

CWOP/35/11

Policy & Scrutiny Committee Community and Older People

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Update report on **Essex Drug and Alcohol Action Team**

Purpose of Report

To update members on the current activity and progress of the Essex Drug and Alcohol Action Team.

The Essex Drug and Alcohol Action Team (EDAAT) are responsible to the Essex Drug and Alcohol Partnership (EDAP) for local delivery of the National Drug Strategy (*Drug Strategy 2010. Reducing Demand, Restricting Supply, Building Recovery: Supporting People to Live a Drug Free Life* – HM Government). This National Strategy, launched in December 2010, requires activity to focus on the following areas:

Reducing Demand – Creating an environment where the vast majority of people who have never taken drugs continue to resist any pressure to do so, and making it easier for those that do so to stop.

Restricting Supply – Making the UK an unattractive destination for Drug Traffickers by attacking their profits and driving up their risks.

Building Recovery in Communities – Working with people to tackle dependency on drugs and alcohol, offering routes out of dependence by putting the goal of recovery at the heart of all that we do. The strategy has two overarching aims:

- Reduce illicit and other harmful drug use
- Increase the numbers recovering from their dependence

Local Strategy

The Partnership has developed a local three year strategy that defines the strategic direction locally in line with the national strategy which has as its headline aim:

“The reduction in the harm caused by substance use in the county of Essex.”

Some of the top level outcomes focussed upon in the local strategy are as follows:

- Improving children and young people’s emotional and physical wellbeing
- Improve functioning of families with complex needs where substance misuse is an issue

- Improve adult and Young People's safeguarding and engagement
- Increase community awareness of the drug and alcohol agenda and strategy
- Reduce drug and alcohol related crime and disorder
- Reduce the availability of illicit drugs in Essex (Community and Prisons)
- Increase the number of substance misusers discharged from treatment drug/alcohol free
- Improve substance users sustained recovery

The intention has been to ensure that all local substance misuse outcomes reflect the forthcoming outcome frameworks being proposed in Health, Social Care and Public Health. It should be noted that, to date, EDAAT have received significant funding from national government in relation to the delivery of drug treatment services. The same has not been true of alcohol services. Public Health developments will see this addressed from 2013 and beyond.

Current Performance

The partnership is currently measured against the following national/local indicators:

1. Numbers of Problematic Drug Users (PDU) in Effective Treatment (PDU = Heroin and/or Crack user. OCU in the future = Opiate and/or Crack User)

EDAP Target – 1758

Performance (June 2011) – 1849

2. Number of All Adults in Effective Treatment. All drug users in addition to the above PDUs – not including Alcohol users)

EDAP Target – 2684

Performance (June 2011) – 2540 (currently working with providers to investigate opportunities for improvement)

3. Planned Exits as a proportion of all exits from treatment – All Adults.

EDAP Target – 65%

Performance (June 2011) – 68%

4. Planned Exits as a proportion of total No's in Treatment.

	PDU T = 10.8	Non PDU T = 44.5	All Adults T = 17.6
May-10 ~ Apr-11	10.2%	44.9%	20.7%
Jun-10 ~ May-11	10.6%	49.0%	22.0%
Jul- 10 ~ Jun- 11	10.3%	51.2%	23.2%

N.B. We are now in the Top Quartile nationally in all three domains

5. Waiting Times (less than or equal to 3 weeks from presentation to treatment).

EDAP Target – 90%

Performance (June 2011) – 99%

6. Treatment Outcome Profile (TOP) compliance (measured at Treatment Start, Review and Planned Exit).

EDAP Target 80% at each point
Performance (June 2011)
Start – 91.7%
Review – 96.2%
Planned Exit – 100%

Definition: TOP – The Treatment Outcome Profile tool is a validated outcome measurement tool that is completed every 12 weeks with a client focusing on a client's drug misuse, injecting behaviour, crime activity, health & social functioning.

7. Young People requiring treatment receiving specialist interventions.

EDAP Target – 90%
Performance (Quarter 4 2010/11) – 99%

8. Young People with agreed Care Plans

EDAP Target – 100%
Performance (Quarter 4 2010/11) – 100%

9. Young People's waiting time (less than or equal to 3 weeks from presentation to treatment).

EDAP Target – 100%
Performance (Quarter 4 2010/11) – 100%

10. Young People's Planned Discharge from Treatment

EDAP Target – 86.5%
Performance (Quarter 4 2010/11) – 81% (currently exploring, with the provider, ways of improving performance against this target)

11. Young People's Treatment Outcome Profile compliance (measured at Treatment Start, Review and Planned Exit).

EDAP Target 80% at each point
Performance (Quarter 4 2010/11)
Start – 100%
Review – 100%
Planned Exit – 97%

Value for Money/Return on Investment

The Department of Health (DH), Home Office (HO) and National Treatment Agency for Substance Misuse (NTA) have been working together over the past 5 years to develop a tool that indicates, down to local partnership level, the value for money of each partnership's drug treatment provision and the return on investment in relation to range of cost areas.

