

Development and Regulation Committee

10:30

Friday, 25 June 2021

Council Chamber County Hall, Chelmsford, CM1 1QH

For information about the meeting please ask for:

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To update Members with relevant information on Planning Applications, Appeals and Enforcements, as at the end of March 2021, plus other background information as may be requested by the Committee. Report DR/10/21

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To update Members with relevant information on Planning Applications, Appeals and Enforcements, as at the end of the previous month, plus other background information as may be requested by the Committee. Report DR/12/21

8 Date of Next Meeting

To note that the next meeting will be held on Friday 23 July 2021, in the Council Chamber, County Hall.

9 Urgent Business

To consider any matter which in the opinion of the Chairman should be considered in public by reason of special circumstances (to be specified) as a matter of urgency.

Exempt Items

(During consideration of these items the meeting is not likely to be open to the press and public)

The following items of business have not been published on the grounds that they involve the likely disclosure of exempt information falling within Part I of Schedule 12A of the Local Government Act 1972. Members are asked to consider whether or not the press and public should be excluded during the consideration of these items. If so it will be necessary for the meeting to pass a formal resolution:

That the press and public are excluded from the meeting during the consideration of the remaining items of business on the grounds that they involve the likely

disclosure of exempt information falling within Schedule 12A to the Local Government Act 1972, the specific paragraph(s) of Schedule 12A engaged being set out in the report or appendix relating to that item of business.

10 Urgent Exempt Business

To consider in private any other matter which in the opinion of the Chairman should be considered by reason of special circumstances (to be specified) as a matter of urgency.

Agenda item 1

Committee: Development and Regulation Committee

Enquiries to: Emma Hunter, Democratic Services Officer

Membership, Apologies, Substitutions and Declarations of Interest

Recommendations:

To note

1. Membership as shown below

- 2. Apologies and substitutions
- 3. Declarations of interest to be made by Members in accordance with the Members' Code of Conduct

Membership

(Quorum: 3)

Councillor C Guglielmi

Chairman

Councillor B Aspinell

Councillor J Fleming

Councillor M Garnett

Councillor I Grundy

Councillor M Hardware

Councillor D Harris

Councillor J Jowers

Councillor S Kane

Councillor R Moore

Councillor M Steptoe

Councillor P Thorogood

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Minutes of the meeting of the Development and Regulation Committee, held as an online video conference on Friday, 26 March 2021

Present:

| Cllr C Guglielmi (Chairman) | Cllr J Jowers |
|-----------------------------|-----------------|
| Cllr J Aldridge | Cllr M Mackrory |
| Cllr D Blackwell | Cllr J Moran |
| Cllr M Garnett | Cllr J Reeves |
| Cllr D Harris | Cllr M Steptoe |
| Cllr S Hillier | |

1. Membership, Apologies, Substitutions and Declarations of Interest Apologies were received from Councillor B Aspinell.

Councillor J Aldridge declared an interest in item 5.1 of the Agenda (Minute 7) concerning Land at Ashtree Farm, Boyton Cross, Chelmsford as the site was in his Division. Although he had been aware of it for several years Cllr Aldridge considered that as he had not expressed a view on the issue or sought or passed on information and it was an enforcement issue he was not precluded from participating in the debate and voting on this item.

Councillor M Mackrory declared a code interest in item 5.1 of the Agenda (Minute 7) concerning Land at Ashtree Farm, Boyton Cross, Chelmsford, as a Cabinet Member at Chelmsford City Council for Sustainable Development. Councillor Mackrory indicated that he would not participate in the debate or vote on this item.

2. Minutes

The minutes of the meeting held on 26 February 2021 were agreed as a correct record.

3. Identification of Items Involving Public Speaking

Individuals to speak in accordance with the procedure were identified for the following items:

Land to the east of Buttleys Lane, Stortford Road, Great Dunmow
 To consider report DR/04/21 relating to an All-through school (primary, secondary
 and sixth form); sports hall; formal and informal hard and soft play areas/pitches;
 new vehicular and pedestrian accesses; vehicle drop-off and parking areas;
 landscaping and other associated infrastructure and works.

Location: Land to the east of Buttleys Lane, Stortford Road, Great Dunmow, CM6

1SH

Ref: CC/UTT/90/20

Public speakers:

- Town Councillor: Cllr Mike Coleman speaking against
- Local Resident: Mr Anthony Clarke speaking against
- Uttlesford District Councillor: Cllr Colin Day speaking against
- Applicant: Mr Gee, Headteacher speaking for

Local Member Cllr Barker

4. Land to the east of Buttleys Lane, Stortford Road, Great Dunmow

The Committee considered report DR/04/21 by the Chief Planning Officer.

Members noted the addendum to the agenda, particularly in respect of amendments to some of the proposed conditions and the Memorandum of Understanding proposed.

Policies relevant to the application were detailed in the report.

Details of consultation and representations received were set out in the report and Addendum.

The Committee noted the key issues:

- Principle of Development and Need
- Site Layout and Design (including Playing Field Assessment)
- Landscape, Trees and Ecology
- Heritage
- Amenity (Noise, Air Quality and Lighting)
- Highways
- Other Issues
 - o Community Use
 - Sustainability
 - o Flood Risk and Drainage
 - Land Contamination
 - Mineral Safeguarding

In accordance with the protocol on public speaking the Committee was addressed by Cllr Mike Coleman, speaking on behalf of Great Dunmow Town Council. Cllr Coleman made several points:

- The Town Council supported the need for a new secondary school in the area but felt that this proposal was flawed. The short-term gain for primary school places was balanced against damage to the main access road to Great Dunmow. The area for sports pitches had been deemed unsuitable.
- A map was shared with the Committee showing the proposed development in the area of over 4,000 new homes.
- The Transport Consultant had made a clear assessment of the congestion and safety issues on the Stortford Road and experts agreed. Despite some parties engaging in seeking a compromise there was disappointment that other parties had not taken part in the discussions.
- Concern was raised that the school was on the wrong side of Stortford Road with a number of crossings required to make it safe.
- Due to the road layout proposed it would involve a u-turn for each journey into the site. As a result there would be traffic queues and journey times would be affected.
- The road carries trunk road traffic to surrounding areas and can be difficult to cross. There was concern about the lack of information on how the junctions and crossings would work together and safety issues.

 The Town Council felt that cost viability for the applicant was being put before safety and access to the town.

Mr Anthony Clarke, speaking as a local resident, also opposing the application, then addressed the meeting and made several points:

- The objections raised were against the scheme rather than the school as it was considered that the access to the site was unsafe.
- He considered that the officers report acknowledged that there were some deficiencies with the design of the access and that better design options could be found. He agreed with the suggestion by the Town Council that a roundabout access would be better than a T-junction which was considered to be unsafe.
- Statistics on T-Junction safety from The Standing Committee for Road Traffic Statistics were referred to, comparing the number of deaths at T-junctions to none at roundabouts. T-junctions were considered to be inherently unsafe.
- Mr Clarke considered that to avoid injuries the scheme access should be changed to a safer option.

At the Chairman's discretion Cllr Colin Day, speaking as a local Uttlesford District Councillor, also opposing the application, then addressed the meeting and made several points:

- Objections raised with regard to the design of the access to and from the site, particularly with regard to safety and u-turning vehicles and traffic congestion.
- There had been major housing growth in the area over the past 25 years and the infrastructure had not been put in place to support that growth.
- The road on which the site was placed had not been upgraded to cope with the growth in the area and increase in traffic.
- The transport assessment commissioned by the Town Council clearly set out that the proposed access to the school site is unsafe and points out the hazards and risks. Long queues were predicted at the roundabout backing up to the crossing leading to safety issues.

Mr Gee, Headteacher, speaking on behalf of the applicant, then addressed the meeting. Mr Gee made several points:

- In terms of need, it was vital for Dunmow and the current secondary school was not considered fit for purpose and money is spent year on year maintaining it.
- The School had previously agreed with the Local Authority to take on more students, however as the number of students increased the school buildings would become further compromised.
- There was a clear need around primary education. The current primary school Headteachers had worked to meet this need, but the situation was now at point where this new school was the only option to provide the places that were needed.
- The proposed project met the increasing needs for primary and secondary school places and creates a building which is future-proofed on land that has been allocated for education.
- In terms of vision it will provide a world class learning village for the students, other young people in Great Dunmow and the wider community. It would provide state of the art facilities for the students. It would provide access to specialist facilities and teachers for the primary phase of the school, but also access to

these for other young people in the town. There would also be bookable venues and facilities for the wider Great Dunmow community.

There was disappointment regarding the objections to the application, particularly
as the counter proposal for entry onto the site from a roundabout would make the
scheme unviable. There were no objections from the statutory consultees
including highways.

With the agreement of the Chairman, Councillor Susan Barker, Local County Member then addressed the meeting and made several points:

- The school was wanted and needed in Dunmow, however it was understood to be primary places where there was immediate pressure rather than secondary places. The secondary school was already there despite being older and dilapidated in parts.
- It was felt that there were better solutions. Land was put aside in the Dunmow Neighbourhood Plan for this school. The land could be used differently with a separate access for parking. The scheme could be done differently.
- The road B1256 which the site is on leads to the supermarket which takes 72%
 of the retail shop in the area. Access from other villages in the area to the
 supermarket is via this road and access to the A120 out of Dunmow.
- Disappointment was expressed with the design of this access and it was felt that this could be designing in a problem. There was also disappointment with the cycle and pedestrian access. There was no immediate access from the Flitch Way.
- It was felt that another look should be taken at this scheme to find a better solution.

In response to the issues raised, the following points were made by officers:

- In terms of safety, the access that had been put forward conforms to the design guidance and had been through stage 1 road safety audit with all of the crossings and the change to the proposed roundabout access to the new development to the north. It had been reviewed by engineers and as it progressed it would go through three further safety audits if taken forward. The Highway Authority were not concerned about the safety of the junction due to the features that had been put in place and the process that it had gone through.
- In terms of the nature and capacity of the road, it had been modelled and there was a need to put crossings in to ensure children could cross safely. The area and where people were travelling from both now and in the future had been looked at. The nature of the road would change. The speed limit would be reduced to 30mph, there would be crossings and footways and cycleways either side. From the modelling undertaken the potential delays were not considered to be severe. There would be delays around starting and finishing times of school but mitigation measures such as staggered start and finish times were being considered. A comprehensive assessment had been carried out.

Following comments and concerns raised by Members, it was noted:

 The roundabout design put forward by the Town Council had not been assessed by the Planners or Highway Authority as it had not been worked up as a deliverable proposal by the applicant. The request was to determine the application as it stands. Changing the roundabout to have a fourth arm would

require land take as it would have to be enlarged and the road was already proposed to be re-aligned with the new development.

- Members raised the issue of a 20mph limit along the road, particularly at school times. The road was currently 50mph and was proposed to be reduced to 30mph.
 A 20mph limit had not been taken forward but could be considered as there was further work to be done looking at the environment around the school.
- The current proposal, whilst not necessarily optimal was considered workable.
- Parking restrictions would come up as part of the application to the north with
 works starting in April. Depending on the timing of the applications, these could
 also be included or secured by way of Traffic Regulation Order. There would be a
 Travel Plan for the school, both primary and secondary and that would include
 options for parking and striding, working with the supermarket and opportunities in
 the new developments, which would be vital to the success of the school.
- There is a proposed pupil drop off point on site and a separate bus drop-off point.
 As part of the Transport Assessment, trips to the school were looked at currently
 along with moving towards full capacity of the school and moving to the south. It
 was a robust assessment for staff and pupils. More detail would be part of the
 travel plan.
- It was noted that the T-junction in this proposal was a left in and left out design with mitigation in place to prevent right turns which would reduce the impact of any potential issues.
- It was noted that to refuse an application there would need to be solid grounds for refusal. It was clarified that there was no right of appeal on this type of application, if refused.
- Consideration of staggered school start and finish times would be welcomed to reduce the impact of congestion at these peak times. A condition was proposed requiring the school to submit a schedule of school start and finish times for review and approval, seeking to stagger the primary and secondary elements of the school.
- It was noted that there were solar panels proposed in the design of the building.
 The school would not be carbon neutral but it would be 36% above the building regulations which is better than required by current local plan policy.
- The numbers of housing proposed in the immediate vicinity were clarified.
- The road is a priority two road and therefore not one in which physical methods of traffic calming would be placed. However following development in the area and the proposals in this application, there would be a number of crossings and a compact roundabout. There would be foot and cycleways on both sides and an island in the middle. All of this would go through safety audits as it progresses. Speed limits would be picked up through the safety audit process. Considerations around speed cameras would also be considered by the Highway Authority as part of the process.
- There was a suggestion for electric charging points on site, the number had not been defined but there was a proposed condition seeking to secure where on the site they would be placed.

There being no further points raised, the resolution, including the amendments to the conditions in the Addendum, was proposed and seconded. Following a unanimous vote of eleven in favour, it was

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Resolved

That pursuant to Regulation 3 of the Town and Country Planning General Regulations 1992, subject to submission of a signed Memorandum of Understanding, within one month of this resolution, which seeks to confirm that prior to beneficial occupation of any of the buildings hereby permitted, the developer shall seek to secure a Traffic Regulation Order (TRO) to prevent right hand turns out of the school access; overtaking on the B1256 in the vicinity of the school; and a speed limit reduction to 30mph along the B1256 in the vicinity of the school; and on attainment of the TROs provide all necessary signing and road marking;

planning permission be granted subject to the following conditions:

 The development hereby permitted shall be begun before the expiry of 3 years from the date of this permission. Written notification of the date of commencement shall be sent to the County Planning Authority within 7 days of such commencement.

Reason: To comply with section 91 of the Town and Country Planning Act 1990 (as amended).

2. The development hereby permitted shall be carried out in accordance with the details of the application dated 10 July 2020, together with drawings titled 'Site Location', drawing number 1002 (Rev P01), dated 08/07/2020; 'Proposed Masterplan Plan', drawing number 1003 (Rev P01), dated 08/07/2020; 'Proposed Ground Floor GA Floor Plan', drawing number 2201 (Rev P09), dated 08/07/2020; 'Proposed First Floor GA Floor Plan', drawing number 2202 (Rev P09), dated 08/07/2020; 'Proposed Second Floor GA Floor Plan', drawing number 2203 (Rev P09), dated 08/07/2020; 'Proposed Roof GA Floor Plan', drawing number 2204 (Rev P04), dated 08/07/2020; 'Proposed GA Elevations', drawing number 3201 (Rev P07), dated 08/07/2020; 'Proposed GA Elevations Courtyard', drawing number 3202 (Rev P01), dated 08/07/2020; 'Sports Village Ground Floor Plan -Ground Floor (Technical)', drawing number 2303 (Rev P01), dated 22/10/2020; 'Sports Village Roof Plan', drawing number 2302 (Rev P02), undated; 'GA Proposed Sports Village Elevations', drawing number 3301 (Rev P03), dated 30/07/2020; and 'Landscape Site Sections', drawing number 4001 (Rev P01), dated 09/07/2020 and in accordance with any non-material amendment(s) as may be subsequently approved in writing by the County Planning Authority, except as varied by the following conditions.

