

BASILDON AND BRENTWOOD CLINICAL COMMISSIONING GROUP BETTER CARE FUND PLANNING



Document Control

Change history

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V0.3	3rd Draft incorporating Risks and Finance	30/01/2014	Stuart A Brown
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Document approvals - this document requires the following approvals

NAME	TITLE	VERSION AND DATE
Dr Anil Chopra	CCG Chairman	V0.5 - March 2014
Tom Abell	Chief Officer	V0.6 -March 2014
Tracey Easton	Chief Finance Office	V0.6 - March 2014
Tonia Parsons	Chief Operating Officer	V0.6 - March 2014
CCG Governing Body	All	V0.6 - March 2014
Nick Presmeg	Director of Integration - ECC	V0.6 - March 2014

Distribution

NAME	TITLE	DATE OF ISSUE	VERSION

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Better Care Fund planning template – Part 1

There are two parts to the template. Part 2 is in Excel and contains metrics and finance. Both parts have been completed as part of the Better Care Fund Submission.

Plans have been submitted to the NHS England Area Team and Local government representative, as well as copied to: NHSCB.financialperformance@nhs.net

1.EXECUTIVE SUMMARY

1.1.Vision and ambition

Basildon and Brentwood Clinical Commissioning Group (BBCCG) and our partners have ambitious plans to radically transform our health and care economy. Our ambition centres around being able to deliver person centric services that meet the needs of all our population, services that are delivered in the most appropriate setting that benefits both the patient and the service provider(s) in terms of affordability and operational effectiveness.

We will take immediate steps to reduce health inequalities in our local communities through the implementation of 8 high impact pathways, and the work we intend to undertake to achieve parity of esteem for people with mental health conditions and to break the silos in our current services between physical and mental health services. Our aim is that in 5 years we have significantly closed or narrowed the gap in health outcomes for people with long term mental illness.

This document, whilst describing BBCCG's approach to planning for the development and implementation of the Better Care Fund (BCF) is an integral part of the CCG's two year Operational plan (recently submitted) and the CCG's five year strategic plan which will be submitted on the 6th of June 2014.

Our vision is to create a clinically led organisation that delivers the outcomes and quality that we would want for our own families. We know we must live within our means and we also know that the best way of achieving that is to commission efficient and effective treatments which patients are happy and proud to use. We accept that some parts of the system will take time to change and resources can sometimes be slow to move around the system as new priorities emerge.

Whilst this document is focussed predominantly on our plans for the BCF we feel it is important to identify the links to our overall strategy and plans that we have in train to transform Basildon and Brentwood's health and social care economy.

During our first year of authorisation we have made good progress in identifying where our biggest challenges are and what needs to change. We have begun to formulate tangible detailed plans for designing and delivering that change. This process has included engagement with providers, partners and our own member practices.

BBCCG has, working with our partners and providers, developed strategic plans that identify initiatives designed to tackle the root causes of poor health and health inequalities.

BBCCG's "Care Conversation" is the vehicle we are currently using to convey our vision and ideas to our key stakeholders and the public. It sets out some of our initial ideas for the future of the NHS in Basildon and Brentwood for discussion with members, localities and stakeholders.

The purpose of the Care Conversation document is to test and refine these ideas so they can be developed further and incorporated within the CCGs' 5 year plan for the transformation of local services.

These ideas have been built from our understanding of the national policy direction and draw on recent announcements from the department of health. Notably "Everyone Counts: Planning for Patients 2014/15 to 2018/19. The key elements of the proposed transformation centre around four key themes:

- The BCF;
- GP Federations;
- Excellent Primary Care; and
- Specialist pathways.

Notwithstanding these key elements, our planning and commissioning intentions for the coming years are based on a fully inclusive approach to health and social care provision. We recognise the need to address Mental Health and Dementia issues in a manner that is at least equal to the way in which we provide other mainstream health services.

1.2.Transforming outcomes for older people and joint focus

Across England in order to meet the current and future needs of older people for health, housing and social care services, local and regional partnerships must plan and deliver services differently. Jointly commissioned services are essential if sustainable solutions to the complex problems facing local partners, such as the growth in numbers of older people and delayed transfers of care from hospital, are to be achieved.

Older people themselves are quite clear about the outcomes they want from health and social services. They want:

- to be helped to be more independent;
- to have choice and control over how they manage their lives; and
- to stay in their own homes whenever it is possible, with customised support.

And they do not particularly mind who provides the service. As their expectations of a better quality of life increase, they and their carers should be involved more effectively in designing and delivering joint services.

A joint service is one that has shared decision-making by health, housing and social care partners over one or more of the following:

- service design;
- commissioning;
- resourcing;
- delivery; and
- performance management and evaluation.

Joint services offer many advantages over single agency services in helping older people to cope better. They combine the strengths and skills of staff from many different professions and agencies, so they can respond faster and more effectively. And with the added benefit in that they can be more cost-effective.

It is not necessary for all health, housing and social care services to be jointly commissioned or joint ventures- joint services should be put in place wherever it is clear there are or will be benefits for people who use services and their carers. BBCCG and ECC are working collaboratively to design the new pathways and develop the necessary frameworks for commissioning, contracting and procuring those services that we are planning to jointly commission to produce better outcomes for our older people.

1.3.Delivering parity of esteem

A report produced by the Royal College of Psychiatrists - *Whole-Person Care: From Rhetoric to Reality* highlights the potential inequalities that exist between physical and mental health care, including preventable premature deaths, lower treatment rates for mental health conditions and some instances of underfunding of mental healthcare relative to the scale and impact of mental health problems.

The report makes key recommendations for how parity for mental health might be achieved in practice and includes a set of commitments to actions they will be taking to help achieve parity of esteem¹.

- equal access to the most effective and safest care and treatment;
- equal efforts to improve the quality of care;
- the allocation of time, effort and resources on a basis commensurate with need;
- equal status within healthcare education and practice;
- equally high aspirations for service users; and
- equal status in the measurement of health outcomes.

Current contract negotiations with our shared Mental Health provider, South Essex Partnership University NHS Foundation Trust (SEPT) include requirements to meet the

¹ More detail is contained in the main body of the document about how we will deliver this.

timely access² requirements for 15% of adults with relevant disorders to be delivered in 2014/15

Dementia, with an ageing population and the prevalence of Dementia increasing nationally BBCCG have already commissioned an extension to the specialist dementia rehabilitation and reablement service at Mountnessing Court following an initial pilot.

Whilst the pilot has not yet demonstrated significant financial savings the patient outcomes are demonstrably improved and a number of potential admissions to CHC would appear to have been avoided.

1.4.Providers

As mentioned previously whole system transformation is what is our vision is about, and this cannot be achieved without engagement, alignment and the willing collaboration of our providers. We are already working with our providers to develop joint planning approaches via a number of provider engagement events, some of which have already been delivered and some of which will be delivered in the coming months.

Our main acute provider, Basildon and Thurrock University Hospitals Trust (BTUH) has worked closely with the CCG to jointly develop a new contracting model which recognises the financial challenges that both CCG's and Providers face and recognises the need to reduce activity going into acute settings and move it to community based settings.

We recently brought together, at a South Essex provider engagement event all our main service providers along with the County Council and representatives of the Voluntary Sector and Essex Cares to articulate our vision for the future as one of a number of steps designed to continue our move toward integrated planning.

One of our primary transformation programmes is "Excellent Primary Care" included within the work stream and also within some of our other "business as usual" activities is work that we will undertake to support our GP's to become the accountable lead healthcare professionals, coordinating patient centric care provision. This programme will initiate in April 2014.

As mentioned previously our focus for the BCF is primarily the Frail and Elderly pathway and other carefully selected community services that have been selected because of their close alignment to the mainstream requirements of the frail and elderly. The BCF programme, a joint approach with Essex County Council, is a structured programme that has already initiated³.

² Increased Access to Psychiatric Therapies IAPT

³ A structural diagram of the programme can be found in the main body of the document

What we want to achieve is better quality of life for those patients and service users that come into contact with our services, helping people to remain independent for longer. To provide them with support when they need it and help them to access services where and when they need them.

The details of the specific sub programmes of work that make up our BCF programme for 2015/16 are still in the development stage, whilst 2014/15 will be focussed on the protection of social services as in 2013/14.

We will develop a primary care service that takes the lead role in patient management and care, a primary care system that will be the focal point for integrated multi-disciplinary working putting the patient at the centre.

Our vision is based on the creation of a clinically led organisation that delivers the outcomes and quality we would want for our own families. We know we must live within our means and we know too that the best way of achieving that is to commission efficient and effective treatments which patients are happy and proud to use. We accept that some parts of the system will take time to change and resources can sometimes be slow to move around the system as new priorities emerge.

We must work with others in the system, especially Essex County Council as commissioner of social care services, but also our own service providers, large and small.