Essex Drug and Alcohol Partnership performs as follows:

- For the Comprehensive Spending Review period 2007 – 2010 for every **£1** spent on drug treatment **£5.21** is saved across both Health and Crime costs (cashable and non-cashable).

- The tool shows, however, that at current performance and spending levels in 2010/11 and beyond for every **£1** spent on drug treatment **£7.16** is (and will be) saved across both Health and Crime costs (cashable and non-cashable).

The use and ongoing development of the tool is in the early stages but EDAAT are working locally with the NTA to ensure that the partnership is able to use its functions to plan for optimum spend and return on investment modelling. Nationally there are steps being taken to factor in wider social cost savings related to this spend which will indicate the full range of savings accrued as a result of investing in drug treatment.

Current Activity

EDAAT are currently leading on a significant number of programme areas. Below are some of the key projects and areas of work:

- **Procurement** – EDAAT are currently re-tendering all non-medical/non-Criminal Justice treatment interventions across the county. This has been triggered by the partnership drive towards a fully integrated treatment and care provision. This will see children and young people services joining up more effectively with adult provision in line with the Families with Complex Needs approach and was a key recommendation in the partnership Strategic Assessment. It is also being driven by the drive towards more recovery focussed service provision as defined locally and now mirrored within the National Drug Strategy.
- **Social Impact Bond** – EDAAT are currently working with an organisation called Social Finance to carry out a feasibility study (jointly funded by EDAP/Home Office) in relation to the development and implementation of a recovery focussed Social Impact Bond for substance misuse in Essex. If the outcome of the feasibility study proves positive this will provide opportunities to attract private finance to support the commissioning of recovery focussed support services in Essex. The final report is due for completion and presentation to the Integrated Substance Misuse Commissioning Group at the end of September and the EDAP Board in October.
- **Public Health** – EDAAT is working closely with health colleagues in relation to the current North PCT Cluster transformation and planning in relation to the future of Public Health as a Local Authority function.
- **Finance** – EDAP receives the majority of its monies from the Department of Health as a ring fenced budget. There are also some smaller allocations from the Home Office, Ministry of Justice and ECC allocations. Expenditure is currently in line with budgets.
- **Alcohol and QIPP (Quality, Innovation, Productivity and Prevention)** – Working with Health colleagues (PCTs) across Essex we have supported a number of successful bids in the current round of QIPP funding in relation to Alcohol services. We are now working together to ensure that these funds are allocated effectively and in line with the developing treatment and care agenda.
- **DfE Exemplar project** – This project (which successfully attracted £300K DfE monies for the coming two years) is targeting families where parental substance misuse is contributing to permanency plans (and in particular adoption) and is currently in the development phase as a project under the EssexFamily agenda. The aim to reduce the number of children from these families taken into care.

- **Prison provision** – Following the success of the Essex Systems Change Pilot (2009/10 and 2010/11) and the granting of the local Freedom and Flexibility to take control of the MoJ monies for prison based non-medical substance misuse provision all partnerships in the country have now been granted the same. As a result we also now have ALL programme monies in relation to substance misuse and offending for HMP Chelmsford and HMP Bullwood Hall. Commissioning intentions are currently being worked on (the Needs Assessment is being refreshed to inform this development) and PCT/Prison and EDAAT Leads are working on proposals for the commissioning group. We are still awaiting confirmation from DH re their intentions beyond 2012/13 in relation to these monies and ultimate responsibility (i.e. NHS Commissioning Board, Public Health England or Local Health and Wellbeing Boards/Partnership).
- **Integrated Offender Management/Alcohol Project** – EDAAT is currently working with colleagues in Probation, Police and Prison to develop an integrated approach to Alcohol related offending with monies allocated from the Safer Essex Partnership to support a reduction in Alcohol Related Re-offending.
- **Hidden Harm e learning and commissioned training** - EDAAT have been leading on the development of an e learning package in relation to Hidden Harm (the impact on children of parental substance misuse) and this package is now “live” and can be accessed on the ECC Integrated Working site.
EDAAT have also now commissioned two targeted training programmes in response to findings in Serious Case Reviews (Essex Safeguarding Children’s Board). The first is, “Understanding the links between Alcohol Use/Misuse and Suicide Ideation in Young People” the second is, “Assessing the risk to vulnerable children and young people where family substance misuse exists”.
- **Recovery Month (June 2011)** – EDAP was awarded 1st place in the Eastern Region Recovery Month Awards for Recovery Orientated Partnerships by the National Treatment Agency. This award was primarily for its work in relation to the integrated services in the Criminal Justice arena but also recognised the work of the partnership and EDAAT in relation to its recovery focussed work.

Recommendations

It is recommended that the Committee receive this report and note the progress made in respect of performance and the current activities of EDAAT and EDAP.