Reason: For the avoidance of doubt as to the nature of the development hereby permitted, to ensure development is carried out in accordance with the approved application details, to ensure that the development is carried out with the minimum harm to the local environment and in accordance with policies GEN1 – Access, GEN2 – Design, GEN3 – Flood Protection, GEN4 – Good Neighbourliness, GEN5 – Light Pollution, GEN6 – Infrastructure Provision to Support Development, GEN7 – Nature Conservation, GEN8 – Vehicle Parking Standards, ENV2 – Development Affecting Listed Buildings, ENV3 – Open Spaces and Trees, ENV4 – Ancient Monuments and Sites of Archaeological Importance, ENV7 – The Protection of

The Natural Environment: Designated Sites, ENV8 – Other Landscape Elements of Importance for Nature Conservation, ENV9 – Historic Landscapes, ENV11 – Noise Generators, ENV12 – Groundwater Protection, ENV13 – Exposure To Poor Air Quality, ENV14 – Contaminated Land and ENV15 – Renewable Energy of the Uttlesford District Council Local Plan (2005) and policies DS3 – TDA: Land South of Stortford Road and Land adjacent to Buttleys Lane, LSC1 – Landscape, Setting and Character, NE1 – Identified Woodland Sites, NE2 – Wildlife Corridors, NE3 – Street Trees on Development Sites, NE4 – Screening, GA1 – Core Footpath and Bridleway Network, GA2 – Integrating Developments (Paths and Ways), HEI2 – Secondary School Provision and HEI3 – Primary School Provision of the Great Dunmow Neighbourhood Plan (2016).

3. No development beyond damp proof membrane of the main school building hereby permitted shall take place until details of the materials to be used for the external appearance (including all windows and doors) of the development hereby permitted have been submitted to and approved in writing by the County Planning Authority. The details, which it is expected would follow that shown on drawings titled 'Proposed GA Elevations', drawing number 3201 (Rev P07), dated 08/07/2020; 'Proposed GA Elevations Courtyard', drawing number 3202 (Rev P01), dated 08/07/2020; and 'GA Proposed Sports Village Elevations', drawing number 3301 (Rev P03), dated 30/07/2020, shall specify the specification, materials (including manufacturer), colour and finishes proposed to be used on all facades. The development shall be implemented in accordance with the approved details.

Reason: In the interest of the amenity of the local area and to comply with policy GEN2 – Design of the Uttlesford District Council Local Plan (2005) and policies DS3 – TDA: Land South of Stortford Road and Land adjacent to Buttleys Lane, LSC1 – Landscape, Setting and Character, HEI2 – Secondary School Provision and HEI3 – Primary School Provision of the Great Dunmow Neighbourhood Plan (2016)..

4. No development or any preliminary groundworks shall take place until:
a) All trees to be retained during the construction works, as shown on drawing titled 'Tree Protection Plan', drawing number: 605-03 (Rev A), dated July 2020 have been protected to the specification outlined. With regard to this the fencing shall be erected around the trees and positioned from the trees in accordance with BS:5837 "Trees in Relation to Construction", and notices shall be erected on the fencing stating "Protected Area (no operations within fenced area)".

Notwithstanding the above, the development shall also be constructed as per the wider recommendations outlined within the submitted 'Arboricultural Impact Assessment', dated 9th July 2020 and namely the 'reduced dig' construction for the pedestrian footpath within the Root Protection Area of T5. For the avoidance of doubt no materials shall furthermore be stored or activity shall take place within the area enclosed by the fencing. No alteration, removal or repositioning of the fencing shall take place during the construction period without the prior written consent of the County Planning Authority.

Reason: In the interest of visual amenity, to ensure protection for retained landscaping and the existing natural environment and to comply with policies GEN7 – Nature Conservation, ENV3 – Open Spaces and Trees, ENV8 – Other Landscape Elements of Importance for Nature Conservation and ENV9 – Historic Landscapes of the Uttlesford District Council Local Plan (2005) and policies DS3 – TDA: Land South of Stortford Road and Land adjacent to Buttleys Lane, LSC1 – Landscape, Setting and Character, NE2 – Wildlife Corridors, NE3 – Street Trees on Development Sites and NE4 – Screening of the Great Dunmow Neighbourhood Plan (2016).

5. No development beyond damp proof membrane of the main school building hereby permitted shall take place until a landscape and planting scheme has been submitted to and approved in writing by the County Planning Authority. The scheme shall be based on that shown on drawings titled 'Landscape Materials', drawing numbers 8005 to 8014, all dated 09/07/2020 but include specific details of areas to be planted with species, sizes, spacing, protection; proposed seed mix for grassed areas; and programme of implementation. The scheme shall, for reference, also include details of all existing trees and hedgerows on site proposed to be retained for context. The landscape scheme shall be implemented within the first available planting season (October to March inclusive) following commencement (or completion) of the development hereby permitted in accordance with the approved details.

In addition to planting details the submitted landscaping plan shall furthermore show and detail the finish of all proposed hardstanding areas (circulation and parking), the retaining wall proposed to the north of the Sports Hall and AGP and all boundary and internal fences and gates.

Any tree or shrub forming part of a landscaping scheme approved in connection with the development that dies, is damaged, diseased or removed within the duration of 5 years during and after the completion of the development shall be replaced during the next available planting season (October to March inclusive) with a tree or shrub to be agreed in advance in writing by the County Planning Authority.

Reason: To comply with section 197 of the Town and Country Planning Act 1990 (as amended), to improve the appearance of the site in the interest of visual amenity and to mitigate impacts of the development on the natural and historic environment in accordance with GEN2 – Design, GEN7 – Nature Conservation, ENV2 – Development Affecting Listed Buildings, ENV3 – Open Spaces and Trees, ENV8 – Other Landscape Elements of Importance for Nature Conservation and ENV9 – Historic Landscapes of the Uttlesford District Council Local Plan (2005) and policies DS3 – TDA: Land South of Stortford Road and Land adjacent to Buttleys Lane, LSC1 – Landscape, Setting and Character, NE2 – Wildlife Corridors, NE3 – Street Trees on Development Sites and NE4 – Screening of the Great Dunmow Neighbourhood Plan (2016).

6. The development hereby permitted shall be implemented in accordance with the biodiversity mitigation and enhancement measures detailed in Chapter 6 –

Ecology and Biodiversity of the Environmental Statement, dated July 2020. A specific Biodiversity Enhancement Strategy for Protected and Priority species shall nevertheless be submitted to the County Planning Authority for review and approval in writing prior to commencement of the development. The content of the Biodiversity Enhancement Strategy shall include the following:

- a) Purpose and conservation objectives for the proposed enhancement measures;
- b) detailed designs to achieve stated objectives;
- c) locations of proposed enhancement measures by appropriate maps and plans;
- d) timetable for implementation demonstrating that works are aligned with the proposed phasing of development;
- e) persons responsible for implementing the enhancement measures;
- f) details of initial aftercare and long-term maintenance (where relevant).

The works shall be implemented in accordance with the approved details and shall be retained in that manner thereafter.

Reason: To conserve and enhance Protected and Priority species, to allow the County Planning Authority to discharge its duties under the UK Habitats Regulations, the Wildlife & Countryside Act 1981 as amended and s40 of the NERC Act 2006 (Priority habitats & species) and in accordance with policies GEN7 – Nature Conservation, ENV3 – Open Spaces and Trees and ENV8 – Other Landscape Elements of Importance for Nature Conservation of the Uttlesford District Council Local Plan (2005) and policies DS3 – TDA: Land South of Stortford Road and Land adjacent to Buttleys Lane, LSC1 – Landscape, Setting and Character and NE2 – Wildlife Corridors of the Great Dunmow Neighbourhood Plan (2016).

- 7. Prior to beneficial occupation of any of the buildings hereby permitted, a Landscape and Ecological Management Plan (LEMP) shall be submitted to the County Planning Authority for review and approval in writing. The content of the LEMP shall include the following:
 - a) Description and evaluation of features to be managed.
 - b) Ecological trends and constraints on site that might influence management.
 - c) Aims and objectives of management.
 - d) Appropriate management options for achieving aims and objectives.
 - e) Prescriptions for management actions.
 - f) Preparation of a work schedule (including an annual work plan capable of being rolled forward over a five-year period).
 - g) Details of the body or organisation responsible for implementation of the plan.
 - h) Ongoing monitoring and remedial measures.

The LEMP shall also include details of the legal and funding mechanism(s) by which the long-term implementation of the plan will be secured by the developer with the management body(ies) responsible for its delivery. The plan shall also set out (where the results from monitoring show that conservation aims and objectives of the LEMP are not being met) how contingencies and/or remedial action will be identified, agreed and implemented so that the development still delivers the fully

functioning biodiversity objectives of the originally approved scheme. The development shall be implemented in accordance with the approved LEMP.

Reason: To allow the County Planning Authority to discharge its duties under the Conservation of Habitats and Species Regulations 2017 (as amended), the Wildlife & Countryside Act 1981 as amended and s40 of the NERC Act 2006 (Priority habitats & species) and in accordance with policies GEN7 – Nature Conservation, ENV3 – Open Spaces and Trees and ENV8 – Other Landscape Elements of Importance for Nature Conservation of the Uttlesford District Council Local Plan (2005) and policies DS3 – TDA: Land South of Stortford Road and Land adjacent to Buttleys Lane, LSC1 – Landscape, Setting and Character and NE2 – Wildlife Corridors of the Great Dunmow Neighbourhood Plan (2016).

8. No development or preliminary groundworks shall take place until a written scheme and programme of archaeological investigation and recording has been submitted to and approved in writing by the County Planning Authority. The scheme and programme of archaeological investigation and recording shall be implemented as approved, prior to the commencement of the development hereby permitted or any preliminary groundworks, with confirmation to also be sought from the County Planning Authority that the investigation works have been completed satisfactorily.

Reason: To ensure that any archaeological interest has been adequately investigated in accordance with policy ENV4 – Ancient Monuments and Sites of Archaeological Importance of the Uttlesford District Council Local Plan (2005).

9. Prior to commencement of development but following completion of the archaeological work required, a mitigation strategy detailing the proposed excavation/preservation strategy for areas containing archaeological deposits shall be submitted to the County Planning Authority for review and approval and writing. No development or preliminary groundworks shall commence in these areas until the fieldwork as detailed in the mitigation strategy has been completed. With regard to this, request shall be also made to the County Planning Authority for written confirmation that the aforementioned mitigation fieldwork has been satisfactorily completed before commencement of the development.

Reason: To ensure development of an appropriate mitigation strategy covering both excavation (preservation by record) or preservation in situ of any archaeological features or deposits identified by the trial-trenching or geophysical survey undertaken in accordance with policy ENV4 – Ancient Monuments and Sites of Archaeological Importance of the Uttlesford District Council Local Plan (2005).

10. Within six months of completion of the programme of archaeological investigation, as approved, a post excavation assessment shall be submitted to the County Planning Authority for review and approval in writing. This shall include the completion of post excavation analysis, preparation of a full site archive and report ready for deposition at the local museum, and submission of a publication report.

Reason: To ensure that the results of the fieldwork are reported on and made available to the public in a timely and appropriate manner, in order to fulfil the requirements of preservation by record, and in accordance with policy ENV4 – Ancient Monuments and Sites of Archaeological Importance of the Uttlesford District Council Local Plan (2005).

- 11. No development shall take place, including any ground works or demolition, until a Construction Management Plan has been submitted to, and approved in writing by, the local planning authority. The approved Plan shall be adhered to throughout the construction period and provide for:
 - a) the parking of vehicles of site operatives and visitors;
 - b) loading and unloading of plant and materials;
 - c) storage of plant and materials used in constructing the development;
 - d) wheel and underbody cleaning facilities;
 - e) routing of vehicles;
 - f) mechanisms for liaising other developers in the vicinity to co-ordinate construction activity and reducing the impact on the network; and
 - g) measures proposed to minimise the risk of offsite flooding caused by surface water run-off and groundwater.

Reason: In the interests of highway safety and amenity, that construction works may lead to excess water being discharged from the site and to comply with policies GEN1 – Access, GEN2 – Design, GEN3 – Flood Protection, GEN4 – Good Neighbourliness, GEN5 – Light Pollution, ENV11 – Noise Generators, ENV12 – Groundwater Protection and ENV13 – Exposure To Poor Air Quality of the Uttlesford District Council Local Plan (2005).

- 12. No development shall take place, including any ground works or demolition, until a Construction Environmental Management Plan (CEMP: Biodiversity) shall be submitted to and approved in writing by the local planning authority. The approved Plan shall be adhered to throughout the construction period and provide for:
 - a) A risk assessment of potentially damaging construction activities;
 - b) Identification of "biodiversity protection zones";
 - c) Practical measures (both physical measures and sensitive working practices) to avoid or reduce impacts during construction (may be provided as a set of method statements);
 - d) The location and timing of sensitive works to avoid harm to biodiversity features:
 - e) The times during construction when specialist arboriculturists and ecologists need to be present on site to oversee works;
 - f) Responsible persons and lines of communication:
 - g) The role and responsibilities on site of both ecological and arboricultural clerks of works or similarly competent persons; and
 - h) Use of protective fences, exclusion barriers and warning signs.

Reason: To conserve protected and Priority species, allow the County Planning Authority to discharge its duties under the Conservation of Habitats and Species Regulations 2017 (as amended), the Wildlife & Countryside Act 1981 as amended and s40 of the NERC Act 2006 (Priority habitats & species) and to comply with policies GEN7 – Nature Conservation, ENV3 – Open Spaces and Trees and

ENV8 – Other Landscape Elements of Importance for Nature Conservation of the Uttlesford District Council Local Plan (2005) and policies DS3 – TDA: Land South of Stortford Road and Land adjacent to Buttleys Lane, LSC1 – Landscape, Setting and Character and NE2 – Wildlife Corridors of the Great Dunmow Neighbourhood Plan (2016).

13. Prior to beneficial occupation of any of the buildings hereby permitted, the access shown in principle on drawing titled 'Stortford Road Access Arrangements', drawing number 198131-003 (Rev F), dated 21/12/2020 shall be provided, including a clear to ground visibility splay with dimensions of 4.5 metres by 200 metres to the east, as measured from and along the nearside edge of the carriageway and two 3.5m footway cycleways. The visibility splays shall be retained free of any obstruction at all times thereafter.

Reason: To ensure that vehicles can enter and leave the highway in a controlled manner in forward gear with adequate inter-visibility between vehicles using the access and those in the existing public highway in the interest of highway safety in accordance with policies GEN1 – Access, GEN2 – Design and GEN6 – Infrastructure Provision to Support Development of the Uttlesford District Council Local Plan (2005); policies DS3 – TDA: Land South of Stortford Road and Land adjacent to Buttleys Lane, GA1 – Core Footpath and Bridleway Network and GA2 – Integrating Developments (Paths and Ways) of the Great Dunmow Neighbourhood Plan (2016); and policy DM1 of the Development Management Policies as adopted as County Council Supplementary Guidance in February 2011.

14. No development beyond damp proof membrane of the main school building hereby permitted shall take place until the developer has secured technical approval for the installation of a toucan crossing situated on the B1256, to the east of the proposed school access, as shown in principle on drawing titled 'Stortford Road Access Arrangements', drawing number 198131-003 (Rev F), dated 21/12/2020. The crossing shall subsequently be provided by the developer prior to beneficial occupation of the any of the buildings hereby permitted.

Reason: To provide safe and suitable access for pupils on foot and bike to the school across the B1256 and in the interest of highway safety in accordance with policies GEN1 – Access, GEN2 – Design and GEN6 – Infrastructure Provision to Support Development of the Uttlesford District Council Local Plan (2005); policies DS3 – TDA: Land South of Stortford Road and Land adjacent to Buttleys Lane, GA1 – Core Footpath and Bridleway Network and GA2 – Integrating Developments (Paths and Ways) of the Great Dunmow Neighbourhood Plan (2016); and policy DM1 of the Development Management Policies as adopted as County Council Supplementary Guidance in February 2011.