Dr Anil Chopra
Chair

Tom Abell
Chief Officer

2. PLAN DETAILS

a)Summary of Plan

Local Authority	Essex County Council (ECC)
Clinical Commissioning Groups	Basildon and Brentwood CCG
Boundary Differences	One of five CCG's co-terminus with ECC
Date agreed at Health and Well-Being Board:	<dd/02/2014
Date submitted:	<dd/02/2014
Minimum required value of BCF pooled budget: 2014/15	£0.00
2015/16	£0.00
Total agreed value of pooled budget: 2014/15	£0.00
2015/16	£0.00

b)Authorisation and sign off

Signed on behalf of the Clinical Commissioning Group	Basildon and Brentwood CCG
By	Tom Abell
Position	Chief Officer
Date	<date>
By	Anil Chopra
Position	Chair of the CCG
Signed on behalf of the Council	Essex County Council
By	Nick Presmeg
	Director of Integrated Commissioning & Vulnerable People
Position	
Date	<date>
Signed on behalf of the Health and Wellbeing Board	<Name of HWB>
By Chair of Health and Wellbeing Board	<Name of Signatory>
Date	<date>

3. Introduction

3.1.Context

BBCCG is responsible for the area of Basildon, Billericay, Brentwood and Wickford, which has a total population of 264,630. As a CCG we work with four locality groups for Basildon, Billericay, Brentwood and Wickford. This enables us, as a CCG; to work more closely with the populations we serve and allows us to have insight into the diversity of our population.

There is expected growth of up to circa 25,000 new residents in the Basildon and Billericay areas if proposed housing developments proceed as planned over the coming 2-5 years.

Our current primary care workforce and estate will not meet the expected demand without us taking action now. We must also recognise existing workforce shortages as we are already experiencing difficulty in recruiting GPs. Essex has one of the lowest levels of GPs/1000 population in the country. Essex average number of GPs is 0.66 GPs/1000 population compared to 0.74 GPs across England. In order to reach the England average, Essex needs to attract and retain another 143 full time GPs.

We were authorised as a statutory commissioning body in April 2013, with a number of conditions and directions we had to meet before we could take on full commissioning responsibilities. We have worked hard to address these and have now assumed full responsibility for our statutory functions.

We will take immediate steps to reduce health inequalities in our local communities through the implementation of 8 high impact pathways, and the work we intend to undertake to achieve parity of esteem for people with mental health conditions and to break the silos in our current services between physical and mental health services. Our aim is such that in 5 years we will have significantly closed or narrowed the gap in health outcomes for people with long term mental illness.

3.2.Objectives

We recognise that we still need to describe and provide more specific details about how and when we will deliver the planned system change envisioned for not just the BCF but the wider health and social care system in Basildon and Brentwood. This is currently constrained to a certain extent by the planning that we are doing and contractual arrangements we are in the process of concluding with our providers for 2014/15.

Our key objectives of the Better Care Fund (BCF) are:

- To commission services that target frail and older people who are vulnerable or at risk of losing their independence. The newly developed integrated community

services teams will ensure a multidisciplinary approach that is targeted and risk based. One of our most immediate priorities is to procure and implement a risk stratification tool.

- To work with primary care to develop and commission integrated health and social care services that will reduce the need for people with a long term condition to utilise health and social care services;
- To move care closer to home so that our hospitals have manageable demand, one of the enablers for this will be the newly commissioned integrated health and social care rehabilitation and reablement service;
- To work together to ensure people are supported to look after their health and wellbeing;
- To support providers to join up, share information, and make services easier to navigate;
- To work with the District Councils to ensure that the Disabled Facilities Grant continues to be used appropriately to support the rehabilitation of people back to their home environments and to prolong their independence
- To create Integrated Commissioning arrangements with ECC and other local authorities as appropriate, to align our work and have a single commissioning process, services and work.

3.3.Strategy

The CCG's draft 5 year strategy outlines three care concepts underpinning the future of Healthcare in Basildon and Brentwood:

- I. The establishment of Excellent Primary Care consistently across Basildon and Brentwood;
- II. The creation of Named GP Teams, working as Lead Professionals for people at risk providing GPs with the responsibility and authority to ensure the provision of integrated and co-ordinated evidence based care to each individual. These teams will be built from geographic Primary Care Federations, with an opportunity to consider differing integration forms and models;
- III. The development of Specialist Pathways of Care, integrating existing community, acute and specialist service provision for designated indications. Such pathways will be evidence based and time limited.

Whilst we have some high performing services, our healthcare system is complicated involving too many hand overs between organisations and services. For example, our management of long term conditions and services to the frail and elderly require much

greater integration particularly focussing on who is in charge, or who is responsible for their health and care.

This situation provides a clear driver for integration across health and social care. This document describes our high level plan for the implementation of the integration agenda in Essex and Basildon and Brentwood in particular - and specifically the implementation of the first tranche of the Better Care Fund (BCF) in 2014/15.

Basildon & Brentwood CCG will work in collaboration with Essex County Council; striving to achieve seamless provision of health and social care where integration can work in the best interests of the local people of Basildon and Brentwood.

4.SERVICE PROVIDER ENGAGEMENT

Please describe how health and social care providers have been involved in the development of this plan, and the extent to which they are party to it

4.1.Basildon and Brentwood CCG and the South Essex sub-economies

BBCCG is not the sole commissioner for our main acute hospital provider - Basildon and Thurrock University Hospital. It is a shared provider with Thurrock CCG, this means there will be overlaps between the BBCCG part of the Integrated Plan and the Integrated Plan of Thurrock.

All parties are seeking very similar outcomes and recognise the importance of giving clear direction to providers and the market place that will only come through close working. We will utilise existing forums such as the Unplanned Care Working Group to ensure that there is consistency in appropriate levels of strategic and operational commissioning intentions.

This latest draft reflects a number of existing programmes that are designed to include health and social care providers as active participants; together with a range of GP locality groups, and our voluntary and community sector as a whole. Our intention is to actively encourage our providers to take an active role in developing future plans.

We held a major provider engagement event jointly with Castle Point and Rochford CCG planned for the end of January 2014, and further events are planned. It is also worth noting that as part of a fresh approach to the contracting round regular Executive to Executive meetings have been established and it is planned for these to continue as a matter of course as we develop and implement our transformational plans.

As the programme gathers momentum it is also our intention to invite representatives from key providers to join the various forums of the South Essex BCF Programme Group. This will ensure that the design of future services and clinical pathways is jointly driven and jointly owned.

We recognise that there will be difficult and challenging conversations to be had across the provider landscape as there will be both winners and losers as we move to the new ways of working, particularly when it comes to moving activity from one provider to another and the inevitable movement of revenues.

The following figure (fig 1) describes the key stakeholders (Providers and Commissioners) that make up the South Essex Integrated Commissioning landscape

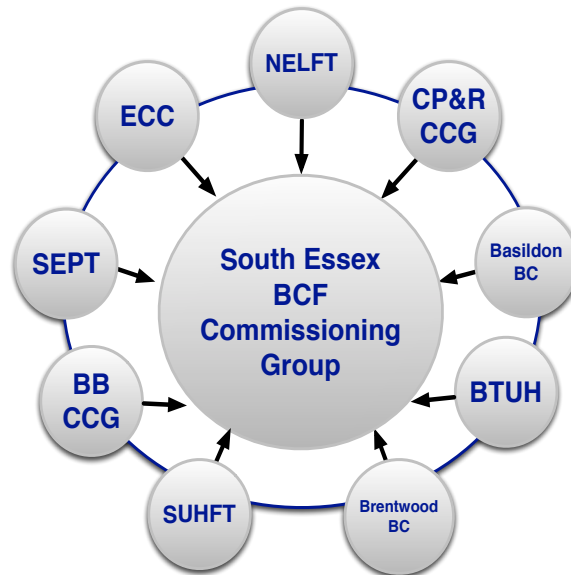


Fig 1 - South Essex BCF Commissioning Landscape

Not unusually our providers as in many other areas of the NHS and Local Authorities, have budgets which are under considerable stress and challenge. There is also considerable pressure from the public, in the wake of the Francis report and Winterbourne, to demonstrate that our services are adequately staffed with the right skill mix and with a high level of experienced staff. Clearly this presents a challenge to the finances, which providers and commissioners need to work closely together to manage - to strike the right balance between safe levels of staffing and affordability. The CCG and ECC are engaged with our providers to develop safe staffing models and alternative care pathways to move activity away from Acute settings and relieve the pressure on Acute Hospital staff.

Our wider system transformation plans, as described earlier, are focussed around moving activity and capacity out of an acute setting if and when it can be delivered more effectively and efficiently - without any deterioration in quality, in a community setting. A key element that will lead to the realisation of this ambition will be effective workforce planning, realignment and in some cases up-skilling of that workforce. The CCG is working with providers, ECC and the Local Education and Training Boards (LETB's) to

develop detailed plans that will lead to safe and effective transition. This results of this work will be published in quarters 2 and 3 of 2014.

4.2. Patient, service user and public engagement

Please describe how patients, service users and the public have been involved in the development of this plan, and the extent to which they are party to it

Our vision is based on the implementation of an integrated care system that our resident population needs, that need will be articulated by the residents themselves via the various citizen engagement forums that we have already established and a number of additional groups that we are planning to establish over the coming weeks.

The CCG has implemented a wide range of activities to help ensure that our patients and community feel fully engaged with the planning and quality monitoring of local services:

All 4 locality groups have Patient Engagement Groups (PEGs) which meet monthly to hear patient views and act as an information exchange.

The CCG has a formal Patient and Community Reference Group (PCRG) in place, acting as a formal reference source for the Governing Body, receiving proposals for service developments, commissioning plans, etc.

Membership of the PCRG includes 9 lay reps, 2 x CVS, 3 local authorities, Healthwatch Essex and GP chair of the CCG. Key roles of the group include receiving reports from the Patient Leaders for monitoring quality of service delivery, participating in planning services with the CCG, receiving reports on specific service areas throughout the year, etc

The PCRG links to the locality PEGs through lay members and CCG locality managers to ensure local views and connections are maintained. The workplan of the PCRG is aligned to the national and local planning process to ensure that the group has the opportunity to influence commissioning and integrated plans prior to Board approval.
<http://www.basildonandbrentwoodccg.nhs.uk/patient-and-community-reference-group>

As well as being the CCGs representative on the Essex Health and Wellbeing Board, the GP Chair of the CCG is a member of the Basildon Health Partnership and a Brentwood GP is a member of the Brentwood Council health forum.

CCG officers regularly attend patient and other stakeholder groups and meetings, presenting information and receiving feedback from patients,.

Board meetings are held in public, with questions invited, and some GP locality groups have patient representatives as members.

The CCG Chair and executive officers routine liaise with local MPs, local authority elected councillors and other community groups.

The CCG has its own website where all plans (including the Integrated Plan), policies and documents are published and accessible to the public
www.basildonandbrentwoodccg.nhs.uk

Contact details for the CCG and a general enquiry email account has been set up to receive comments and messages from the public.. Bbccg.contacts@nhs.net

Our current engagement map is described below in Fig 2:

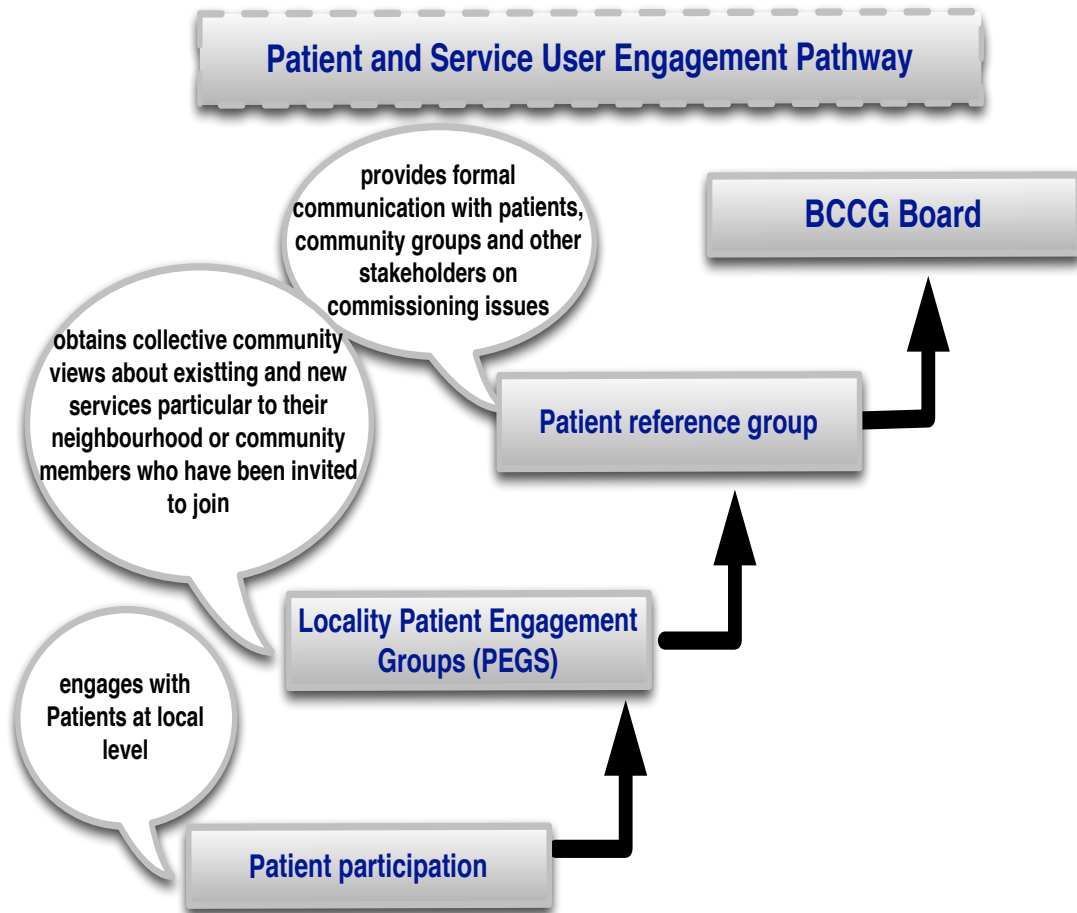


Fig 2 - Patient and public engagement process

4.3. Residency versus GP Registration

All residents within the geography of Essex County Council are covered by ECC's social services. Access to health services is dependent on the address of the GP that the individual is registered with. This can lead to ECC residents receiving their healthcare from CCG areas outside of ECC's geography and some residents from neighbouring local authorities receiving their healthcare from within the Essex Health and Wellbeing geography.

4.4. Related documentation

Please include information/links to any related documents such as the full project plan for the scheme, and documents related to each national condition.

Document or information title	Synopsis and links
BBCCG Integrated Commissioning Plan	Describes the five year plan for Basildon and Brentwood Clinical Commissioning Group - setting out in detail the services we intend to commission, the services we intend to reform and improve and the services we may wish to de-commission.
BBCCG Strategic Plan	This document sets out the challenges and the issues we face as a CCG and defines the strategy we will adopt to address those challenges in the coming years as we strive to reform and modernise the local health economy
BBCCG Operational Plan 2014-2016	Provides the specific detail that describes how and what we will measure in relation to such things as improving Patient Safety, Safeguarding, Standards of Care in our providers.
Citadel Healthcare Future State V0.2	A mindmap translation of the Citadel Workshop held in November 2013 and attached as an appendix to this document
Citadel Healthcare Workshop Scan - Graphic	A graphic representation of the Citadel workshop held in November 2013, a copy of which is attached as an appendix to this document
The Care Conversation	is the vehicle we are using to convey our vision and ideas to our key stakeholders and the public. It sets out some of our initial ideas for the future of the NHS in Basildon and Brentwood for discussion with members, localities and stakeholders.

5.VISION AND SCHEMES

5.1. Vision for health and care services

Please describe the vision for health and social care services for this community for 2018/19.

Doc Identifier - Final Better Care Fund Planning Template Part 1 V0.6
 Document Owner - Stuart A. Brown
 Document status - DRAFT

The current provision of health and social care services is not sustainable from either a quality or capacity perspective or a financial perspective in the long term. Therefore we are committed to significant radical reform to design and build a health and social care system that is: based on quality and safety, is accessible, affordable, responsive, agile, person centric and delivers the levels of quality that our residents demand and rightly deserve.

Our vision for the future requires whole system change; in terms of how we commission work from providers, how our providers interact with citizens and with each other. Working together across the local government and health landscapes we are committed to driving behavioural change in partnerships in all areas of the health & social care system, which will include a much more prominent role for the voluntary, community sectors, and not least our residents themselves.

NHS Basildon and Brentwood CCG (BBCCG) is commencing a process to undertake significant reform of the local NHS and wider care system. The objectives of these reforms are to:

- Design, develop and implement a patient centric integrated health and social care system that delivers the right care in the right place at the right time;
- Improve the quality and safety of local services;
- Improve outcomes for our local populations and reduce health inequalities;
- Move to a local health and care system that is financially sustainable.

The system reform proposed focuses on three core work elements:

- The establishment of 'Excellent General Practice' consistently across the area;
- The creation of integrated 'Named Accountable Professional Teams' who will be responsible for managing the health and care of people with long term complex needs;
- The creation of integrated 'Specialist Pathways of Care' for people with specialist needs.

What changes will have been delivered in the pattern and configuration of services over the next five years?