15. No development beyond damp proof membrane of the main school building hereby permitted shall take place until the developer has secured technical approval for the installation of a toucan crossing situated on the B1256, to the west of the proposed school access and the associated footway cycleway, as shown in principle on drawing titled 'Stortford Road Access Arrangements', drawing number 198131-003 (Rev F), dated 21/12/2020. The crossing shall

subsequently be provided by the developer prior to beneficial occupation of the any of the buildings hereby permitted.

Reason: To provide safe and suitable access for pupils on foot and bike to the school across the B1256 and in the interest of highway safety in accordance with policies GEN1 – Access, GEN2 – Design and GEN6 – Infrastructure Provision to Support Development of the Uttlesford District Council Local Plan (2005); policies DS3 – TDA: Land South of Stortford Road and Land adjacent to Buttleys Lane, GA1 – Core Footpath and Bridleway Network and GA2 – Integrating Developments (Paths and Ways) of the Great Dunmow Neighbourhood Plan (2016); and policy DM1 of the Development Management Policies as adopted as County Council Supplementary Guidance in February 2011.

16. No development beyond damp proof membrane of the main school building hereby permitted shall take place until the developer has secured technical approval for the installation of a toucan crossing situated on the B1256, opposite Tesco and the associated footway/cycleway between the crossing and the Woodside Way Roundabout, as shown in principle on drawing titled 'Off-Site Works By Others', drawing number 198131-016 (Rev B), dated 18/01/2021 (unless already in place). The crossing shall subsequently be provided by the developer (again unless already in place) prior to beneficial occupation of the any of the buildings hereby permitted.

Reason: To provide safe and suitable access for pupils on foot and bike to the school across the B1256 and in the interest of highway safety in accordance with policies GEN1 – Access, GEN2 – Design and GEN6 – Infrastructure Provision to Support Development of the Uttlesford District Council Local Plan (2005); policies DS3 – TDA: Land South of Stortford Road and Land adjacent to Buttleys Lane, GA1 – Core Footpath and Bridleway Network and GA2 – Integrating Developments (Paths and Ways) of the Great Dunmow Neighbourhood Plan (2016); and policy DM1 of the Development Management Policies as adopted as County Council Supplementary Guidance in February 2011.

17. No development beyond damp proof membrane of the main school building hereby permitted shall take place until the developer has secured technical approval for the installation of a toucan crossing situated on Woodside Way and associated footway/cycleway to the south, as shown in principle on drawing titled 'Proposed Toucan Crossing – Woodside Way', drawing number 198131-008 (Rev C). The crossing shall subsequently be provided by the developer prior to beneficial occupation of the any of the buildings hereby permitted.

Reason: To provide safe and suitable access for pupils on foot and bike to the school across Woodside Way and in the interest of highway safety in accordance with policies GEN1 – Access, GEN2 – Design and GEN6 – Infrastructure Provision to Support Development of the Uttlesford District Council Local Plan (2005); policies DS3 – TDA: Land South of Stortford Road and Land adjacent to Buttleys Lane, GA1 – Core Footpath and Bridleway Network and GA2 – Integrating Developments (Paths and Ways) of the Great Dunmow Neighbourhood Plan (2016); and policy DM1 of the Development Management

Policies as adopted as County Council Supplementary Guidance in February 2011.

18. No development beyond damp proof membrane of the main school building hereby permitted shall take place until the developer has secured technical approval for the installation a footway/cycleway, with a minimum width of 3.5m between the school access and Woodside Way Roundabout, as shown in principle on drawing titled 'Stortford Road Access Arrangements', drawing number 198131-003 (Rev F), dated 21/12/2020. The footway/cycleway shall subsequently be provided by the developer prior to beneficial occupation of the any of the buildings hereby permitted.

Reason: To provide safe and suitable access for pupils on foot and bike to the school from the town and in the interest of highway safety in accordance with policies GEN1 – Access, GEN2 – Design and GEN6 – Infrastructure Provision to Support Development of the Uttlesford District Council Local Plan (2005); policies DS3 – TDA: Land South of Stortford Road and Land adjacent to Buttleys Lane, GA1 – Core Footpath and Bridleway Network and GA2 – Integrating Developments (Paths and Ways) of the Great Dunmow Neighbourhood Plan (2016); and policy DM1 of the Development Management Policies as adopted as County Council Supplementary Guidance in February 2011.

19. No development beyond damp proof membrane of the main school building hereby permitted shall take place until the developer has secured technical approval for the proposed capacity enhancements to the proposed access roundabout to Land West of Woodside Way, as shown in principle on drawing tilted 'Stortford Road 3 Arm Access Roundabout Amendments, drawing number 198131-018, dated 10/02/2021. The enhancements shall subsequently be provided by the developer prior to beneficial occupation of the any of the buildings hereby permitted.

Reason: To provide additional capacity on the proposed roundabout and reduce potential queuing accordance with policies GEN1 – Access, GEN2 – Design and GEN6 – Infrastructure Provision to Support Development of the Uttlesford District Council Local Plan (2005); policies DS3 – TDA: Land South of Stortford Road and Land adjacent to Buttleys Lane, GA1 – Core Footpath and Bridleway Network and GA2 – Integrating Developments (Paths and Ways) of the Great Dunmow Neighbourhood Plan (2016); and policy DM1 of the Development Management Policies as adopted as County Council Supplementary Guidance in February 2011.

20. No development beyond damp proof membrane of the main school building hereby permitted shall take place until an updated parking plan has been submitted to the County Planning Authority for review and approval in writing. The plan shall include dimensions for all spaces proposed and define those to be allocated as disabled spaces, those with charging points for electric vehicles and those proposed for motorbikes. The parking area shall subsequently be constructed/laid out as approved. In addition to this, the cycle/scooter parking, bus waiting area and pedestrian/cycle accesses as shown on drawing titled 'Proposed Masterplan Plan', drawing number 1003 (Rev P01),), dated 08/07/2020

shall for the avoidance of doubt be provided prior to beneficial occupation of any of the buildings hereby permitted. The parking and waiting areas and pedestrian accesses shall be permanently retained for the lifetime of the school and shall not be used for any other purpose.

Reason: To provide safe and suitable access for pupils on foot and bike to the school, a suitable level of parking within the school in interest of highway safety and in accordance with polices GEN1 – Access, GEN2 – Design, GEN6 – Infrastructure Provision to Support Development and GEN8 – Vehicle Parking Standards of the Uttlesford District Council Local Plan (2005); policies DS3 – TDA: Land South of Stortford Road and Land adjacent to Buttleys Lane, GA1 – Core Footpath and Bridleway Network, GA2 – Integrating Developments (Paths and Ways), HEI2 – Secondary School Provision and HEI3 – Primary School Provision of the Great Dunmow Neighbourhood Plan (2016); and policies DM1, DM9 and DM10 of the Development Management Policies as adopted as County Council Supplementary Guidance in February 2011.

21. Provision of cycle/scooter parking shall be reviewed annually, as part of the School Travel Plan, with capacity increased in accordance to need, up to the level required proposed within the submitted Transport Assessment, dated July 2020.

Reason: In the interests of reducing the need to travel by car and promoting sustainable development and transport in accordance with polices GEN6 – Infrastructure Provision to Support Development and GEN8 – Vehicle Parking Standards of the Uttlesford District Council Local Plan (2005); policies DS3 – TDA: Land South of Stortford Road and Land adjacent to Buttleys Lane, HEI2 – Secondary School Provision and HEI3 – Primary School Provision of the Great Dunmow Neighbourhood Plan (2016); and policies DM1, DM9 and DM10 of the Development Management Policies as adopted as County Council Supplementary Guidance in February 2011.

22. Notwithstanding the provisions of the Town and Country Planning (General Permitted Development Order) 2015 or any Order amending, replacing or reenacting Order), any gates provided adjacent to the highway shall be inward opening only, with any gates at vehicular accesses set a minimum distance of 12 metres back from the edge of the back of footway/cycleway.

Reason: To enable vehicles using the access to stand clear of the carriageway whilst gates are being opened and closed and to allow parking off street and clear from obstructing the adjacent footway/cycleway/carriageway in the interest of highway safety in accordance with policy DM1 of the Development Management Policies as adopted as County Council Supplementary Guidance in February 2011.

23. Prior to beneficial occupation of any of the buildings hereby permitted, a schedule of school start and finish times shall be submitted to the County Planning Authority for review and approval in writing. The schedule shall seek to appropriately stagger the primary and secondary elements of the school.

Reason: To limit the impact of the development on the highway in the interest of highway safety in accordance with policy DM1 of the Development Management Policies as adopted as County Council Supplementary Guidance in February 2011.

- 24. No development shall take place until a detailed surface water drainage scheme for the site, based on sustainable drainage principles and an assessment of the hydrological and hydro geological context of the development, has been submitted to and approved in writing by the County Planning Authority. The scheme should include but not be limited to:
 - Verification of the suitability of infiltration of surface water for the development. This should be based on infiltration tests that have been undertaken in accordance with BRE 365 testing procedure and the infiltration testing methods found in chapter 25.3 of The CIRIA SuDS Manual C753.
 - Limiting discharge rates to 21.8l/s for all storm events up to and including the 1 in 100 year rate plus 20% allowance for climate change. All relevant permissions to discharge from the site into any outfall should be demonstrated.
 - Final modelling and calculations for all areas of the drainage system.
 - Detailed engineering drawings of each component of the drainage scheme.
 - A final drainage plan which details exceedance and conveyance routes,
 FFL and ground levels, and location and sizing of any drainage features.
 - A written report summarising the final strategy and highlighting any minor changes to the approved strategy.

The approved scheme shall subsequently be implemented prior to commissioning and opening.

Reason: To prevent flooding by ensuring the satisfactory storage of/disposal of surface water from the site, to ensure the effective operation of SuDS features over the lifetime of the development, to provide mitigation of any environmental harm which may be caused to the local water environment and to mitigate the risk of surface water flooding and to ensure the proposed development does not result in flood risk elsewhere, in accordance with policies GEN3 – Flood Protection and ENV12 – Groundwater Protection of the Uttlesford District Council Local Plan (2005) and policy DS3 – TDA: Land South of Stortford Road and Land adjacent to Buttleys Lane of the Great Dunmow Neighbourhood Plan (2016).

25. Prior to occupation a Surface Water Drainage System Maintenance Plan detailing the maintenance arrangements including who is responsible for different elements of the surface water drainage system and the maintenance activities/frequencies, has been submitted to and approved, in writing, by the County Planning Authority. The development shall be maintained in accordance with the approved plan.

Reason: To ensure appropriate maintenance arrangements are put in place to enable the surface water drainage system to function as intended to ensure mitigation against flood risk in accordance with policies GEN3 – Flood Protection and ENV12 – Groundwater Protection of the Uttlesford District Council Local Plan (2005) and policy DS3 – TDA: Land South of Stortford Road and Land adjacent to Buttleys Lane of the Great Dunmow Neighbourhood Plan (2016).

26. During the construction period should contamination, not previously identified, be found to be present at the site, no further development (unless otherwise agreed in writing with the County Planning Authority) shall be carried out until a remediation strategy detailing how this contamination will be dealt with has been submitted to and approved in writing by the County Planning Authority. The remediation strategy shall be implemented as approved.

Reason: To ensure that the development is not put at unacceptable risk from, or adversely affected by, unacceptable levels of pollution from previously unidentified contamination sources in line with paragraph 170 of the NPPF.

27. Prior to any works commencing on the natural turf playing field hereby permitted, a construction specification for the detailed design of the playing field area prepared in accordance with the document titled 'An equivalent quality assessment of the existing and proposed sports pitch provision for Helena Romanes School' (prepared by TGMS, dated 26th July 2020, Revision 1, 10th August 2020), which includes a construction programme, shall be submitted to the County Planning Authority for review in consultation with Sport England and subsequently approved in writing. The playing field shall be implemented in accordance with the approved specification.

Reason: To ensure that the playing field is prepared to an adequate standard and is fit for purpose.

28. No development shall commence in respect of the Artificial Grass Pitch hereby permitted until the design specifications of the Artificial Grass Pitch, including details of surfacing, construction cross-section, line marking, lighting and fencing have been submitted to the County Planning Authority for review in consultation with Sport England and subsequently approved in writing. The Artificial Grass Pitch shall not be constructed other than in accordance with the approved details.

Reason: To ensure the development is fit for purpose and sustainable and to comply with policies GEN2 – Design, GEN4 – Good Neighbourliness, GEN5 – Light Pollution, GEN6 – Infrastructure Provision to Support Development, GEN7 – Nature Conservation, ENV8 – Other Landscape Elements of Importance for Nature Conservation and ENV11 – Noise Generators of the Uttlesford District Council Local Plan (2005) and policies DS3 – TDA: Land South of Stortford Road and Land adjacent to Buttleys Lane, LSC1 – Landscape, Setting and Character, HEI2 – Secondary School Provision and HEI3 – Primary School Provision of the Great Dunmow Neighbourhood Plan (2016).

- 29. Use of the artificial grass pitch shall not commence until:
 - a) certification that the Artificial Grass Pitch hereby permitted has met the FIFA Quality accreditation or equivalent International Artificial Turf Standard (IATS); and
 - b) confirmation that the facility has been registered on the Football Association's Register of Football Turf Pitches;

has been submitted to and approved in writing by the County Planning Authority.

Reason: To ensure the development is fit for purpose, sustainable and provides the proposed sporting benefits.

30. No development of the multi-use games areas shall commence until details of the multi-use games area design specifications including the surfacing, fencing, lighting and line markings have been submitted to the County Planning Authority for review in consultation with Sport England and subsequently approved in writing. The multi-use games area shall not be constructed other than in accordance with the approved details.

Reason: To ensure the development is fit for purpose and sustainable and to comply with policies GEN2 – Design, GEN4 – Good Neighbourliness, GEN5 – Light Pollution, GEN6 – Infrastructure Provision to Support Development, GEN7 – Nature Conservation, ENV8 – Other Landscape Elements of Importance for Nature Conservation and ENV11 – Noise Generators of the Uttlesford District Council Local Plan (2005) and policies DS3 – TDA: Land South of Stortford Road and Land adjacent to Buttleys Lane, LSC1 – Landscape, Setting and Character, HEI2 – Secondary School Provision and HEI3 – Primary School Provision of the Great Dunmow Neighbourhood Plan (2016).

31. No development shall commence on the natural turf playing field hereby permitted until details of the design specification of the cricket practice net system and roll out cricket mat have been submitted to the County Planning Authority for review in consultation with Sport England and subsequently approved in writing. The cricket practice net system shall be constructed in accordance with the approved details.

Reason: To ensure the satisfactory quantity, quality and accessibility of compensatory provision which secures a continuity of use.

32. No development beyond damp proof membrane of the sports centre hereby permitted shall commence until details of the design and layout of the sports hall including line markings, cricket nets, flooring and lighting specifications have been submitted to the County Planning Authority for review in consultation with Sport England and subsequently approved in writing. The development shall not be constructed other than in accordance with the approved details.

Reason: To ensure the development is fit for purpose, sustainable and provides the proposed sporting benefits.

33. No external fixed lighting shall be erected or installed on-site until exact details of the location, height, design, luminance, operation and management have been submitted to and approved in writing by the County Planning Authority. With regard to this, the details to be submitted shall include an overview of the lighting design and management (including proposed hours of operation), the maintenance factor and lighting standard applied together with a justification as why these are considered appropriate, detailed drawings showing the lux levels on the ground (including spill in context of adjacent site levels), angles of tilt, colour, temperature, dimming capability and the average lux (minimum and uniformity) for all external lighting proposed. The details shall ensure the lighting is designed to

minimise the potential nuisance of light spillage on adjoining properties and highways.