Citizens, Service Users and Carers will be empowered to direct and manage their care and support, and to receive the care they need in their homes or local community and:

- We will have GP Federations working effectively and efficiently across the borough;
- GPs will be at the centre of organising and coordinating people's care;

People will have a named GP and someone from the surgery who co-ordinates all the different services within a joint Care plan. A single patient and care record which can be accessed and controlled by the clinicians and care workers who are involved in their

care. Which gives them the assurance that they will have continuity of care and support, seven days a week, even if they need to go into hospital for a short spell. The GP will , using teams consisting of Community nurses, OT's, Social Workers and Geriatricians, co-ordinate the patients care ensuring a fully integrated delivery model.

5.2. GP Estates

For each new GP required, we estimate that a further 80-100msq of space to accommodate each GP and supporting/utility services will be required, either in existing or new premises (on the lower side if expansion of existing premises is possible).

BBCCG is working with the Strategic Partnership Board recently established across Essex to identify and prioritise these estate developments for primary care.

5.3. Housing

Housing is a factor in peoples Health and Wellbeing, identified as one of the primary wider determinants of Health, Basildon Council has also notified the CCG of a number of proposed housing developments which may have a significant and positive impact on the population across the Council area within the next 5 years, with our estimates as follows:

Subject to formal planning and approvals processes the following proposals have also been put forward:

Pitsea—proposed 5,788 dwellings x estimated at 2.5 occupants each = total of circa 15,000 new residents; it is likely that new primary care premises would be required⁴.

Wickford – potential c1,200 new dwellings, estimated @ 2.5 occupants = circa 3,000 new residents; this may require redevelopment of existing premises, or progressing proposals for a new Wickford Health Centre to include expansion (which has been in the planning stages for some time). Capacity may also be created or found within existing GP practices, depending on the location of the developments.

Central/west Basildon – various schemes are currently underway and included in the 1% growth built in to 2014/15 contracts. Further developments are proposed to a maximum of circa 3,350 dwellings, estimated circa 8,500 new residents which would require additional GP capacity. Options include redeveloping an existing practice or relocation to a new site or a new standalone practice. For either option, the assumption is that a minimum of a further 500 msq of primary care estate would be required.

Billericay – maximum of a possible circa 5,500 new dwellings, but Basildon Council has advised that this scale of development is a longer term prospect and unlikely to be within the next 5 years.

⁴ Estimated requirement to accommodate a practice of this size would be 1200 Msq

5.4. Systems will enable and not hinder the provision of integrated care;

People have a single care plan and where appropriate have been provided with simple devices and support that allows them to self-manage as much of their conditions as possible on a daily basis. With clearer information and advice, and knowing that professional support will be provided if they need it.

- Our providers will assume joint accountability for achieving a person's outcomes and goals and will be required to show how this delivers efficiencies across the system;
- Integrated health and social care teams will operate seamlessly across the system which links to the joint accountability with all our providers, in order to improve peoples outcomes across the health economy.

Frail and Elderly are linked into local voluntary schemes for older people, which facilitates the sharing of experiences for mutual support. Care coordinators are proactive in ensuring that support is available to them within their communities, through difficult times. Local shops and other community-based services play their part in helping to ensure that they are able to live healthy, well lives in their own homes.

5.5. Clinical pathways will be designed around the needs of patients, carers and their families

This work starts and ends with individuals experience of care. Through mapping the current experiences, capabilities and needs of our citizens and service users, and working with them to develop the future models of care, we have focussed on a number of priority areas.

This is about not simply looking at people in terms of the cost of their care under the current service model of provision, or the types of interactions with those services that they currently have, but looking further to the root cause of the challenges many of our citizens and their families experience today, and how these can be converted into more positive experiences and outcomes in the future.

What difference will this make to patient and service user outcomes?

As a result of these changes:

In line with the NHS Outcomes Framework and the five domains of:

- Preventing people from dying prematurely;
- Enhancing quality of life for people with long-term conditions;
- Helping people to recover from episodes of ill health or following injury;
- Ensuring that people have a positive experience of care; and
- Treating and caring for people in a safe environment and protecting them from avoidable harm

and the four domains of the Adult Social Care Outcomes Framework of:

- Enhancing quality of life for people with care and support needs;
- Delaying and reducing the need for care and support;
- Ensuring that people have a positive experience of care;
- Safeguarding adults whose circumstances make them vulnerable and protecting from avoidable harm.

We aim to help people to feel confident about the quality and level of care they are receiving in their communities and homes. Their conditions are better managed and their attendances and reliance on acute services, including local A&E departments, is significantly reduced. If they do require a stay in hospital then they are helped to regain their independence and are appropriately discharged as soon as they are ready to leave, with continuity of care before, during and after the admission.

People routinely report that they feel in control of their care, informed and included in decision-making, are supported in joined-up way, and are empowered and enabled to live well.

Overall pressures on Essex hospitals and health budgets will have reduced, as we shift from high-cost reactive services to lower cost preventative services, supporting greater self management and community based care; and our social service budgets are going further, as new joint commissioning arrangements deliver better value and improved care at home which in turn reduces the need for high-cost nursing and care home placements.

To achieve this we will engage with local health and social care providers, and associated public, private and voluntary and community sector groups, to “co-design” models of care that will engage with and meet people’s aspirations and needs.

People will be empowered to direct their care and support, and to receive the care they need in their homes or other appropriate community setting.

Over the next 2 to 5 years we will enable community healthcare and social care teams to work closely together in an increasingly integrated way, with single health and social care assessments providing for rapid and effective joint responses to identified needs, provided in and closer to home.

Our teams will also increasingly work with the voluntary and community sector to ensure those not yet experiencing acute need, but requiring a level of health or social care support, so that we help them to remain healthy, independent and well. We will make considerable investment available to empower local people through effective care signposting, peer support, mentoring, self-management and personal healthcare budgets to maximise their independence and wellbeing.

We will design and implement integrated Community Independence teams tasked with providing a rapid response service to support individuals in crisis and help them to remain at home.

Community Independence Teams will also work with individuals who have lost their independence through illness or accident and support them to build confidence, regain skills and, with appropriate information and support, to self-manage their health conditions and medication.

We will also seek to introduce individuals to the potential of assistive technologies and, where these can be employed, we will ensure individuals are familiarised and comfortable with their use.

Underpinning all of these developments, the BCF will enable us to start to release health funding to extend the quality and duration of our reablement services. By establishing universally accessible, joint services that proactively work with high-risk individuals irrespective of eligibility criteria, we will be able to:

- Improve our management of demand within both the health and social care systems, through earlier and better engagement and intervention;
- Work sustainably within our current and future organisational resources, whilst at the same time expanding the scope and improving the quality of outcomes for individuals.

In doing so our plan is to go far beyond using BCF funding to back-fill existing social care budgets, instead working in a truly integrated fashion to reduce long-term dependency across the health and social care systems, promote independence and drive improvement in peoples overall health and wellbeing.

As a result of the planned changes we expect the volume of emergency activity in hospitals to reduce and we also expect planned care activity in hospitals to also reduce because we will have developed alternative community-based services.

A managed admissions and discharge process, fully integrated into local specialist provision and Community Independence provision, will mean we will be able to eliminate delays in transfers of care, reduce pressures in our A&Es and wards, and ensure that people are helped to regain their independence after episodes of ill health as quickly as possible.

Mental health is a key priority, with rising demand on mental health service provision will be given consideration alongside frail and elderly which is the main thrust of our integration planning. Our plans therefore are designed to ensure that the work of community mental health teams is seamlessly integrated with community health services and social care teams, thereby superseding traditional CMHT's; they will be organised

around groups of practices; and enables mental health specialists to support GPs and their citizens in a similar way to physical health specialists.

By improving the way we work with people to manage their conditions, we expect to reduce the demand not just on acute hospital services, but also the need for nursing and residential care.

5.6.Aims and objectives

Please describe your overall aims and objectives for integrated care and provide information on how the fund will secure improved outcomes in health and care in your area. Suggested points to cover:

The overarching objective for the CCG is to improve health outcomes, reduce health inequalities and develop a sustainable affordable health and social care system. These aims will be achieved by proactive case management, by stratifying the risk and needs of the patients and service users - through responsive provision of local and regional services channelled through an effective community, social and primary care offer with a single point of access. Integrated Care through a lead professional and using a multi-disciplinary team approach focused on early intervention and prevention.

We have already agreed and implemented work in five specific areas with ECC which are:

- Commitment to jointly procure an effective risk stratification tool and share the data;
- To jointly specify and procure an enhanced reablement and rehabilitation service (this will include all current hospital discharge, intermediate care and continuing healthcare pathways);
- To develop and implement an integrated community services specification that will bring together social care assessment and care management services and community health provision;
- A joint programme approach to the implementation of the BCF;
- To ensure effective governance through the Joint Programme Board that we have established.

What are the aims and objectives of your integrated system?