The lighting design shall also consider the impact on light sensitive biodiversity and a) identify those areas/features on site that are particularly sensitive for bats and that are likely to cause disturbance in or around their breeding sites and resting places or along important routes used to access key areas of their territory, for example, for foraging; and b) clearly demonstrate that areas to be lit will not disturb or prevent the above species using their territory or having access to their breeding sites and resting places.

The lighting shall thereafter be erected, installed and operated in accordance with the approved details.

Reason: To minimise the nuisance and disturbances to neighbours (and the surrounding area), in the interests of highway safety, to minimise impact on light sensitive biodiversity and in accordance with policies GEN2 – Design, GEN4 – Good Neighbourliness, GEN5 – Light Pollution, GEN7 – Nature Conservation, ENV2 – Development Affecting Listed Buildings, ENV8 – Other Landscape Elements of Importance for Nature Conservation, ENV9 – Historic Landscapes and ENV11 – Noise Generators of the Uttlesford District Council Local Plan (2005).

34. Prior to beneficial occupation of the sports centre hereby permitted, a Community Use Agreement prepared in consultation with Sport England shall be submitted to the County Planning Authority for review and approval in writing. The agreement shall apply to the sports hall, activity studio, natural turf playing fields, artificial grass pitch, multi-use games areas, cricket practice nets and supporting ancillary facilities and include details of pricing policy, community use programming, hours of use, access by non-educational establishment users, management responsibilities and a mechanism for review. The provisions covered by the Agreement shall not be used at any time other than in strict compliance with the approved Agreement.

Reason: To secure well managed safe community access to the sports facility/facilities and to ensure sufficient benefit to the development of sport.

- 35. Prior to beneficial occupation of any of the buildings hereby permitted, two School Travel Plans, one for secondary school and one for the primary school including Early Years shall be submitted to the County Planning Authority for review and approval in writing. The Travel Plans shall be in line with prevailing policy and best practice and shall as a minimum include:
 - The identification of targets for trip reduction and modal shift;
 - The methods employed to meet these targets;
 - The mechanisms for monitoring and review;
 - The mechanisms and review;
 - The penalties to be applied in the event that targets are not met;
 - The mechanisms for mitigation;
 - Implementation of the travel plan to an agreed timescale or timetable and its operation thereafter; and

 Mechanisms to secure variations to the Travel Plan following monitoring and reviews.

Each approved Travel Plan shall have a named co-ordinator and shall be actively implemented, monitored and reviewed throughout the life of the school in consultation with Essex County Council.

Reason: In the interests of reducing the need to travel by car and promoting sustainable development and transport in accordance with policies DM9 and DM10 of the Highway Authority's Development Management Policies, adopted as County Council Supplementary Guidance in February 2011

36. No development beyond damp proof membrane of the main school building hereby permitted shall take place until exact details of the carbon/energy saving measures outlined in the 'Energy Statement' (First Issue) have been submitted to the County Planning Authority for review and approval in writing. Such detail shall include further specification of the heat pumps and also the solar array shown in principle on drawing titled 'Proposed Roof GA Floor Plan', drawing number 2204 (Rev P04), dated 08/07/2020. The development shall subsequently be implemented in accordance with the approved details.

Reason: In the interests of energy efficiency, delivering the carbon savings suggested as part of the proposals and to comply with policy ENV15 – Renewable Energy of the Uttlesford District Council Local Plan (2005).

5. Adjournment

With the agreement of the Committee, the Chairman adjourned the meeting at 11:58am. The meeting reconvened at 12:05pm.

6. Former Edith Borthwick School, Bocking, Braintree

The Committee considered report DR/05/21 by the Chief Planning Officer.

Members noted the addendum to the agenda particularly in respect of amendments to the proposed conditions.

Policies relevant to the application were detailed in the report.

Details of consultation and representations received were set out in the report.

The Committee noted the key issues:

- Principle of Development
- Policy Considerations
- Impact on Historic Environment
- Impact on Natural Environment
- Impact on Residential Amenity

The resolution, including the amendments to the conditions in the Addendum, was proposed and seconded. Following a unanimous vote of eleven in favour, it was

Resolved

That pursuant to Regulation 13 of the Planning (Listed Building and Conservation Area) Regulations 1990, as amended by the Enterprise and Regulatory Reform Act 2013, this application be referred to the Secretary of State with the recommendation of the County Council that planning permission for demolition of a building in a conservation area be granted subject to the following conditions:

1. The development hereby permitted shall be begun before the expiry of 3 years from the date of this permission.

Reason: To comply with section 91 of the Town and Country Planning Act 1990 (as amended).

- 2. The development hereby permitted shall be carried out in accordance with details of the application reference CC/BTE/05/21 dated 11 January 2021 and validated on 11 January 2021 together with Drawing Numbers:
 - 1701/01 Existing Layout May 20201
 - 1701/02 Proposed Layout May 2020
 - 1251-01 Soft Works March 21

And documents:

- Design & Access Statement Form Architecture undated
- Heritage Statement Katie Dickson Heritage 13 May 2020
- Planning Statement Real8 January 2021
- Statement of Community Involvement Real8 January 2021
- Landscape Management Plan (Ref: 1252) Arborterra Ltd 8.3.21

And in accordance with any non-material amendments as may be subsequently approved in writing by the County Planning Authority except as varied by the following conditions:

Reason: For the avoidance of doubt as to the nature of the development hereby permitted, to ensure development is carried out in accordance with the approved details, to ensure that the development is carried out with the minimum harm to the local environment and in accordance with Policy RLP80, Policy RLP81, Policy RLP84, Policy RLP90, Policy RLP95, Policy RLP96 and Policy RLP150 of the Braintree Local Plan Review 2005, Policy CS8 of the Braintree Core Strategy 2011, Policy SP7 of the Braintree District Local Plan Section 1 February 2021 and Policy SP1, Policy LPP50, Policy LPP55, Policy LPP56, Policy LPP57, Policy LPP64, Policy LPP67, Policy LPP68 and Policy LPP69 of the Publication Draft Local Plan 2017.

3. Prior to the erection of the new boundary treatment shown on Drawing 1701/02, details of the proposed materials and colours of the boundary treatment shall be submitted to and approved in writing by the County Planning Authority. The details shall include type and colour of brick together with the proposed brick bond. The development shall be implemented in accordance with the approved details.

Reason: In the interest of the amenity of the local area and to comply with Policy RLP95 of the Braintree Local Plan Review 2005, Policy SP7 of the Braintree District Local Plan Section 1 February 2021 and Policy LLP56 of the Publication Draft Local Plan 2017.

- 4. The development hereby permitted shall not be carried out outside the following times:
 - 08:00 hours to 18:00 hours Monday to Friday
 - 08:00 hours to 13:00 hours Saturdays

And at no other times, including on Sundays, Bank or Public Holidays.

Reason: In the interests of limiting the effects on local amenity, to control the impacts of the development and to comply with Policy RLP90 of the Braintree District Local Plan Review 2005 and Policy LPP55 of the Publication Draft Local Plan 2017.

5. No fixed lighting shall be erected or installed on site until details of the location, height, design, luminance and operation have been submitted to and approved in writing by the County Planning Authority. That submitted shall include an overview of the lighting design including the maintenance factor and lighting standard applied together with a justification as to why these are considered appropriate.

The details submitted shall include a lighting drawing showing the lux levels on the ground, angles of tilt and the average lux (minimum and uniformity) for all external lighting proposed. Furthermore, a contour plan shall be submitted for the site, detailing the likely spill light from the proposed lighting, in context of the adjacent site levels. The details shall ensure the lighting is designed to minimise the potential nuisance of light spillage on adjoining properties and highways.

The details shall identify those area/features on site that are particularly sensitive for bats and those that are likely to cause disturbance in or around their breeding sites and resting places or along important routes used to access key areas of their territory, for example, foraging.

The details shall show how and where external lighting would be installed through the provision of appropriate lighting contour plans and technical specification, so that it can be clearly demonstrated that areas to be lit will not disturb or prevent the above species using their territory or having access to their breeding sites and resting places and detail the proposed hours of operation.

The lighting shall thereafter be erected, installed and operated in accordance with the approved details.

Reason: To minimise the nuisance and disturbances to neighbours and the impact on ecology and to comply with Policy RLP84 and Policy RLP90 of the Braintree District Local Plan Review 2005 and Policy LPP55 and Policy LPP68 of the Publication Draft Local Plan 2017.

 The development hereby permitted shall be carried out in accordance with the Demolition Phase Plan prepared by SRC Group (Ref: SRC/EBS/2899) dated 20 February 2021.

Reason: To minimise the nuisance and disturbances to neighbours and to comply with Policy RLP90 of the Braintree District Local Plan Review 2005 and Policy LPP55 of the Publication Draft Local Plan 2017.

7. The development hereby permitted shall be carried out in accordance with the Traffic Management Plan prepared by SRC Group (Ref: TMP001-00 V1) dated 23 February 2021.

Reason: To minimise the nuisance and disturbances to neighbours and to comply with Policy RLP90 of the Braintree District Local Plan Review 2005 and Policy LPP55 of the Publication Draft Local Plan 2017.

8. The development hereby permitted shall be carried out in accordance with the Arboricultural Impact Assessment prepared by Sharon Hosegood Associated (Ref: SHA-1375 dated March 21.

Reason: In the interest of visual amenity, to ensure protection for the existing natural environment and to comply with Policy RLP80 of the Braintree District Local Plan Review 2005 and Policy LPP69 of the Publication Draft Local Plan 2017.

9. Any tree, shrub or hedge forming part of the landscaping scheme approved in connection with the development hereby permitted (shown on Drawing 1251-01 – Soft Works dated March 21) that dies, is damaged, diseased or removed within the duration of 5 years during and after the completion of the development shall be replaced during the next available planting season (October to March inclusive) with an appropriate species of tree, hedge or shrub the details of which shall have received the prior written approval of the County Planning Authority.

Reason: In the interest of the amenity of the local area, to ensure development is adequately screened and to comply with Policy RLP80 of the Braintree District Local Plan Review 2005 and Policy LPP67 of the Publication Draft Local Plan 2017.

- 10. Prior to the commencement of development the County Planning Authority shall be provided with either:
 - a) A licence issued by Natural England pursuant to Regulation 55 of the Conservation of Habitats and Species Regulations 2017 (as amended) authorising the specified activity/development to go ahead; or
 - A method statement supplied by an individual registered to use a Low Impact Class Licence for Bats; or
 - c) A statement in writing from the relevant licensing body to the effect that it does not consider that the specified activity/development will require a licence.

Reason: To conserve Protected and Priority Species and allow the County Planning Authority to discharge its duties under the Conservation of Habitats and Species Regulations 2017 (as amended), the Wildlife & Countryside Act 1981 as amended and s40 of the NERC Act 2006 and s17 Crime & Disorder Act 1998 and to comply with Policy RLP84 of the Braintree District Local Plan Review 2005 and Policy LPP68 of the Publication Draft Local Plan 2017.

11. All mitigation and enhancement measures and/or works shall be carried out in accordance with the details contained in the Ecological Impact Assessment (Hybrid Ecology Ltd, July 2020) as already submitted with the planning application and agreed in principle with the County Planning Authority prior to determination.

Reason: To conserve and enhance Protected and Priority species and allow the County Planning Authority to discharge its duties under the Conservation of Habitats and Species Regulations 2017 (as amended), the Wildlife & Countryside Act 1981 as amended and s40 of the NERC Act 2006 (Priority habitats & species) and to comply with Policy RLP84 of the Braintree District Local Plan Review 2005 and Policy LPP68 of the Publication Draft Local Plan 2017.

12. Within 1 month of the date of this permission a Biodiversity Enhancement Layout, providing the finalised details and locations of the enhancement measures contained within the Ecological Impact Assessment (Hybrid Ecology Ltd, July 2020) shall be submitted to and approved in writing by the County Planning Authority.

The enhancement measures shall be implemented in accordance with the approved details and all features shall be retained in that manner thereafter.

Reason: To enhance Protected and Priority Species and allow the County Planning Authority to discharge its duties under s40 of the NERC Act 2006 (Priority habitats & species) and to comply with Policy RLP84 of the Braintree District Local Plan Review 2005 and Policy LPP68 of the Publication Draft Local Plan 2017.

7. Land at Ashtree Farm, Boyton Cross, Chelmsford

The Committee considered report DR/06/21 by the Chief Planning Officer.

Members noted the background and planning history with regard to this site, with planning permission for a groundworkers' contractors yard (ref: 14/01584/FUL) having been granted by Chelmsford City Council in 2015.

The Waste Planning Authority had been approached by Chelmsford City Council (CCC) to reconcile an alleged breach of planning control concerning an alleged change of use. In accordance with the procedure set out in the Local Enforcement and Site Monitoring Plan the report considered the expediency of taking action using the 3 stage approach; has a breach of planning control taken place and, if so, the harm caused by the breach and whether planning permission be sought to remedy the breach.

Following the officer presentation Cllr Mackrory, having declared an interest as stated under minute 1, was removed from the meeting by the meeting host, to be an observer

only and took no part in the discussion or decision-making on this item. Cllr Mackrory did not return to the meeting.

Following comments and concerns raised by Members, it was noted:

- CCC had served some breach of condition notices in 2017 and the Waste Planning Authority (WPA) was aware of the issues with the site at that point.
- Correspondence had been received by the Committee in advance of the meeting from local residents on the issues at the site.
- Under the terms of an enforcement notice issued by CCC, the stockpile of inert
 waste material had to be removed from the land marked blue on the map in the
 report (page 121 of the agenda pack). Whilst it could technically be moved onto
 the adjoining land (edged red on the same plan), there is a condition in the
 planning permission granted by CCC for that part of the site that the height of
 stockpiled material is limited to 5 metres.
- There had been action taken by the landowner to remove the occupier of the site and there had been a challenge back from the occupying company to retain access the site.
- Concern was raised that the original planning permission granted by CCC did not impose restrictions through conditions as well as it could have. It was a complicated case with an unfortunate sequence of events. The site was not allocated as an employment site (it was countryside land) when the previous applications for a waste use had been refused by ECC. Concern was raised at the time that the applicant may still be seeking a waste-related use before the application for the groundworkers' yard was lodged with CCC. Unfortunately the WPA was not consulted by CCC at the time.
- The main issue seems to be the expansion of the site and the large mound created outside the area controlled by the groundworkers' yard permission. CCC can take enforcement action for a county matter as prescribed in the planning legislation. CCC had served an enforcement notice for the land marked blue on the map to remove the large mound of waste material. The notice is to be complied with by October 2021 and the position may need to be reviewed at that point.
- Members considered that it was not appropriate for one authority to take over the
 enforcement for planning consent issued by another authority. It was considered
 that it would be helpful for CCC to take enforcement action on the site based on
 the current planning permission in place and any breaches of those conditions, as
 the impact on residents was acknowledged.
- It was noted that Members would like to see the professional relationship between the professional officers at each authority continuing, in order to remedy the issue.

There being no further points raised, the resolution was proposed and seconded. Councillor Hillier, not having been present for the whole item due to technical issues and Cllr Mackrory, who was not present and did not take part in this item due to a declared interest, did not vote on this matter. Following a vote of nine in favour, it was

| Reso | lved |
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That:

 Without prejudice to Chelmsford City Council's role as local planning authority, it is not considered expedient for Essex County Council, as Waste Planning Authority, to take enforcement action to remedy any harm being caused by the alleged unauthorised waste use.