We see the implementation of the BCF as a two phased programme, the initial phase being that which we will deliver in 2014/15 and phase two which will go forward from April 2015.

The BCF is also a key enabler for the long term strategy that we are looking to deliver in Basildon and Brentwood which is a large scale modernisation programme that will transform the health economy landscape for the area. This programme of modernisation and reform, which we have named Citadel, is an integral part of our planning activities for 2014/15.

BBCCG is basing the approach to the BCF as part of an opportunity to transform the health and social care system for our population, to make it person centric with the system being responsive, sufficient and necessary to meet their needs.

Based on this proviso we have structured the services/pathways that will form part of the BCF in order to meet that criteria. A full list of the current proposed schemes/service lines that we are considering is detailed in Part II of this submission with relevant values where we have clarity at this point in time.

Essentially we are focussing on areas that :

- I. There are very clear synergies with ECC ;
- II. There are opportunities to prevent admissions to secondary care;
- III. There are obvious health deterioration prevention opportunities;
- IV. There will be a reduction in Health Inequalities ;
- V. There are financial economies of scale to benefit from;
- VI. Joint commissioning is driven by the needs identified in the JSNA and the HWBS.

How will you measure these aims and objectives?

Using the NHSOF and the ASCOF as our guide, we will measure specific nationally mandated and local metrics, the specific details of which will be covered in the Outcomes and Metrics tab of the excel submission template. The success factors will include such things as reductions in hospital attendance and admissions. The advances in IT capability will help us to drill down deeper into the data held which in turn will lead to more information on specific reasons for admissions and by doing so will present opportunities to develop additional preventative measures.

In order to manage and track outcomes, we will be developing business cases to enhance developments in data warehousing, that will help us to work with all available care data, information and intelligence, getting as close to “real time analysis” as we can to allow us to make rapid and accurate decisions - including total activity and cost data across health and social care for individuals and whole segments of our local populations. Our vision is to develop interoperability between all systems to provide this “real time” information and managerial analytics capability.

Our GP practices all use the same IT system, SystmOne providing the opportunity for our care providers to all use the same patient record⁵; the BCF will help ensure this happens by joining up Health and Social Care data across the County provider landscape, all linked together via the NHS number.

⁵ Subject to Information Governance constraints

We will guarantee that individual information is shared in an appropriate and timely way to maximise safeguarding, wellbeing and user experience; and aggregated to allow effective identification and management of need and outcomes across our health and care economy as a whole.

What measures of health gain will you apply to your population?

We will be using the nationally mandated indicators⁶ and we will be using locally developed indicators and KPI's that will use the JSNA and the JHWS as the key drivers and sources of intelligence that informs them.

A key measure of success for our CCG will be the impact that the changes we set in motion have on our Acute providers and specifically our A&E departments - how quickly does demand begin to reduce in A&E departments, how quickly do emergency admissions of frail and elderly start to reduce and how much can we reduce our Continuing Health Care bill because we are seeing more people going through a rehabilitation and reablement model that actually works for them and allows/facilitates them to lead a relatively independent lifestyle for longer.

5.7. Description of planned changes

Please provide an overview of the schemes and changes covered by your joint work programme, including: The key success factors including an outline of processes, end points and time frames for delivery

As mentioned previously these are the key changes we will be implementing:

- We will have GP Federations working effectively and efficiently across the borough;
- GPs will be at the centre of organising and coordinating people's care;
- Systems will enable and not hinder the provision of integrated care;
- Our providers will assume joint accountability for achieving a person's outcomes and goals and will be required to show how this delivers efficiencies across the system;
- Integrated health and social care teams will operate seamlessly across the system which links to the joint accountability with all our providers, in order to improve peoples outcomes across the health economy;
- Clinical pathways will be designed around the needs of patients, carers and their families.

Working closely with ECC, and using a programatic approach based on Managing Successful Programme (MSP). The following diagram (Fig 3) describes the three main stages of the MSP process which we will be following.

⁶ As driven by the NHSOF & ASCOF

At the time of submission we can say with a degree of confidence that we⁷ are in the Development phase of the programme. A description of phase 1 - Define can be found in Appendix III of this document

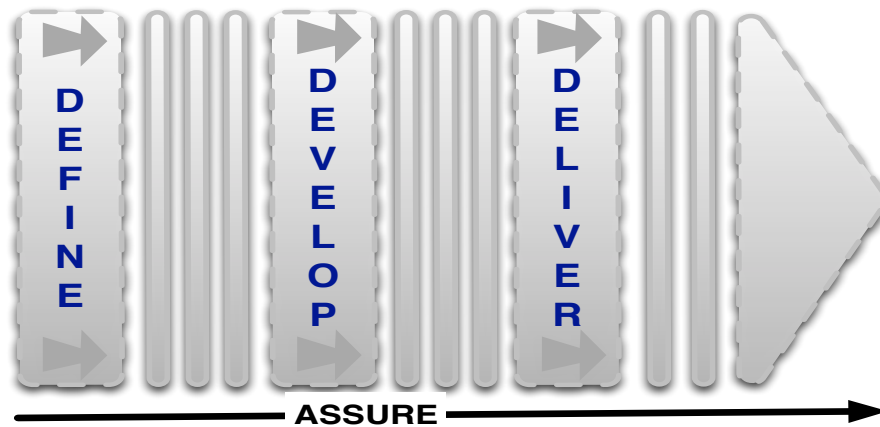


Fig 3 - MSP Programme phases

The programme level weekly meetings that take place with ECC have ensured that we have gained momentum in planning terms and the membership of the group has meant that we have had executive decision making capability and authority in the room at all times which has ensured that we have not been unnecessarily delayed whilst we wait for decisions.

In line with the guidance issued on the 20th of December 2013 we submitted our initial plans to NHSE and ECC in February 2014 , albeit that they may not have gone through our desired full approvals process of ECC Cabinet and HWB.

A fully detailed programme plan is being developed in collaboration with ECC and with Castle Point and Rochford CCG as well as NHSE and local district councils. The detailed plan was not ready for the initial submission date of 14th of February 2014, but is expected to be complete by the end of March 2014.

⁷ South Essex Commissioning Programme Group

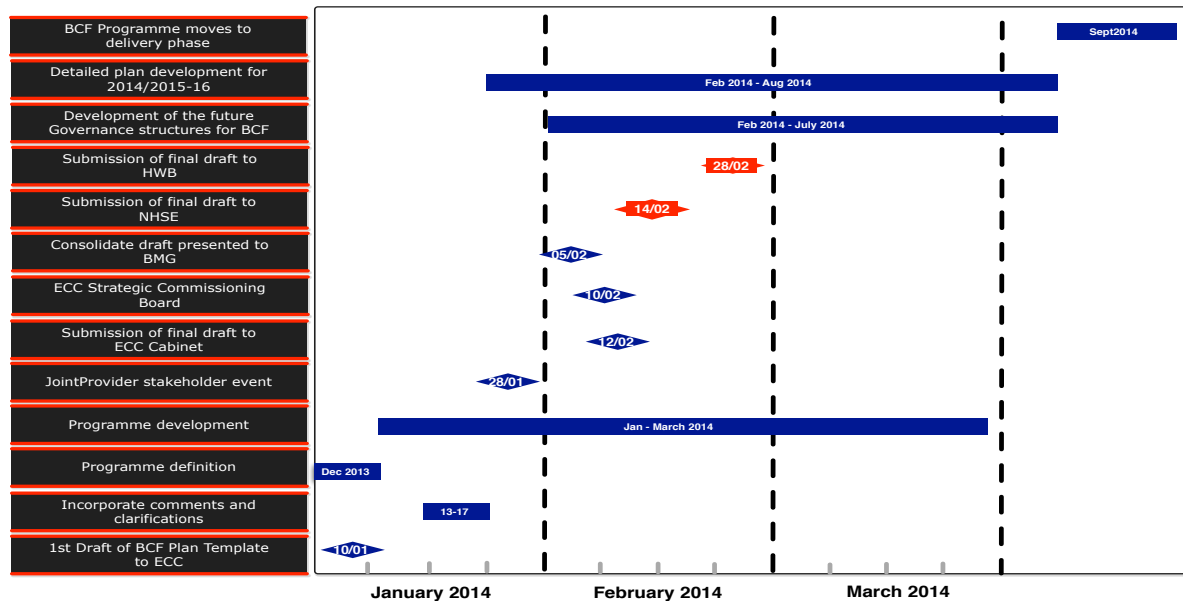


Fig 4 - Short term high level BCF programme plan

How you will ensure other related activity will align, including the JSNA, JHWS, CCG commissioning plan/s and Local Authority plan/s for social care

The JSNA will be used to provide the evidence to support our commissioning intentions as it does for the Health and Wellbeing Strategy.

5.8. Implications for the acute sector

Implications of the plan on the delivery of NHS services

Not dissimilar to many other parts of England our Acute providers are continuing to feel the strain of excessive demand, particularly in the Unplanned Care pathway(s). Clearly the level of demand being placed on our Acute Trusts is not sustainable so something has to change. This is recognised by both Commissioners and Provider. The CCG has a productive dialogue with Basildon and Thurrock University Trust Hospital, a dialogue that has already started to explore and agree new approaches to commissioning and payment models which are reflected in the 2014/15 contracts recently agreed.

Heads of Agreement were signed on the 28th of February 2014 with contract documentation now being finalised which is expected to be formally signed off by the 31st of March.

5.9. Governance

Please provide details of the arrangements are in place for oversight and governance for progress and outcomes

Governance around BCF is considered to be two distinct work streams that apply to separate phases of the implementation and delivery of the BCF programme :

- The programme definition and development stage which encompasses 2014/15

- b. The programme delivery and move to “business as usual” stage which will manage the delivery of BCF from April 2015 going forward.

The diagram below (Fig 5) describes the current Governance structure that we have developed to manage Phase 1.

ECC has a strong history of collaborative working with health commissioners and providers across the county. This has continued under the new structure for Health with the authorisation of multiple CCG’s in Essex, of the seven CCG’s in Essex only two of which are not aligned to ECC’s health and wellbeing board.

Under this current structure the South Essex Commissioning Programme Board meets monthly and the Business Management Group, whose membership includes the Accountable Officers from the five CCG’s, ECC and NHSE, meets fortnightly.

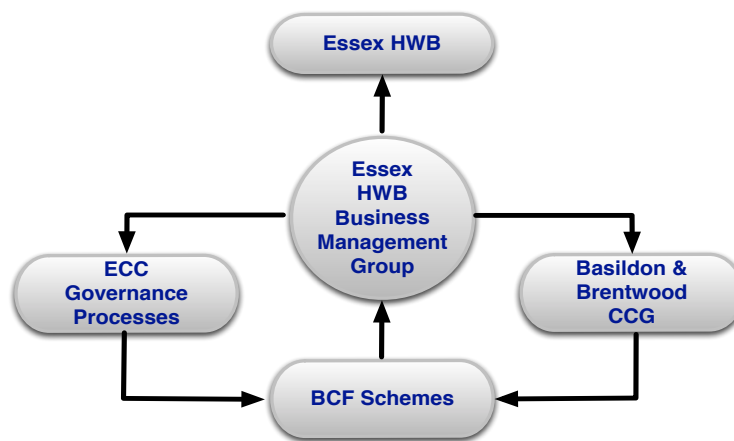


Fig 5 - BCF Phase 1 Governance structure

To deliver the ambition that the establishment of the BCF offers, we recognise that we need to develop robust yet agile strategic and operational governance arrangements that will stand the test of both internal and external scrutiny and possibly public scrutiny. We therefore propose to consider, as part of this process, what are the specific arrangements that will work best in order to discharge our management responsibilities and accountability across social care and health services, whilst at the same time ensuring that we deliver the services our citizens require.

We are still in the process of developing potential commissioning scenarios which will form part of our options appraisal that will determine which is the most appropriate vehicle to deliver the joint commissioning functions - be this a jointly resourced commissioning team or a legally constituted Commissioning Trust. Whichever the model we select we would see our future commissioning management team for the commissioning of integrated care, accountable through the Health and Wellbeing Board, to both the Local Authorities and the CCGs.

In parallel, we will ensure that the leadership of the CCG and Local Authority have clear and shared visibility and accountability in relation to the management of all aspects of the joint fund.

As stated previously we are in the process of developing detailed programme plans for the implementation of the BCF programme in collaboration with ECC, Providers and other key stakeholders.

6. BCF Programme structure

The development and delivery of the BCF programme is expected to be complex and challenging, particularly the communications, engagement and governance elements of the programme. Therefore based on this we have adopted a working group and task and finish group approach to programme management. The following diagram overleaf (Fig 6) describes the main standing groups that will sit during the development and early stages of delivery. These will be complimented, when and where necessary by task and finish groups which will be convened for a time limited task specific period.

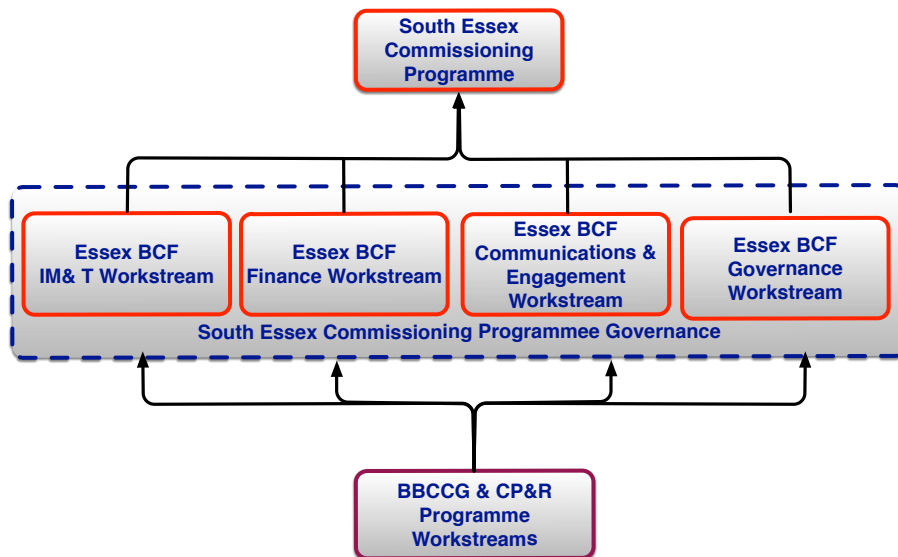


Fig 6- BCF Programme Structure

6.1. Working Groups

Each of the programme working groups has representation from the two CCG's and from ECC. Terms of reference (ToR's) and meeting schedules have been drawn up for each group and published. The groups are in the process of developing their scopes of work which will inform the development of the overall programme of work for the South East Integrated Commissioning Programme. The detailed programme plan will be presented to the programme board for approval at the end of March with implementation initiating following approval.

6.2. Financial Implications

We see the implementation of the BCF as a phased programme in 2014/15 being, in the main, the development phase for the main bulk of the funding transfer being executed in 2015/16. We are therefore developing the programme timeline accordingly and we will make full use of the time afforded to us to undertake a number of design and resilience testing activities to ensure we provide all parties to the integration with assurance that system change is not only going to work but that it will be both robust and sustainable.

BBCCG and ECC are having productive discussions around the sums that should go into the integrated fund, both parties recognise that if we simply deposit the minimum amounts as allocated by NHSE then it is unlikely that there will be sufficient monies to bring about real transformation of our health and social care systems in Essex. So whilst we still have considerable work to do⁸ we are confident that we will collectively be contributing more to the pooled fund than the minimum amounts stipulated.

As stated we see this as a two stage implementation, consequently the functions and resources that will transfer and be managed through the integration arrangements for 2014/15 will be considerably different and smaller scale than those transferring in 2015/16.

6.3. 2014/15 BBCCG Investment

Following a recent meeting of the Business Management Group it was agreed that consistency of terminology would make ongoing development easier and reduce potential confusion between the various collaborating organisations. Based on the agreement the tables overleaf for 2014/15 will be identical in terms of structure to that for 2015/16 although the numbers will obviously differ.

⁸ this work will be taking place during quarters 1 & 2 of the 2014/15 financial year

Function/Service Identifier	Description	Min	Max	Total Investment
Protection of Social care to benefit health		£3.7M	£4.854 M	
Community Health Services (including admission avoidance)				
Reablement	Residential step-up/step down Community Beds Home from Hospital High Intensity Rehabilitation Hospital In reach Rapid Response SPOR	£773K	£1.546 M	
Joint nursing and care home commissioning including CHC				
Discharge support				
Acute mental health and dementia				
Care Bill				
Early intervention and prevention				
Community resilience				
Carers				

Function/Service Identifier	Description	Min	Max	Total Investment
Disabled Facilities Grant				
Other and enablers				

Table 1 - 2014/15 Proposed investment

6.4. 2015/16

As we have established the size of the BCF will grow from 2014/15's allocation of £4.85M, which is mainly constructed from similar S256 amounts from 2013/14, to approximately £18.44M for 2015/16. Whilst we still have work to do and challenging conversations to have the table overleaf describes and sets out our ambition for 2015/16.