2. That the committee continues to be updated should the position change.

8. Applications, Enforcement and Appeals Statistics

The Committee considered report DR/07/21, applications, enforcement and appeals statistics, as at the end of the previous month, by the Chief Planning Officer.

The Committee NOTED the report.

9. Date of Next Meeting

The Committee noted that the next meeting was scheduled for 10.30 am on Friday 23 April 2021, to be held as an online meeting.

There being no further business, the meeting closed at 13.10pm

DR/08/21

Report to: DEVELOPMENT & REGULATION (25 June 2021)

Proposal: COUNTY COUNCIL DEVELOPMENT - Erection of a new Primary School and Early Years Nursery with associated playing fields, hard play areas, parking and

landscaping

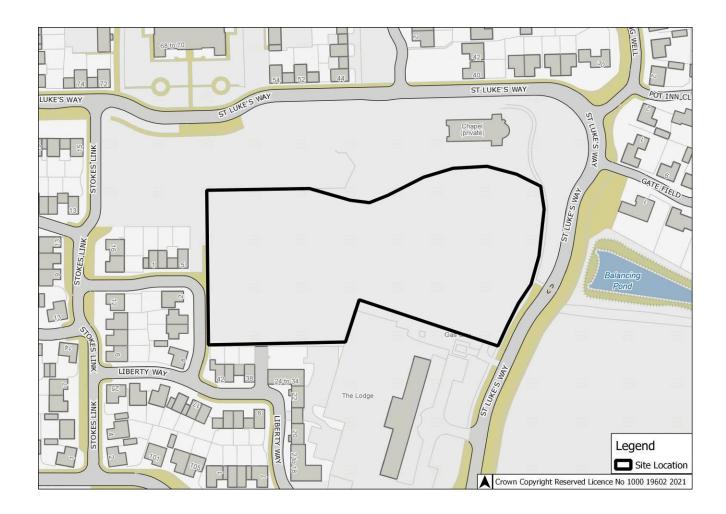
Ref: CC/CHL/15/21 Applicant: Essex County Council

Location: Land off St Luke's Way, Runwell, Wickford

Report author: Chief Planning Officer (County Planning and Major Development)

Enquiries to: Tom McCarthy Tel: 03330 320943

The full application can be viewed at https://planning.essex.gov.uk



1. SITE

This application relates to a parcel of land approximately 1.4ha in size. The land forms part of the former Runwell Hospital site which in 2013 was granted outline planning permission by Chelmsford City Council for residential development comprising up to 575 houses and supporting uses, including a primary school, recreational open space, sports facilities, neighbourhood scale retail and a pub/restaurant, together with landscaping, infrastructure and associated works (application ref: 12/01480/OUT). The outline planning permission was granted with a S106 Agreement which required the application site to be made available to Essex County Council for educational purposes.

The residential element of the outline permission has progressed significantly with development now in phase 4 (the third out of five phases to contain residential development). Works in Phase 5 which includes the neighbourhood centre and hard and soft landscaped communal areas between the area to which this application relates and and St Luke's Way to the north are also currently taking place.

In terms of the site, or the area of land to which this application relates, the access plans approved pursuant to the reserved matters for phase 4 have confirmed the vehicular access points for the school. The main access to the site is to the south off Liberty Way; with a second maintenance access to the east off St Luke's Way.

To the west and south-west of the site is residential development. To the south-east is 'The Lodge', the Essex Partnership University NHS Foundation Trust's head office. To the north of the site is a Chapel, also known as Chapel at Runwell Hospital which is Grade II listed. To the immediate north-west is or will be a 'neighbourhood centre' comprising three commercial units and a car parking area. And, on the other side of St Luke's Way, opposite the neighbourhood centre, is the former administration block of Runwell Hospital, the only other surviving building from the original hospital (a non-designated heritage asset). This building has however internally now been converted into residential units.

Turning to designations, although the wider site benefits from planning permission to be developed primarily for residential, and this permission has been implemented, the area as per the Chelmsford Local Plan (2020) remains designated as Green Belt. The site is located within Flood Zone 1 and within the Southend Airport Safeguarding Zone.

2. PROPOSAL

This application seeks planning permission for a new 1FE (210 pupil place) primary school; and a 56 early years nursery with associated playing fields, hard play areas, parking and landscaping.

As can be seen from the below extract of the submitted site plan, the proposals effectively seek to split the site in half, with the western half containing the built development – the primary school and nursery buildings and car park; and the eastern part proposed to be used as the school playing fields. In respect of the main primary school building this is proposed to be in the majority two storey,

orientated east, west behind an area of proposed hard play. The single storey nursery building is proposed to the south of the primary school building to the east of the joint (24 plus two disabled space) car park.

Vehicular access to the site (and the car park) is via Liberty Way, with two pedestrian accesses (one with step, one step free) along the western boundary of the site and two along the northern boundary including the main proposed pupil entrance to the north-west corner of the site, adjacent to the neighbourhood centre.

Extract from submitted 'Site Plan'



Revisions During Determination

The proposals have been subject to several revisions during the course of determining following feedback from officers and statutory consultees. Revisions made include changes to the location, design and finish of both the primary school and nursery buildings; the layout of the car park; the proposed pedestrian access points; the fence line; and the landscaping proposals. Whilst the revisions made to the proposals are not reflected in many of the supporting documents which were submitted originally with this application, it is considered that the principles of many of these documents remain relevant and conclusions suggested unlikely to change.

3. POLICIES

The following policies of the Chelmsford Local Plan (2020) provide the development plan framework for this application. The following policies are of

relevance to this application:

Chelmsford Local Plan (2020)

Policy S1 – Spatial Principles

Policy S2 – Addressing Climate Change and Flood Risk

Policy S3 – Conserving and Enhancing the Historic Environment

Policy S4 – Conserving and Enhancing the Natural Environment

Policy S9 – Infrastructure Requirements

Policy S11 – The Role of the Countryside

Policy DM6 – New Buildings in the Green Belt

Policy DM13 – Designated Heritage Assets

Policy DM14 – Non-Designated Heritage Assets

Policy DM15 - Archaeology

Policy DM16 – Ecology and Biodiversity

Policy DM17 – Trees, Woodland and Landscape Features

Policy DM18 - Flooding/SUDS

Policy DM20 – Delivering Community Facilities

Policy DM23 – High Quality and Inclusive Design

Policy DM24 – Design and Place Shaping in Major Developments

Policy DM25 – Sustainable Buildings

Policy DM27 – Parking Standards

Policy DM29 – Protecting Living and Working Environments

Policy DM30 – Contamination and Pollution

The Revised National Planning Policy Framework (NPPF) was published in February 2019 and sets out the Government's planning policies for England and how these should be applied. The NPPF highlights that the purpose of the planning system is to contribute to the achievement of sustainable development. It goes on to state that achieving sustainable development means the planning system has three overarching objectives, which are interdependent and need to be pursued in mutually supportive ways: economic, social and environmental. The NPPF places a presumption in favour of sustainable development. However, paragraph 47 states that planning law requires that applications for planning permission be determined in accordance with the development plan, unless material considerations indicate otherwise. For decision-taking the NPPF states that this means; approving development proposals that accord with an up-to-date development plan without delay.

4. CONSULTATIONS

Summarised as follows:

CHELMSFORD CITY COUNCIL (representation based on initial rather the revised proposals received during the course of determination) – Objects. Whilst the principle of the development is accepted and green belt policy has already been considered by virtue of Chelmsford City Council granting planning permission for the new neighbourhood including the new primary school and nursery facility, the proposals as submitted are very disappointing and fail to integrate the school site with the surrounding neighbourhood.

The orientation of the proposed primary school building means the site presents a very narrow span and poorly detailed elevation to the main public thoroughfare leading north-south between the neighbourhood centre and residential area. As proposed, the main interaction between the local neighbourhood and the school building is a kitchen and plant room which do not offer an adequate level of animation or interaction with the street. This undermines the design of this area of the wider neighbourhood and harms the quality of place contrary to policy.

The school building has a poor relationship to the public square and neighbourhood centre. It sits in a recessive position owing in large part to the chosen orientation, has no animation of elevations facing towards the neighbourhood centre and street. The internal layout of the school site means entrance positions feel physically divorced from the public environment. The addition of a green coloured aluminium box around one of the entrances to the primary school following these issues being raised at pre-application stage does not overcome the numerous poor and unacceptable attributes of this proposal which mean the proposal is contrary to Policies DM20, DM23 and DM24 of the Chelmsford Local Plan (May 2020).

The pedestrian route outside of the site to the west running north-south is a key thoroughfare and is designed purposefully into this area of the wider neighbourhood to bring people into contact with the school site and ensure the school site and neighbourhood centre are genuinely the active heart of the community. Whilst it is acknowledged that the site may need to present some negative spaces, such as the car park area, to the street, the proposed layout fails to balance that street presence with a positive and interactive school frontage to the street which would successfully integrate the site with the local neighbourhood. This is unacceptable and runs contrary to the objectives of Policies DM20, DM23 and DM24 of the Chelmsford Local Plan (May 2020).

The north-west corner of the school site presents an opportunity for a seamless (or at least positive) continuation of the public square into the school site. This could be reflected in site layout in the form of positive termination of views, a high quality of hard and soft landscaping arrangement and materials which relate to the form and character of the public square, and routing which allows for logical wayfinding both within and around the school site. These opportunities are not reflected in the proposals. It is accepted that the school site needs a physical boundary and there are operational considerations to be met, but the lack of positive attempt to relate and combine this site with the neighbourhood centre creates a visual disconnect between the two areas, severs the relationship between these facilities and undermines the vision for an inclusive complex of uses at the heart of the neighbourhood. This lack of positive interaction is contrary to Policies DM20, DM23 and DM24 of the Chelmsford Local Plan (May 2020).

The initial site boundary installed was never intended to be the final boundary treatment of this site. The school site needs to maintain an open aspect to the neighbourhood centre and public square, so it is disappointing that the proposals do not show any attempt to achieve that. The boundary treatment of the north-west corner of the site needs to be modified to avoid harming the setting of the neighbourhood centre/public square. The western boundary treatment of the school site which fronts one side of a residential street was to be low level, at least

in part alongside the public thoroughfare towards the neighbourhood centre, to achieve an appropriate relationship with that street environment and not overenclose that public corridor. The proposed school site does not present acceptable boundary treatment to the surrounding neighbourhood, causing visual harm to those environs, contrary to Policies DM20, DM23 and DM24 of the Chelmsford Local Plan (May 2020).

As proposed, the entrance positions are separated by function (pupil entrance and visitor entrance). The site layout means that neither entrance is in a chiefly visible location as should be the result of positive urban planning, but in particular the visitor entrance is situated fully out of sight from the key public spaces outside of the site and only visible to oblique views further south along the public pathway. The proposed school structure therefore does not present an adequately legible or interactive presence to the street contrary to the objectives of Policies DM20, DM23 and DM24 of the Chelmsford Local Plan (May 2020).

The narrow area of land which is left between the school building and western site boundary has not been designed to acceptably lift the quality of the local environment or the visibility/interactivity of the school site within the local neighbourhood. The space appears narrow and cluttered, visibly a remainder of space within the site rather than it having been positively designed into the site layout to promote an inclusive and attractive setting to the school or neighbourhood. The decision to place cycle stores where they are in the school proposals make that environment cluttered whereas those facilities should be more carefully planned into the site and should be more abundant (or have room for expansion) as the hope is to get more people travelling by sustainable means. At present any additional demand would lead to further impact on this already cluttered area of the site. Any person visiting this site with mobility or visual impairment may find this site difficult to navigate. The proposed school setting is considered to be poor and the layout and is likely to cause practical hindrance to users contrary to the objectives of Policies DM23 and DM24 of the Chelmsford Local Plan (May 2020).

The positioning of the proposed bin store (a basic close boarded enclosure) is an overt utilitarian addition to the street which is not contextualised and is of relatively poorer quality to local features. Throughout the neighbourhood care has been taken to reduce the number of physical boundaries to the street. Bin stores should predominantly take the form of reasonably integrated brick walls with appropriate planting to provide screening. Whilst the proposed planting will, in due course, provide some softening of the base of that structure, it does not fully mitigate the fact that the proposals are seeking to site an incongruous screening to the bin store on the site frontage. Furthermore, the siting of this bin store at such distance from both facilities and only accessible from within the carriageway of the car park does not seem logical. The harm to street setting is contrary to the objectives of Policies DM23 and DM24 of the Chelmsford Local Plan (May 2020).

The removal of the Oak listed as T4 in the AIA is not acceptable. Whilst this tree is not subject to a Tree Preservation Order, it has been specifically retained, in liaison with Essex County Council, as part of the wider development and through formal consideration only last year (20/00289/REM refers). The tree is in good health and good condition. The tree does not need to be removed to facilitate the development

as is evident from the placement of buildings as proposed. Removal of this tree lacks a substantiated justification and replacement planting of a heavy standard would not replace the loss of this established tree. Furthermore, no replacement tree location to allow a tree to grow to a commensurate size as T4 has achieved in maturity has been identified on the submitted Outline Planting Plan (120098-CDP-ZZ-XX-DR-L-2002 P2) and it is highly likely that replacement planting of a tree of similar size in other locations of the proposal site would result in adverse impact on the function of school playing fields leading to future tree works or even removal. The removal of the Oak listed as T4 lacks adequate justification and its loss would be contrary to Policy DM17 of the Chelmsford Local Plan (May 2020).

THE COUNCIL'S URBAN DESIGN, LANDSCAPE, ECOLOGY, TREE, HISTORIC BUILDINGS AND ARCHAEOLOGY CONSULTANTS (all but Urban Design comments based on initial rather the revised proposals received during the course of determination) –

Urban Design

No objection in principle.

<u>Landscape</u> (representation based on initial rather the revised proposals received during the course of determination)

No objection in principle. However, the submitted Landscape and Biodiversity Management Plan makes no reference to the spiral guards or similar to protect hedgerow planting from damage by rabbits and other rodents. We would expect implementation and removal (after establishment) to be included in the plan. They should be checked periodically alongside the tree guards and stakes to ensure that they have not fallen over and/or are not damaging the plant.

Considerations and recommendations are also made with regard to the proposed hedge planting specification and mix; the location of hedge planting across the site and fencing design. With regard to this it is recommended a slightly revised landscaping scheme be secured by condition should planning permission be approved.

Ecology (representation based on initial rather the revised proposals received during the course of determination)

No objection subject to conditions seeking to ensure that the development is carried out in accordance with the mitigation and enhancement measures detailed within the submitted Ecological Impact Assessment and Soft Landscape and Biodiversity Enhancement Management Scheme.

<u>Trees (representation based on initial rather the revised proposals received during the course of determination)</u>

Object. T1 is a veteran oak. Although there are working methods outlined that include no-dig engineering solutions to accommodate a footpath and new playground in the outer RPA, little consideration has been given to the materials that will be used to ensure that the gas-exchange potential of the soil remains the

same. Veteran trees are highly susceptible to any changes in ground conditions and therefore these must be kept to a minimum. Even the installation of cellular confinement could lead to changes in the conditions and ultimately lead to the decline. As well as this, it is highly unsuitable to allow children access to the canopy line of a veteran tree, where deadwood is to be expected and should remain in order to allow the tree to decline naturally. This presents a health and safety risk to those using the area surrounding the tree.

The removal of T4 is suggested as necessary to allow light into the classrooms. BS5837:2012 expects that design should take into account the obstruction of daylight in the early stages to prevent the need for tree removal. As the tree is of sufficient quality to be a material consideration, it does not appear that the design has considered or prioritised tree retention in this case. It is considered a different site layout could have retained this tree using no-dig methods.