Function/ Service Identifier	Description	Min	Max	Total Investment
Protection of Social care to benefit health		£4.853M	£4.853M	
Community Health Services (including admission avoidance)		£9.809M	£14.834M	
Reablement	Residential step-up/step down Community Stats Home from Hospital High Intensity Rehabilitation Hospital In reach R&R SPOR	£3.700M	£1.850M	
Joint nursing and care home commissioning including CHC				
Discharge support			£507K	
Acute mental health and dementia			£71K	
Care Bill				
Early intervention and prevention				
Community resilience				

Function/ Service Identifier	Description	Min	Max	Total Investment
Carers		£82K	£82K	
Disabled Facilities Grant				
Other and enablers			£1.8M	
	Totals	£18.444M	£24.077M	

Table 2 - 2015/16 proposed investment

7.NATIONAL CONDITIONS

BBCCG will align with the national requirements as mandated by NHSE and those that are contained in the planning guidance that was issued on the 20th of December 2013. Specifically in relation to BCF we are developing plans that meet the following preconditions:

- Plans that are jointly agreed;
- Protection for Social Care services (not spending);
- 7 day services in H&SC to support patients being discharged and prevent unnecessary admissions at weekends;
- Better data sharing between health and social care, based on NHS number;
- Ensure joint approach to assessments and care planning and ensure an accountable professional where integrated care package is funded;
- Agree on consequential impact of changes in the acute sector.

We also recognise that there will be a significant performance linked payment(s) which CCG's and the Integrated commissioning functions will need to deliver against.

7.1.Protecting social care services

Please outline your agreed local definition of protecting adult social care services.

The objective of integration is to develop a more effective, efficient and affordable health and social care economy. Integral to this will be the continued development and enhancement of social care services. Our stated ambition is to move more activity out of an acute setting and into a community based setting, this will require a stable and accessible social care system in order to make the changes sustainable.

ECC will continue to allocate additional spending for local social care services to the same financial level in 2014/15 as they did for 2013/14. This will enable the purchasing of community based social services within each CCG locality. Community based social care means those services which enable people with critical and substantial social care needs to remain independent. The principle mechanism for this is ECC social care resource allocation system (RAS) and support planning.

7.2.Carers (Care Bill)

We have ring fenced an amount of money for both 2014/15 and 2015/16 to support the requirements of the Care Bill and supporting Carers.

Whilst we still have work to do with ECC in this area we are fully aware that the care and support planning process is there to help decide the best way to meet a person's needs.

It considers a number of different things, such as what needs the person has, what they want to achieve, what they can do by themselves or with the support they already have, and what types of care and support might be available to help them.

The planning process takes place with the local authority and the individual, any carer they have and any other person they ask the authority to involve. Where the person lacks the capacity to ask, any person who appears to the authority to be interested in the adult's welfare should be involved. This process will decide how to meet the needs of the person and the local authority must do everything it reasonably can to reach agreement.

A carer is someone who helps another person, usually a relative or friend, in their day-to-day life. This is not the same as someone who provides care professionally, or through a voluntary organisation.

The Bill relates mainly to adult carers - i.e people over 18 who are caring for another adult. This is because young carers (aged under 18) and adults who care for disabled children can be assessed and supported under children's law.

The local authority and the carer need to think about what type of support the carer might benefit from. This might include help with housework or gardening, buying a laptop to keep in touch with family and friends, or becoming a member of a gym so that the carer can also look after their own health and wellbeing.

It may be that the best way to meet a carer's needs is to provide care and support directly to the person that they care for, for example, by providing replacement care to allow the carer to take a break. It is possible to do this as long as the person needing care agrees.

Our short term plans (for 14/14) will focus on the needs assessment of our carers and putting in place tangible support mechanisms, which may include some or all of the suggestions mentioned above as well as other initiatives yet to be defined.

7.3. 7 day services to support discharge

Please provide evidence of strategic commitment to providing seven-day health and social care services across the local health economy at a joint leadership level (Joint Health and Wellbeing Strategy)

ECC already operate a six day discharge support service and in line with national guidance, BBCCG is working with ECC and our providers to deliver a seven day access to health services programme.

This work is being undertaken: Locally, across multiple providers and regionally across the County. The programme includes a number of clinical pathways including Social care discharge, Reablement, Step down and Rapid response via an out of hours emergency duty team. Care homes are working with us to ensure they are able to accept 7 day planned admissions.

“Seven day care is about having a service that gives me care, any day of the week, that meets my needs to maximise my recovery and well-being whilst keeping me safe.”

BBCCG has implemented a collaborative working arrangement with key providers across the borough, see Fig 7 below, to develop the necessary support and infrastructure that will facilitate a sustainable response to the requirements for 7 day working in the NHS.

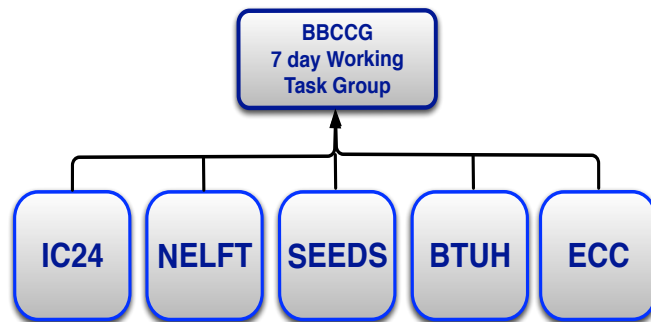


Fig 7 - BBCCG 7 day working task force

The following are some of the initiatives that are being developed :

- Paediatrician cover has shown a marked increase since the Paediatric review;
- McKinsey reviewed 10 specialties and validated job plans. Three workshops in September, October and December 2013 have driven this work at pace the success of which has been manifest in increased attendance rates. The consultants are working to agree the standards and plug existing gaps;
- A pilot started on the 16th November for acute physicians, DMPO and general medicine to increase consultant cover. Improvements have been seen at the weekend, analysis is now underway to assess the impact of the upturn in discharge rates;
- January 2014 sees the implementation of a new model for Trauma & Orthopaedic (T&O) consultants;
- Additional locums have been brought in to increase from half to full days at weekends. Respiratory coverage is increasing to 6 days per week;
- Discussions with anaesthetics, gastro and diabetes are ongoing to identify improvements that will be made. (This is managed through right place right time in what is known as work stream 3).
- ECC's pilot programme has been extended (moving from their previous 6 day supported discharge team's working window to 7 days). A further evaluation of the success and outcomes of this will be carried out at the end of the financial year.

In conclusion we will prioritise delivery of the requirements set out in the NHS Constitution, that focus on the introduction the 7 day working arrangements , strengthening our urgent care system and improving cancer waiting times.

By 2019 we expect that the majority of primary care services will be accessible to patients over the 7 day period, with smaller organisations being supported by centralised facilities. Continuity of care will be ensured through a single care record so citizens will know that any contact they have with services will be available to their named primary care clinical lead.

7.4. Data sharing

Please confirm that you are using the NHS Number as the primary identifier for correspondence across all health and care services.

We are currently able to use the NHS number in a limited fashion, due to Information Governance, but our clinicians have Approved Safe Haven (ASH) status, and along with ECC, we have plans to broaden usage in the future.

ECC also have plans in place to adopt the use of the NHS number as the default identifier, as indicated below.

If you are not currently using the NHS Number as primary identifier for correspondence please confirm your commitment that this will be in place and when by

It is our expectation that we will be in a position to implement usage of the NHS number by Quarter 3 of the 2014/15 Financial year.

Because the use of the NHS number is governed by the rules around Information Governance, and until some of these issues are resolved, we cannot put a specific date against this item.

We will continue to work with NHSE and the Local Authority, ECC, to ensure that we are ready and able to implement the appropriate use of the NHS number as soon as it is possible following authorisation to do so.

Please confirm that you are committed to adopting systems that are based upon Open APIs (Application Programming Interface) and Open Standards (i.e. secure email standards, interoperability standards (ITK))

Implementation will be subject to both organizations evaluating various issues in order to maximize the rewards, as well as manage the implications associated with an open API model and of course the requirements and constraints of the Information Governance arrangements for the NHS and CCG's in particular.

Please confirm that you are committed to ensuring that the appropriate IG Controls will be in place. These will need to cover NHS Standard Contract requirements, IG Toolkit requirements, professional clinical practise and in particular requirements set out in Caldicott 2.

The changes that integration effects and the impacts it has will take place with due regard and compliance with our Information Governance framework, and we are

committed to maintaining five rules in health and social care to ensure that patient and service user confidentiality is maintained. The rules are:

- Confidential information about service users or patients should be treated confidentially and respectfully;
- Members of care teams should share confidential information only when it is needed for the safe and effective care of an individual ;
- Information that is shared for the benefit of the community should be anonymised;
- An individual's right to object to the sharing of confidential information about them must be respected;
- Organisations should put policies, procedures and systems in place to ensure the confidentiality rules are followed.

7.5. Joint assessment and accountable lead professional

Please confirm that local people at high risk of hospital admission have an agreed accountable lead professional and that health and social care use a joint process to assess risk, plan care and allocate a lead professional. professional.

Following the announcement by the Secretary of State for Health in December 2013 that everyone over the age of 75 would have a named GP lead who would monitor and manage their health BBCCG is in the process of working towards the implementation of this directive, we currently do not have full implementation.

One of the key benefits of a commissioning organisation led by local GPs is we know our citizens and routinely interact with them as they move through each stage of their life.

In 2013 we made extra efforts to make sure that we also heard from other people in our communities, both citizens who don't regularly use services and organisations who see and hear from people in different ways.

The aim is that geographic, federation configured, 'Named GP Teams' would be the sole deliverer of front line care to people with complex needs and long term conditions, this would include existing generic community, social care and mental health resources.

As part of the BCF in practice, this **will** mean that every citizen who is covered within these teams has a named GP who is responsible and accountable for their care and outcomes. Our plans for integrated community services within the BCF will ensure that Social Care resources are fully aligned on a multi-disciplinary basis.

Our plans to develop a fully integrated approach to reablement and rehabilitation will strengthen our existing arrangements and ensure we use a joint process to assess risk, plan care and allocate a lead professional.

A step up approach to this could see the mobilisation of services that provide specialist intensive management of individuals. BBCCG is in the process of trialling this along with other models of care in the community.

3 categories are being considered to help us define the level of health and social care that will be expected to be available to each individual who is 75 years or older:

- ‘Well’ – those individuals with a relatively non-complex health profile, who are able to maintain an appropriate level of wellbeing and independence, with minimal recourse to primary, community or secondary health care, and do not require social care. Care co-ordination will be via routine GP practice or patient initiated contact with relevant health services as required.
- ‘Moderate complexity’ – those individuals with a more complex health profile, including co-morbidities and/or frailty, and increasing social care needs, requiring frequent monitoring and intervention within primary and community environments, and close co-operation with secondary care consultants within the relevant medical specialties. The Lead Professional Care Co-ordinator for individuals within this category will be a named GP, and the care co-ordination vehicle will be the GP Practice-level MDT, on an ongoing basis.
- ‘Significant complexity’ – those individuals identified, either through the GP Practice level MDT, or following presentation at the ED/admission to an acute bed, as experiencing significant exacerbation in the complexity of their health needs and/or significant increase in their social care needs. Requiring intensive specialist intervention within a community environment, with a view to transferring the individual back to the care of the GP Practice-level MDT once their condition has been stabilised. The Lead Professional Care Co-ordinator for individuals in this category will be a Consultant Geriatrician, and the vehicle for assessment/planning and implementation of required care will be the Geriatric Case Management Team.

In order to take this model forward further it will be necessary to develop an effective risk stratification tool that will allow professionals across the health and social care system to apply a common approach to identifying individuals that fit within the ‘moderate complexity’ and ‘significant complexity’ categories. The CCG in partnership with ECC are fully committed to working together to evaluate and procure an appropriate risk stratification tool within 6-9 months, appropriately aligned to other BCF procurements.

7.6. Supporting GP Development to Lead Accountable Professional

A key part of our GP strategy development is through supporting general practice to strengthen and develop their core primary care service and to align the focus on primary care to the commissioning work of the CCG. We are working with our practices to clearly define what “excellent” means in primary care delivery, with specific success factors aligned to the shift in resources that this will mean.

8.RISKS

Please provide details of the most important risks and your plans to mitigate them. This should include risks associated with the impact on NHS service providers

Risk	Risk rating	Mitigating Actions
There is a risk that moving funding from existing pathway provision will destabilise providers	Medium	We will work closely with providers, social care and partner organisations to ensure that when capacity is moved providers are supported and that when the capacity moves the patients move with it.
There is a risk that when services and capacity are moved from an Acute setting into a community or home based setting that patients will not be fully informed or engaged with the changes	Medium	The CCG will lead a programme of communication and engagement in partnership with GP's, Providers, Essex County Council and other partner organisations to provide consultation and educational programmes to support the implementation of the changes.
There is a risk that the current level of ambition for system change is not matched by available CCG resources which will impact on the ability of the partnership to deliver the full impact of the BCF on time	High	The CCG will need to consider the use of non recurrent transformational funding to deploy additional external and/or seconded resources to support the change agenda. Plans are currently being finalised to present to the governing body and to NHSE for assurance prior to implementation.
There is a risk that politicians if not feel fully briefed on the implications, advantages and benefits of the pooled funding arrangements and are therefore unable to fully support the plans in the first instance	Medium	The CCG (s) are working closely with ECC, and will continue to do so during 2014 to ensure that Elected members are fully engaged and briefed on progress towards to implementation of the BCF and the impact of implementation on their constituencies.

There is a risk that if the use of the NHS number by all parties to the pooled funding arrangement is not facilitated by the end of Quarter 2 of 2014 it will have a significant delaying effect on the full implementation of the BCF	High	CCG's have limited ability or scope to mitigate against this risk, the ownership of the risk in reality transfers to NHSE
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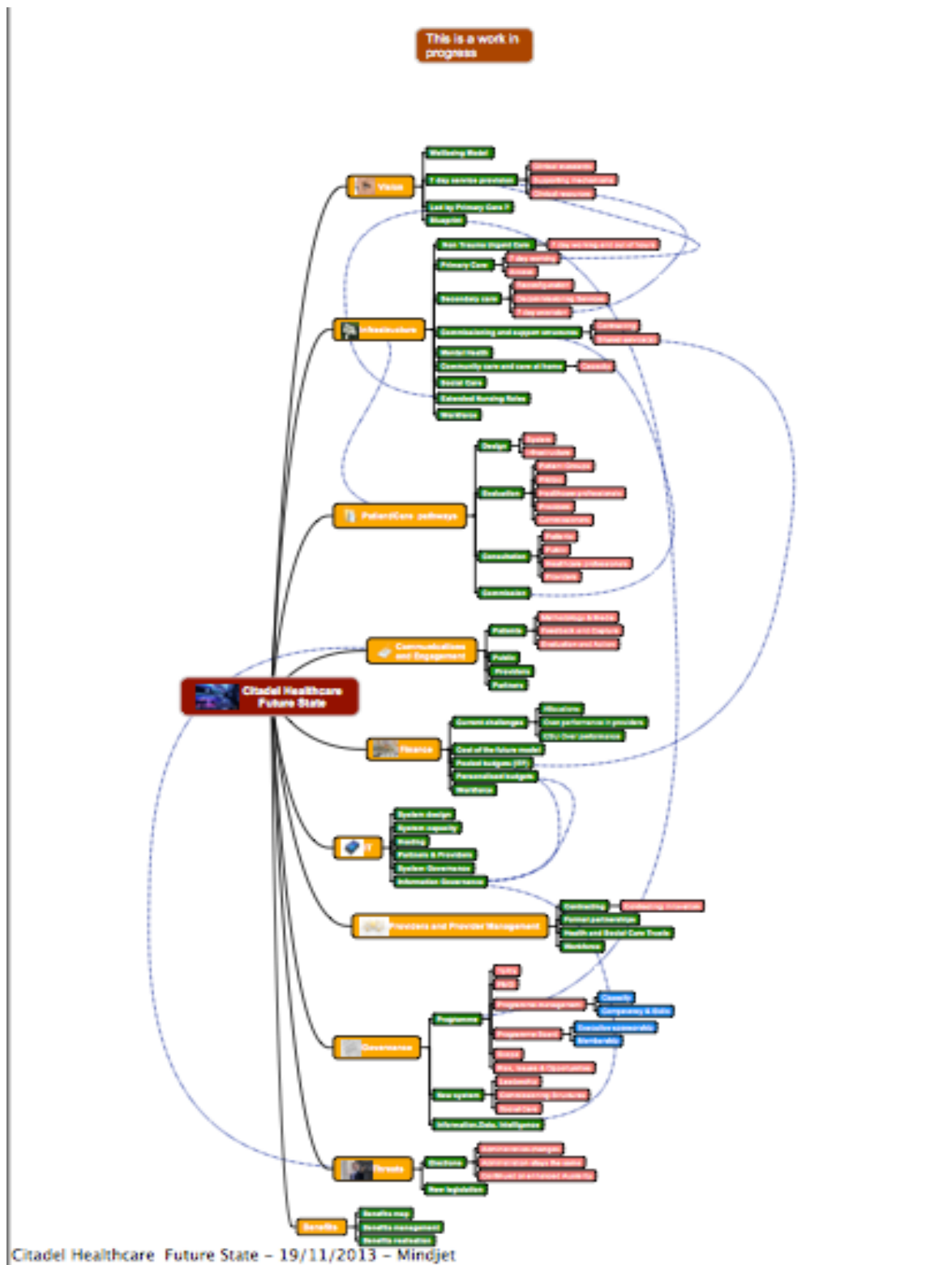
6. Appendices

(I) Appendix 1 - Citadel



Fig x - Citadel Graphic representation

(II)Appendix II - Programme definition & build



(III)Appendix III - BCF Programme definition and initial build