<u>Historic Buildings (representation based on initial rather the revised proposals</u> received during the course of determination)

Object. The application site is adjacent to St Luke's Chapel, a Grade II listed building. The Chapel, also known as Chapel at Runwell Hospital, was erected in 1937 and designed by Charles E. Elcock and Frederick Sutcliffe (list entry number: 1391863). The central administration block of Runwell Hospital, to the north west is the only other surviving building from the original hospital and is a non-designated heritage asset.

As stated within the submitted Heritage Statement, the Chapel was planned and designed to sit upon an island site, to be a building of landmark quality. Whilst it is acknowledged that the wider setting of the Chapel has been greatly altered as a result of the recent housing development, the immediate setting of the Chapel and its undeveloped nature positively contributes to the heritage asset's experience and appreciation. The proposed creation of a primary school and nursery would fundamentally result in a change to the setting of the heritage asset and its historic context. It is also considered that the contemporary form and materiality of the proposal would result in a prominent structure which does not sympathetically respond to the adjacent historic building stock, detracting from the asset's experience and appreciation. Additionally, whilst visually the proposal will be intrusive, other factors such as light pollution, noise pollution and other environmental factors such as intensity of usage must also be taken into consideration with regards to the asset's experience and appreciation.

A heritage statement has been undertaken. However, the conclusions of this are disagreed with. The proposals would result in a level of less than substantial harm to the significance of the Chapel at Runwell Hospital and the surviving administration block and due consideration should be given to this as part of the determination process.

<u>Archaeology</u>

No objection. Archaeological work has previously been undertaken in the area finding extensive areas of disturbance, with limited surviving archaeological deposits.

HIGHWAY AUTHORITY (representation based on initial rather the revised proposals received during the course of determination) – The applicant has not demonstrated that the proposed car park layout can accommodate refuse vehicles and larger delivery vehicle entering and leaving the site in a forward gear. In addition, it is noted that children would have to walk though the staff car park to access the nursery entrance. As such, fencing would need to be secured to ensure appropriate separation.

The applicant has submitted an access strategy within the Transport Assessment detailing various travel planning measures to ensure vehicular movement and parking stress is kept to a minimum during pick up and drop off times. The access strategy does promote 'soft' measures which will encourage modal shift towards walking, cycling and scooting, but provides limited information on vehicular pickups / drop-offs. The trip rate shows that the schools will generate 123 two-way vehicle trips in the am peak and 91 two-way vehicle trips in the school peak. Once the staff trips (24) have been removed this equates to approximately 45 to 50 vehicles either picking up or dropping off. Boiler House Road, St Luke's Way and the neighbourhood centre have been identified as appropriate areas for parents / carers to drop off and pick up due to the limited interaction with residential streets. In context that this would be a monitor and manage approach, suggestion is made to the potential of securing funding, as part of any planning permission granted, for future Traffic Regulation Orders if deemed necessary.

With regard to construction, all construction traffic is proposed to enter and exit the site via St Luke's Way. This principle is agreed. However, the suggestion that HGVs would reverse out onto St Luke's Way is questioned and accordingly in the event the planning permission is granted it is suggested that a revised construction management plan should be secured also covering a condition survey of the local highway network before and after the construction period.

Comments and recommendations have also made pursuant to the submitted draft School Travel Plan.

Officer comment

Additional information (a vehicle tracking plan) pursuant to the concerns about the ability to enter and exit the car park in a forward gear has been submitted. This seeks to show that large vehicles would be able to navigate the car park in forward gear. If any further comments are received from the Highway Authority in respect of this these will be reported.

In terms of securing a financial contribution towards potentially seeking to implement a Traffic Regulation Order at some point in the future, it is not considered that this meets the tests as a planning condition or as a planning obligation. If the development operates as expected or predicted, it is considered unlikely that Traffic Regulation Orders would be required. No impacts have been identified or suggested that upon opening a TRO would be required. Accordingly, as a condition this is not considered necessary, precise or reasonable. As an obligation this is not considered necessary to make the development acceptable in planning terms.

LEAD LOCAL FLOOD AUTHORITY – No objection subject to conditions covering a detailed surface water drainage scheme for the site and maintenance plan for the drainage system going forward.

SPORT ENGLAND – No objection subject to a condition relating to the construction of the natural turf playing field.

ESSEX FIRE & RESCUE – No objection. Further observations on access and facilities for the Fire Service will be considered at Building Regulation consultation stage.

ESSEX POLICE - No comments received.

SOUTHEND AIRPORT – No objection. If a crane or piling rig is however required to construct the proposed development, this will need to be safeguarded separately and dependant on location may be restricted in height and may also require full coordination with the Airport Authority.

PIPELINE / COMMUNICATION / UTILITY COMPANIES – Either no comments received; no objection; no objection subjection to standard advice; or no comments to make.

RUNWELL PARISH COUNCIL – Fully support this application. The new primary school and nursery facility is much needed and was agreed by Chelmsford City Council to be part of the planning application for the re-development of the former Runwell Hospital Site now known as St.Luke's Park.

LOCAL MEMBER – CHELMSFORD – STOCK – Any comments received will be reported.

5. REPRESENTATIONS

18 properties were directly notified of the application. The application was also advertised by way of site notice and press advert. One letter of representation has been received. This relates to planning issues, summarised as follows:

Observation

The proposed design incorporates a modernist approach that does not generously reflect the surrounding residential development aesthetics that follows the design principles of predominantly traditional dwelling typologies.

Materials chosen for the residential development have been carefully selected in keeping with elements found in the local area, considerate of

Comment

See appraisal. To confirm, this representation was received in respect of the proposals as originally submitted.

historical precedents.

Whilst there would be a modern touch to a building of this nature, it appears that there has been no regard to tie the structure and façade into more traditional materials and finishes. The proposed design appears out of context.

There is no inclusion of any gables within the school design, something that is deliberately prominent throughout the remainder of the St Luke development.

Utilising the St Luke's Park existing colour palette would be more appropriate and complimentary. The use of the bright blue render to the early years building is quite offensive and more low-level use should be introduced so this is not as dominant. Similarly, the choice of green on the primary school building arguably is not suitable for the development.

The school site previously accommodated an abundance of trees across the parcel which were felled. There does appear to be a well thought out informal buffer planting between school and residential to enhance more natural street scene, which is supported, however we believe there is scope to enhance this and to include more trees.

There is a lighting column proposed outside of the nursery building, and several proposed throughout the car park. We request that these are orientated with appropriate cowls as necessary to consider the nearby residential buildings south of the site so as not to cause nuisance. The current proposal only appears to take into consideration the ecological impact and not the residential occupancy.

Noted. See appraisal.

See appraisal.

6. APPRAISAL

The key issues for consideration are:

- A. Principle of Development, Green Belt and Need
- B. Site Layout and Design
- C. Landscape, Trees and Ecology
- D. Heritage
- E. Amenity (Noise, Air Quality and Lighting)
- F. Highways
- G. Other Issues
 - Sustainability
 - Flood Risk and Drainage
 - Land Contamination

A PRINCIPLE OF DEVELOPMENT, GREEN BELT AND NEED

This site was secured for educational purposes by way of S106 pursuant to the wider re-development of the former Runwell Hospital site (now known as St Luke's Park). With regard to this, the principle of an educational use on the area to which this application relates has been established. This is confirmed at paragraph 7.320 of the Chelmsford Local Plan (2020) which says:

"The Council's previously adopted Site Allocations Development Plan Document allocated the former Runwell Hospital as a Major Developed Site for housing-led development in the Green Belt (in accordance with Annex C of Planning Policy Guidance Note 2 at the time). Outline planning permission was granted for 575 new homes in 2013 and the first phase has been constructed. The phased delivery of this allocation (called St Luke's Park) is ongoing and projected to be complete by 2022. Future detailed planning applications will be considered in accordance with the approved outline planning consent and any other material considerations. The Area for the Former Runwell Hospital Major Developed Site is brought forward onto the new Local Plan Policies Map."

Whilst the acceptability of the school design as proposed school will be considered further within the proceeding sections of this report, in land use terms no principle objection is considered to exist to an educational use coming forward.

Green Belt

The above statement does however slightly conflict with a normal approach or assessment which would follow for a development within the Green Belt. As per paragraph 133 of the NPPF the Government attaches great importance to Green Belts. The fundamental aim of Green Belt policy is to prevent urban sprawl by keeping land permanently open; the essential characteristics of Green Belts are their openness and their permanence. Paragraph 143 states that inappropriate development is, by definition, harmful to the Green Belt and should not be approved except in very special circumstances. Expanding paragraph 144 details

that when considering any planning application, local planning authorities should ensure that substantial weight is given to any harm to the Green Belt. 'Very special circumstances' will not exist unless the potential harm to the Green Belt by reason of inappropriateness, and any other harm resulting from the proposal, is clearly outweighed by other considerations. This position is replicated in policy S11 of the Chelmsford Local Plan (2020).

In terms of school development very special circumstances are often formed around need when development is proposed in the Green Belt. However, when relating to a new school a full range of optionneering to evidence that the promoted site is best and least harmful would in addition be expected to support this. In this instance, no such case has been advanced in context of the planning history and that the educational use or site was approved as part of the original outline approval. With regard to this, to confirm, this devevelopment is considered to represent inappropriate development by virtue that the Green Belt boundary has not been updated or changed within the Chelmford Local Plan (2020) to account for the St Luke's Park development. However, it is accepted that the harm and potential conflict with the purposes of the Green Belt has previously been accounted for and deemed acceptable in-principle by CCC as part of the outline permission granted.

Need

The '10 Year Plan – Meeting the demand for school places in Esses 2021-2030' produced by Essex County Council's School Organisation Service forcasts a deficit in reception places within the Rettendon/West Hanningfield catchment from academic year 2022/23. This deficit has princiaplly been predicted as a result of additional housing growth. The Plan identifies this site to cater to the deficit and in doing so seeks to suggest that this school should be built for the start of the 2022/23 academic year so that it is able to accept a reception intake of 30 pupils in September 2022.

With regard to early years provision, the Plan details that the St Lukes development will see demand for an additional 52 early years and childcare places. This cannot be met through current provisions, which latest data (Summer 2019) suggesting only seven full time places available.

The NPPF, at paragraph 7, states that the purpose of the planning system is to contribute to the achievement of sustainable development. Specifically, in relation to educational facilities (paragraph 94), it is noted that the Government considers it important that a sufficient choice of school places is available to meet the needs of existing and new communities. Local planning authorities should take a proactive, positive and collaborative approach to meeting this requirement, and to development that will widen choice in education. They should:

- give great weight to the need to create, expand or alter schools through the preparation of plans and decisions on applications; and
- work with school promoters, delivery partners and statutory bodies to identify and resolve key planning issues before applications are submitted.

The need case in this instance is considered relatively self-explanatory, with the

additional demand from housing being built as part of the St Luke's Park development unable to be accommodated through existing schools. Land was secured by way of S106 specifically for this reason. In respect of this, as per paragraph 7 of the NPPF, great weight is to be given to delivering this development to support the new emerging local community in this area and basic educational need.

B SITE LAYOUT AND DESIGN

Policy DM20 of the Chelmsford Local Plan (2020) relates to the delivery of new community facilities and details that planning permission will only be granted when, in respect of design, the development would be compatible with its surroundings; and there would be no unacceptable impact on the character, appearance or local environment. Expanding policy DM23 details that development must have regard to scale, siting, form, architecture, materials, boundary treatments and landscape. Planning permission will be granted for new buildings that: are of a high quality design and compatible with the character and appearance of the area in terms of their the siting, scale, form, massing, materials and detailing; are well-proportioned; have visually-coherent elevations; have active elevations where the building or extension is visible from public vantage points; create safe, accessible and inclusive environments; and minimise the use of natural resources in accordance with Policy DM25.

Specifically, in terms of major development, such as this, policy DM24 requires a high-quality built form and urban design, reflecting the following principles (only those relevant to this application are detailed):

- Respect the historic and natural environment of biodiversity and amenity interests through the provision of a range of green spaces;
- Respond positively to local character and context to preserve and enhance the quality of existing communities;
- Provide buildings that exhibit architectural quality;
- Create well-connected places that prioritise the needs of pedestrians, cyclists and public transport services above the use of the private car;
- Encourage site design and individual building design that minimises energy consumption and provides resilience to a changing climate;
- Provide streets and spaces that are overlooked, active and promote inclusive access;
- Include parking facilities that are well integrated as part of the overall design;
 and
- Retain existing trees and other landscape features where appropriate and explore opportunities for new tree planting.

As detailed previously, the primary school building would be predominately two storeys. Proposed to be oriented east, west across the site, the building would be set back from the northern boundary, with a sweeping coloured resin bound gravel surface proposed as a continuation of the surface treatment within the neighbourhood centre to the building entrance on this elevation.

Visualisation of the school building from the north-west corner pedestrian access



The main visitor entrance to the school would however be on the south elevation, facing the car parking, with the intention being that the northern entrance to the site, from the neighbourhood centre, would be closed during the school day. During the school day, visitors would therefore access the site from the western boundary and the two entrance points proposed here – one being a stepped access and one being step free.

To the north of the primary school building would be the formal hard play area for the school; with the early years play area, a separate provision to the aforementioned, proposed to wrap around the north-east corner of the building. To the east of the site, would be the school playing fields, which would be laid out as sport pitches.

To the south of the primary school building, as alluded above, would be the joint (primary school and nursery) car park. The car park area would also contain the bin store - a close boarded enclosure also surrounded on three sides by a proposed hedge.

To the east of the car park would be the single storey nursery building, with the nursery play area extending to the southern boundary of the site, where a perimeter hedge and five trees are proposed.

Initially in terms of the site layout, it is noted from the comments received from CCC that the layout proposed, as part of this application, is not necessarily that which was envisaged as part of the original masterplanning process. That said, it is accepted that there was no such prescription on the school site as part of the outline approval issued by CCC for St Luke's Park and a site can potentially be developed out in a number of acceptable or policy compliant ways.

With regard to this it is considered that layout put forward has failed to deliver certain opportunities which were potentially envisaged by CCC in so much as linkages with the neighbourhood centre and the residential street to the west. That said, the applicant has sought to justify the layout as proposed countering that the development first and foremost needs to conform to relevant educational standards and many of the opportunities sought would not be practical for a school, presenting various health and safety issues.

As with any proposal for a school or similar community use there are controlling or influencing factors which seek to restrict how a development can be laid out and how a layout on paper which may seem optimal may not work in practice. This is a constrained site and layout options are limited given the vehicular access point has been pre-determined, as has the pedestrian access from the neighbourhood centre. In addition to this there is the desire keep the built form to the west of the site away from the setting of the Grade II listed Chapel and the veteran Oak onsite.

Officers do have reservations about certain parts of this proposed site layout including the useability of the space to the north-west of the school building and that the need for dual entrance has significantly weakens the design rationale as neither elevation can act as a primary/focal elevation of the building and respond to the street or the neighbourhood centre as such. That said, in isolation, these concerns do need to be weighed in the balance with the overall design of the building and the justification put forward by the applicant for the layout as existing. In so much that the building footprint follows the development line of the residential properties to the west; changes have been incorporated, where possible, to improve the relationship with the neighbourhood centre i.e. the faceted north-west fence line; and also how the school actually envisages using spaces which on paper or in plan form seem under-utilised or excessive for their function.

Turning therefore to the proposed quality of the school and nursery buildings themselves, the design and materiality of both buildings has evolved significantly during determination. The overall design is now considered much more aligned with relevant policy and the general character and quality envisaged for a community use development adjacent to a neighbourhood centre. With regard to this, as shown below on the submitted elevations, the school building would predominately be constructed from buff bricks, with grey timber effect cladding on the sports hall, fire escape stair case and above the windows on the ground floor and above and in-between the windows on the first floor. On the north elevation an oxidised copper colour aluminium clad frame is proposed around the full-length glazed pupil entrance. And, on the south elevation a canopy again in oxidised copper colour is proposed to define the visitor entrance.

Added interest to the building is proposed by way of protruding brick detailing and soldier course brickwork to add horizontal emphasis along the fenestration line. In addition to this, a planted wire climbing system is proposed on the otherwise blank north and west facades of the kitchen block.

Extracts from submitted 'Primary School Elevations'

North Elevation



South Elevation



A similar design strategy is proposed to the nursery building with buff brick and grey timber effect cladding to accent certain corners and features. To add interest and sense of playfulness for children, the applicant has proposed a few different colour films across the windows on the south and east elevation of the building, as shown below.

Extracts from submitted 'Nursery Elevations'

West Elevation



South Elevation



In terms of design quality and material palette, the proposals are considered quite strong and as such it is considered would integrate well with the locality. It is considered the small elements of the design such as the protruding brick detailing, solider course brickwork and planted wire climbing system show that the applicant has taken on board previous concerns and acknowledged the role this building and the school use has as part of the wider St Luke's development. Some concerns or reservations do exist about the proposed application and colour choices for the

window films on the nursery building. However, the concept that this aiming to deliver is supported and it is considered a revised strategy could be secured by way of condition in the event that planning permission is granted.

Overall, whilst there are some reservations about the chosen site layout, officers are content with the design strategy and on balance are content to support the proposals. Both buildings would integrate within the locality and positively contribute to the character and quality of the area in accordance with relevant parts of policies DM20, DM23 and DM24 of the Chelmsford Local Plan (2020).

C LANDSCAPE, TREES AND ECOLOGY

As detailed above, policy DM24 of the Chelmsford Local Plan (2020) as a principle expects existing trees and other landscape features to be retained wherever possible. To facilitate this development, one Oak (category B1) tree is proposed to be felled. The applicant has sought to suggest incorporating this tree was not possible given the limited actual developable area within the red line, the site topography and concerns about the health of the tree if incursions into the root protection area were made.

An objection to the removal of this tree has been received from the Council's tree consultants and concerns also received from CCC in context of the policy position within DM17 and DM24. In view of this, the applicant sought to amend the landscaping proposals, during determination, to include a replacement tree, to the north of the school playing field, specifically to off-set this loss. The Oak tree proposed would have a girth of 25-50cm and would therefore be semi-mature on planting. Whilst having to replace a good quality tree is never ideal, the justification advanced in this case in so much that the removal of the tree does give the applicant more flexibility in terms of the site layout is acknowledged. The tree whilst being a category B specimen is also not specifically protected by way of TPO and furthermore in isolation is not a local marker or defining feature in the landscape.

The replacement tree, as detailed above, would be of a substantial quality and is proposed in a part of the school site where it should be able to establish and further mature without significant disturbance. It is however noted that the originally submitted Landscape and Biodiversity Management Scheme has not been updated to account for this and it is considered a bespoke management strategy would be required to be secured by condition to ensure that this tree is managed appropriately, particularly in the immediate term after planting.

The veteran Oak to the north of the site would be retained as part of the proposals and fully protected during construction, with no dig surfacing proposed where the proposals encroach into the root protection area of this tree.

In terms of the proposed wider landscaping proposals, the western school boundary is proposed as a tree lined hedgerow, with a similar specification tree lined hedgerow to the south of the nursery play area. Internally, many of the circulation areas are proposed with formalised landscaping areas with a hedge also proposed around the car park and bin store to further soften these features. The aforementioned together with the wire climbing system proposed on the north and

west facades of the kitchen building are all proposed to soften the site boundaries, add to way finding through the site and further blend the site into the locality by mirroring landscaping seen elsewhere. In this regard, the proposals are quite successfully and considered in conformity with relevant aspects of policies DM20, DM23 and DM24.

In terms of ecology, it is not considered that the development would give rise to any significant ecological impacts subject to standard good working practices during construction and the securement of the biodiversity enhancements proposed within the Ecological Impact Assessment (one bat box and two single chamber sparrow boxes). No objections from an ecological perspective are therefore raised in context of polices S4 and DM16 of the Chelmsford City Local Plan (2020).

D HERITAGE

A Heritage Statement has been submitted with this application. This seeks to suggest that with regard to the Chapel and Administration Block, the setting of these building within a hospital complex is now extinguished. The earlier layout of the hospital is more or less completely lost, and there is no remaining appreciable understanding of the former use bar a few of the retained buildings which externally allude to a different former use.

Specifically, with regard to the Chapel, the Statement seeks to suggest that only the immediate setting contributes to the setting of the building and the most substantial contribution to its significance is its architecture. Similarly, in terms of the Administration Block the prominence of this building is not as it was previously, principally given the loss of the roundabout feature which gave this a significant street scene presence.

In terms of impact the school development is suggested to have a neutral or slight impact on both the immediate and wider setting of both the Chapel and Administration Block. This is suggested as the school buildings will be kept to the west of the site, and as such a significant open area would remain around the Chapel. The school buildings are acknowledged to be of a very different architectural style to the Chapel and Administration Block which is why a slight is nevertheless identified. However, in context of the extent of development occurring, it is suggested architectural variation is expected as a range of use evolve.

The Council's historic building consultant disagrees with the above suggesting that the area to which the school is proposed does contribute to the setting of the Chapel. It is also considered that the contemporary form and materiality of the school would result in a prominent structure which would not sympathetically respond to the adjacent historic building stock, detracting from the asset's experience and appreciation. Several concerns are also raised about the impact of the open space to the south of the Chapel and footpaths proposed. However, this is outside the scope of this application, forming part of the approval from CCC and the wider area.

Principally whilst there is a disagreement being experts as to the degree of impact on setting, the Council's consultant acknowledges that the impact would be less

than substantial. The NPPF at paragraph 196 details that where a development proposal will lead to less than substantial harm to the significance of a designated heritage asset, this harm should be weighed against the public benefits of the proposal including, where appropriate, securing its optimum viable use. Expanding on this, paragraph 197 details, in respect of non-designated assets (i.e. the Administration Block), applications that directly or indirectly affect non-designated heritage assets, a balanced judgement will be required having regard to the scale of any harm or loss and the significance of the heritage asset. And, this position is mirrored in policies DM13 and DM14 of the Chelmsford City Local Plan (2020).

As outlined previously in this report, this area benefits from planning permission for comprehensive re-development. Whilst the Chapel and Administration Block are to be retained as part of this (albeit with new uses), the setting and context of these buildings will greatly change. The school site or area was allocated as part of the outline permission granted by CCC and although the school is a completely different architectural style, it is considered that the proposed layout has sought to minimise the impact on the setting of in-particular the Chapel by locating the main school buildings to the west. The wider setting of both features was to be impacted in some regard by any form of development coming forward here. However, the principle of the school occupying this location has previously been agreed and, in this regard, the public benefits resulting are considered to outweigh the harms identified.

Turning to archaeology, it has been confirmed by the Council's archaeology consultant that archaeological investigations have already been undertaken and no objection is therefore raised to the development coming forward in context of policy DM15.

E AMENITY

Policy DM29 of the Chelmsford Local Plan (2020) seeks to ensure suitable safeguards on the living environment of occupiers by development in terms of overlooking/overshadowing, excessive vehicle movements and polluting emissions by reason of noise, light, smell, fumes or vibration.

Existing background noise levels have been established at nearby sensitive locations to predict the potential impact of the school use. With regard to this and school operations (in-particular the use of the playing pitches) there may be some noise nuisance from activities undertaken on-site (whistles being blown or isolated shouting). However, per-se the school use is not considered to likely change the noise character of the area or result in levels to cause significant nuisance.

In terms of plant, machinery and/or equipment, the exact specification of such is not yet know and therefore the exact impact or implications cannot be guaranteed. It therefore considered that a condition would need to be applied, in the event planning permission is granted, to ensure that such plant, machinery and/or equipment does not result in noise levels significantly above background levels. The Noise Assessment submitted does not predict that compliance with background levels would be difficult or unachievable. However, it is noted that some plant, machinery or equipment may need to be housed in an enclosure to provide sufficient mitigation so a suitably worded condition would allow this

mitigation to be proposed and considered.

Vehicles entering and leaving the site would also likely give rise to some impact, but this would likely be during daytime hours and associated noise levels are not predicted to result in significant nuisance. In terms of air quality, similarly, the development (and associated vehicle movements) is not considered likely to lead to significant air quality impacts.

Turing to lighting, an external lighting plan was originally submitted with this application. However, an update to this has not been received following the changes made to the proposal during the course of determination. Should planning permission be granted, a blanket restriction on the installation of external lighting is therefore recommended, pending the submission of a full scheme which can be considered and reviewed in context of relevant policy.

F HIGHWAYS

The Transport Assessment submitted in support of this application has sought to assess likely impact of the school use on the local highway network by predicting likely vehicular trip rates during the AM school peak (08:00-09:00), PM school peak (15:00-16:00) and network PM peak (17:00-18:00). The results are shown in the below table:

<u>Table 5.1 of the submitted Transport Assessment – Primary School Vehicular Trip</u> Rates

| | | | | | | Network PM Peak (17:00-18:00) | |
|--|----------|------------|----------|------------|----------|----------------------------------|--|
| | Arrivals | Departures | Arrivals | Departures | Arrivals | Departures | |
| Primary School Trip Rate per pupil | 0.275 | 0.217 | 0.176 | 0.245 | 0.024 | 0.043 | |
| Primary School Trips for 210 pupils | 58 | 46 | 37 | 52 | 5 | 9 | |

<u>Table 5.2 of the submitted Transport Assessment – Nursery School Vehicular Trip Rates</u>

| | | Peak -09:00) | PM Peak (15:00-16:00) | | Network PM Peak (17:00-18:00) | |
|--------------------------|----------|-----------------|--------------------------|------------|----------------------------------|------------|
| | Arrivals | Departures | Arrivals | Departures | Arrivals | Departures |
| Nursery School Trip Rate | 0.204 | 0.161 | 0.08 | 0.086 | 0.137 | 0.176 |
| per pupil | | | | | | |
| Nursery School Trips for | 11 | 9 | 1 | 1 | 8 | 10 |
| 56 pupils | | | | | | |

With regard to impact resulting, it is noted as part of the TA that the current absence of a local primary school and nursery means that residents are likely to be currently driving children elsewhere to access education. It is therefore suggested that the aforementioned vehicular trips are likely to be on the local network and therefore reflect more a redistribution of movements rather than new trips. This position is acknowledged. However, the one thing which this fails to assess is the infrastructure around the school and the suitability for this to handle this redistribution. As a new school, it is nevertheless accepted that such modelling would have been undertaken as part of the wider masterplan process and

infrastructure designed accordingly.

In respect of this, the access strategy outlined in the TA seeks to confirm that the school has been designed to promote accessibility by foot, cycle and scooter. With regard to the use of the surrounding residential lined roads for parking, as per the Road Hierarchy Plan for St Luke's Park, it is noted that Liberty Way and Stokes Link/Boiler House Road are 20mph minor access roads. These are narrow roads which by design should seek to minimise the potential for these roads to be used for pupil drop off and/or collection. Furthermore, the southern vehicular entrance would not provide a pedestrian access point and/or act as a drop-off, collection point.

In terms of parent parking, the TA suggests that St Luke's Way and the northern part of Boiler House Road may be used, as these are near the proposed pedestrian entrance points to the school. However, these roads potentially have the capability to handle such parking without impact on the network. In addition, the car parking within the neighbourhood centre has also been designed to cater to the potential use by parents with no parking control envisaged.

As is noted from the Highway Authority consultation response, no objection in principle has been raised in terms of highway safety and/or efficiency in context of the proposed access strategy. The school would be required to produce and implement a school travel plan which would seek to monitor how pupils are arriving and departing school and in the event that a significant proportion do arrive/depart by private car initiatives to reduce this would be promoted. In theory the strategy proposed should work. However, the Highway Authority remain cautious and are conscious that until the school opens it is difficult to know and understand travel patterns. That said, although as with any educational site, inconsiderate parking may become an issue, this is only a potential and it is not considered that, at the moment, a financial contribution towards a potential Traffic Regulation Order would be justifiable in planning terms.

In terms of parking provision, the car parking standard for a primary school, as advocated by policy DM27 of the Chelmsford Local Plan (2020) and the Essex Parking Standards - Design and Good Practice (2009), is a maximum of one space per 15 pupils with minimum cycle standards of one space per five staff plus one space per three pupils. For nurseries, which is considered equivalent to a creche/childcare use, one vehicular space per full time member of staff is the maximum standard with one cycle space per four members of staff and one cycle per 10 child places.

26 car parking spaces, inclusive of two disabled spaces, are proposed within the car park; 14 spaces specifically for the primary school and 10 for the nursery with the two disabled spaces being shared. Based on the school pupil roll and predicted full time equivalent members of staff at the nursery (14) the proposed parking provision is considered acceptable and no objections are raised.

In terms of cycle/scooter provision, space for 40 scooters and 32 cycles are proposed for the primary school and four scooters and 10 cycles at the nursery. This is an under provision in terms of standards. However, the applicant has sought to suggest that the provision proposed represents overprovision in terms of

predicted travel patterns within the draft school travel plan and that additional provision would likely be unused and not therefore represent best use of the site.

Construction Phase

A construction management plan has been submitted with this application which seeks to outline various measures, including hours of working, to limit nuisance to nearby sensitive uses during construction. Within this it is also confirmed that the southern access to the site, adjacent to residential properties, would not be used by construction delivery vehicles. Instead such vehicles would access the site via St Luke's Way and the maintenance access in the south-east corner of the site.

With regard to this, the Highway Authority have raised concerns about the suggestion that delivery vehicles would reverse out of this access on to St Luke's Way. This is not considered acceptable and accordingly, a revised or updated construction management is to be secured by way of condition should planning permission be granted. This to confirm, should seek to revise this arrangement, detail wheel and underbody washing facilities within the construction compound area and also commit to undertaking a pre and post condition survey of the local highway network with any defects subsequently remedied or a contribution made to the Highway Authority to duly undertake such work.

G OTHER ISSUES

Climate Change & Sustainability

Chelmsford City Council declared a Climate and Ecological Emergency in July 2019 and in January 2020 an Action Plan was agreed with the aim of reducing carbon emissions; lowering energy consumption; reducing waste and pollution; improving air quality; greening Chelmsford; increasing biodiversity; and encouraging more sustainable travel choices.

Policy S2 of the Chelmsford Local Plan (2020) strategically addresses this commitment by seeking to ensure through planning policies and proposals that mitigation is incorporated to help Chelmsford move towards a lower carbon future. Policy DM25 specifically relates to sustainable buildings with this detailing an expectation that all new dwellings and non-residential buildings are to incorporate sustainable design features to reduce carbon dioxide and nitrogen dioxide emissions, and the use of natural resources. With regard to this, and this type of development, it is expressed that 10% of non-residential development parking provision should have access to electric charging points and non-residential building, with a floor area in excess of 500m², should be capable of achieving a minimum BREEAM rating of 'Very Good'.

In the interest of conserving energy, making the most efficient use of water and other resources, the proposals include the following measures:

- High efficiency LED lighting in all areas of the new buildings;
- Daylight dimming and presence detection lighting controls within classrooms:
- Automatic lighting control to corridor and communal lighting;

- External lighting would operate on a time clock;
- Provision of roof mounted PV panels;
- Provision of three charging points for electric vehicles within the school car park;
- Radiant panel heaters fed from the boiler to heat the main hall;
- Hot water provision via the gas boiler and central storage in the school;
- High efficiency gas fired boilers and gas fired water heaters;
- A point of use water heater to the cleaner's sink;
- Natural ventilation heat recovery units in all classrooms;
- High efficiency enhanced natural ventilation units, heat recovery units and supply and extract fans; and
- Weather compensated variable temperature heating systems.

The applicant has submitted a BREEAM pre-assessment report which suggests the development should be able to achieve a rating of 'Very Good'. In this regard, subject to a condition which seeks to secure implementation of the aforementioned measures, the development is considered to comply with the principles of policy S2 and DM25 in reducing carbon emission and adapting to climate change.

Flood Risk and Drainage

This site is located within Flood Zone 1, at a low probability of fluvial and/or tidal flooding. As the proposed developed area is in excess of 1ha a Flood Risk Assessment has nevertheless been submitted with the application. In respect of this, the applicant has sought to suggest that the drainage design for the wider housing development provided attenuation for the site and allowed for unattenuated flows from the school site as part of the design.

Whilst micro-drainage calculations have been produced to provide details of the unrestricted peak surface water discharge rate (271l/s) and the Lead Local Flood Authority do not question this, what is queried is that although the approved drainage scheme for the housing shows unrestricted flows, at the above level, into the manhole and pipe network, it has not been shown the attenuation accommodated downstream actually accounts for this level of discharge.

Accordingly, whilst raising no objection in principle the LLFA have recommended a condition to require submission of such detail or alternatively if such attenuation was not incorporated a detailed surface water drainage scheme for the site. Subject to the imposition of a suitably worded condition no in-principle objections are raised from a flood risk or drainage perspective (policy DM18 of the Chelmsford Local Plan).

Land Contamination

A site investigation report has been submitted in support of this application. The conclusions of this are generally standard, with some recommendations made. Overall, it is however concluded as part of the report that the site is generally suitable for the development proposed. In the event that planning permission is granted it is considered that implementation of the aforementioned recommendations be secured by way of planning condition, to comply with policy DM30 of the Chelmsford Local Plan (2020) with the addition that should any

previously unidentified contamination be found then an updated mitigation strategy be submitted for review and approval before any further works on-site take place.

7. CONCLUSION

It is considered that there is clear policy support within the NPPF for improved or new education facilities to cater for existing or identified demand, as is the case here. The provision on a primary school and nursery has previously been established through the approval of the wider St Luke's Park development by Chelmsford City Council and an assessment of the proposed development proposals for the school and nursery has failed to identify any significant impacts or overriding concerns.

A justification for the proposed school layout has been advanced and in context of the proposed build quality of the development and the landscaping offer to support it is considered overall that the proposal will complement the local area, whilst as a development still having a clear sense of individuality as a community use (school site).

Subject to the imposition of appropriate conditions, the proposals are considered policy compliant and representative of sustainable development as per the NPPF definition.

8. RECOMMENDED

That pursuant to Regulation 3 of the Town and Country Planning General Regulations 1992, planning permission be granted subject to the following conditions:

- 1. The development hereby permitted shall be begun before the expiry of 3 years from the date of this permission.
 - Reason: To comply with section 91 of the Town and Country Planning Act 1990 (as amended).
- 2. The development hereby permitted shall be carried out in accordance with the details of the application dated 09/02/2021 and shown on drawings titled: 'Location Plan', drawing number: 120098-CDP-ZZ-XX-DR-A-2001 P3, dated Nov 20; 'Block Plan', drawing number: 120098-CDP-ZZ-XX-DR-A-2002 P5, dated 07/06/21; 'Site Plan', drawing number: 120098-CDP-ZZ-XX-DR-L-2001 P6, dated 08/06/21; 'Levels Plan North West', drawing number: 120098-CDP-NW-00-DR-C-4004 P8, dated 09/06/21; 'Levels Plan South West', drawing number: 120098-CDP-SW-00-DR-C-4005 P7, dated 09/06/21; 'Primary School GA Plans', drawing number: 120098-CDP-ZZ-XX-DR-A-2003 P4, dated 07/06/21; 'Primary School Roof Plan', drawing number: 120098-CDP-ZZ-XX-DR-A-2010 P2, dated 07/06/21; 'Primary School Elevations', drawing number: 120098-CDP-ZZ-XX-DR-A-2005 P6. dated 07/06/21; 'Primary School Sections, drawing number: 120098-CDP-ZZ-XX-DR-A-2012 P2, dated 07/06/21; 'Nursery GA Plans', drawing number: 120098-CDP-ZZ-XX-DR-A-2004 P3, dated 07/06/21; 'Nursery Roof Plan', drawing number: 120098-CDP-ZZ-XX-DR-A-2011 P2, dated 07/06/21:

'Nursery Elevations', drawing number: 120098-CDP-ZZ-XX-DR-A-2006 P3, dated 07/06/21; and 'Nursery Sections', drawing number: 120098-CDP-ZZ-XX-DR-A-2013 P2, dated 07/06/21 and in accordance with any non-material amendment(s) as may be subsequently approved in writing by the County Planning Authority, except as varied by the following conditions.

Reason: For the avoidance of doubt as to the nature of the development hereby permitted, to ensure development is carried out in accordance with the approved application details, to ensure that the development is carried out with the minimum harm to the local environment and in accordance with policies S1 – Spatial Principles, S2 – Addressing Climate Change and Flood Risk, S3 – Conserving and Enhancing the Historic Environment, S4 – Conserving and Enhancing the Natural Environment, S9 – Infrastructure Requirements, S11 – The Role of the Countryside, DM6 – New Buildings in the Green Belt, DM13 – Designated Heritage Assets, DM14 – Non-Designated Heritage Assets, DM15 – Archaeology, DM16 – Ecology and Biodiversity, DM17 – Trees, Woodland and Landscape Features, DM18 – Flooding/SUDS, DM20 – Delivering Community Facilities, DM23 – High Quality and Inclusive Design, DM24 – Design and Place Shaping in Major Developments, DM25 – Sustainable Buildings, DM27 – Parking Standards, DM29 – Protecting Living and Working Environments and DM30 – Contamination and Pollution of the Chelmsford Local Plan (2020).

3. No development beyond damp proof membrane on either the primary school or nursery building shall take place until details of the materials to be used for the external appearance (including all windows and doors and any proposed window films) of the development hereby permitted have been submitted to and approved in writing by the County Planning Authority. The details, which it is expected would follow that outlined on drawings titled 'Primary School Elevations', drawing number: 120098-CDP-ZZ-XX-DR-A-2005 P6, dated 07/06/21 and 'Nursery Elevations', drawing number: 120098-CDP-ZZ-XX-DR-A-2006 P3, dated 07/06/21, with the exception of the window films on the Nursery, shall confirm the exact specification of the materials to be used including manufacturer, colour and finishes/application proposed. The development shall be implemented in accordance with the approved details.

Reason: In the interest of the amenity of the local area and to comply with policies S3 – Conserving and Enhancing the Historic Environment, DM13 – Designated Heritage Assets, DM14 – Non-Designated Heritage Assets, DM20 – Delivering Community Facilities, DM23 – High Quality and Inclusive Design and DM24 – Design and Place Shaping in Major Developments of the Chelmsford Local Plan (2020).

4. No development shall take place until an updated Arboricultural Method Statement has been submitted to and approved in writing by the County Planning Authority. The Arboricultural Method Statement shall seek to detail protection measures proposed to the veteran Oak (T1) on-site during construction and when works encroach into the root protection area of this tree. The development shall subsequently be implemented in accordance with the approved details. Reason: In the interest of visual amenity, to ensure protection for the existing natural environment, on the basis that the submitted Arboricultural Impact Assessment, prepared by A. T. Coombes Associates Ltd, dated 02 February 2021 is based on an previous version of the proposal and the changes made to the scheme have implications to work within the root protection area of the veteran oak to be retained on-site and to comply with policy S4 – Conserving and Enhancing the Natural Environment, S11 – The Role of the Countryside, DM16 – Ecology and Biodiversity, DM17 – Trees, Woodland and Landscape Features, DM20 – Delivering Community Facilities, DM23 – High Quality and Inclusive Design and DM24 – Design and Place Shaping in Major Developments of the Chelmsford Local Plan (2020).

5. Prior to commencement of any landscaping works, or in any event prior to beneficial occupation of the development hereby permitted, a revised hard and soft landscaping scheme (inclusive of boundary treatments, fencing and gates) shall be submitted to the County Planning Authority for review and approval in writing. For the avoidance of doubt, it is expected that this scheme will follow the landscaping principles shown on drawings titled 'Outline Planting Plan', drawing number: 120098-CDP-ZZ-XX-DR-L-2002 P3, dated 09/06/21; 'Paving Details', drawing number: 120098-CDP-ZZ-XX-DR-C-6002 P4, dated 10/03/21; '1.8m Closeboard Fence', drawing number: 120098-CDP-ZZ-XX-DR-L-6001-P2, dated 24/02/21; '1.8m Weldmesh Fence', drawing number: 120098-CDP-ZZ-XX-DR-L-6003-P3, dated 09/03/21; and '1.5m Hit and Miss Fence', drawing number: 120098-CDP-ZZ-XX-DR-L-6007 P4, dated 09/03/21. However, the drawings should be updated to clearly detail all areas to be planted (including the proposed planted wire climbing system) with specific reference to species, sizing and spacing and the recommendations made from Place Services in terms of species and mix of the proposed native hedge. The landscaping plan shall furthermore be updated to account for the fence alignment change shown on drawing titled 'Alternative Fence Line', drawing number: 120098-CDP-ZZ-XX-DR-L-9005 P1, dated 08/06/21. The approved landscaping scheme shall subsequently be implemented within the first available planting season (October to March inclusive) and maintained thereafter in accordance with condition 6 of this permission.

Reason: To comply with section 197 of the Town and Country Planning Act 1990 (as amended), to improve the appearance of the site in the interest of visual amenity and to comply with S3 – Conserving and Enhancing the Historic Environment, S4 – Conserving and Enhancing the Natural Environment, S11 – The Role of the Countryside, DM13 – Designated Heritage Assets, DM14 – Non-Designated Heritage Assets, DM16 – Ecology and Biodiversity, DM17 – Trees, Woodland and Landscape Features, DM20 – Delivering Community Facilities, DM23 – High Quality and Inclusive Design and DM24 – Design and Place Shaping in Major Developments of the Chelmsford Local Plan (2020).

6. Prior to commencement of any landscaping works, or in any event prior to beneficial occupation of the development hereby permitted an updated Soft

Landscape and Biodiversity Enhancement Management Scheme shall be submitted to and approved in writing by the County Planning Authority. The Scheme shall cover all elements of the landscaping scheme (including planted wire climbing system), albeit a specific management schedule is expected for the replacement oak tree. The Scheme shall furthermore seek to confirm that any tree or shrub forming part of a landscaping scheme approved in connection with the development that dies, is damaged, diseased or removed within the duration of 5 years after the completion of the development (operations) shall be replaced during the next available planting season (October to March inclusive) with a tree or shrub to be agreed in advance in writing by the County Planning Authority.

Reason: In the interest of the environment and the amenity of the local area, to ensure the landscaping proposals are effectively managed following implementation and to comply with policies S3 – Conserving and Enhancing the Historic Environment, S4 – Conserving and Enhancing the Natural Environment, S11 – The Role of the Countryside, DM13 – Designated Heritage Assets, DM14 – Non-Designated Heritage Assets, DM16 – Ecology and Biodiversity, DM17 – Trees, Woodland and Landscape Features, DM20 – Delivering Community Facilities, DM23 – High Quality and Inclusive Design and DM24 – Design and Place Shaping in Major Developments of the Chelmsford Local Plan (2020).

7. The development hereby permitted shall be implemented in accordance with the biodiversity enhancement measures detailed in section 7.8 of the submitted 'Ecological Impact Assessment', produced by MLM Consulting Engineers Ltd, document ref: 66201998-MLM-ZZ-XX-RP-J-0001, dated 04/02/2021. Regarding this, and the enhancement measures proposed, 1no. bat and 2no. single chamber sparrow boxes shall be installed on-site prior to beneficial occupation of the development.

Reason: To conserve and enhance Protected and Priority species, to allow the County Planning Authority to discharge its duties under the UK Habitats Regulations, the Wildlife & Countryside Act 1981 as amended and s40 of the NERC Act 2006 (Priority habitats & species) and to comply with polices S4 – Conserving and Enhancing the Natural Environment, DM16 – Ecology and Biodiversity, DM20 – Delivering Community Facilities, DM23 – High Quality and Inclusive Design and DM24 – Design and Place Shaping in Major Developments of the Chelmsford Local Plan (2020).

8. No external fixed lighting shall be erected or installed on-site until exact details of the location, height, design, luminance, operation and management have been submitted to and approved in writing by the County Planning Authority. With regard to this, the details to be submitted shall include an overview of the lighting design and management (including proposed hours of operation), the maintenance factor and lighting standard applied together with a justification as why these are considered appropriate, detailed drawings showing the lux levels on the ground (including spill in context of adjacent site levels), angles of tilt, colour, temperature, dimming capability and the average lux (minimum and uniformity) for all external lighting proposed. The details shall ensure the

lighting is designed to minimise the potential nuisance of light spillage on adjoining properties and highways.

The lighting design shall also consider the impact on light sensitive biodiversity and a) identify those areas/features on site that are particularly sensitive for bats and that are likely to cause disturbance in or around their breeding sites and resting places or along important routes used to access key areas of their territory, for example, for foraging; and b) clearly demonstrate that areas to be lit will not disturb or prevent the above species using their territory or having access to their breeding sites and resting places.

The lighting shall thereafter be erected, installed and operated in accordance with the approved details.

Reason: To minimise the nuisance and disturbances to neighbours (and the surrounding area), in the interests of highway safety, to minimise impact on light sensitive biodiversity and to comply with policies S4 – Conserving and Enhancing the Natural Environment, S11 – The Role of the Countryside, DM16 – Ecology and Biodiversity, DM17 – Trees, Woodland and Landscape Features, DM20 – Delivering Community Facilities, DM23 – High Quality and Inclusive Design, DM24 – Design and Place Shaping in Major Developments, DM25 – Sustainable Buildings and DM29 – Protecting Living and Working Environments of the Chelmsford Local Plan (2020).

9. Prior to beneficial occupation of the development hereby permitted, details of the external sound level emitted from all plant, machinery and equipment installed shall be submitted to the County Planning Authority for review and approval in writing. The details shall furthermore outline any mitigation measures proposed to ensure that the external sound level emitted from plant, machinery and equipment proposed to be installed would be equal or lower than the existing background sound level. The assessment shall be made in accordance with BS 4142:2014+A1:2019 and the assessment shall be based on all plant, machinery and equipment operating together at design duty with impact predicted/assessed at a range of nearby sensitive receptors (or areas respective to the location of these). The development shall subsequently be implemented and managed in accordance with the details approved.

Reason: In the interests of adjacent residential amenity and to comply with policies DM20 – Delivering Community Facilities, DM23 – High Quality and Inclusive Design, DM24 – Design and Place Shaping in Major Developments, DM25 – Sustainable Buildings and DM29 – Protecting Living and Working Environments of the Chelmsford Local Plan (2020).

- 10. No development shall take place until a detailed surface water drainage scheme for the site, based on sustainable drainage principles and an assessment of the hydrological and hydro geological context of the development, has been submitted to and approved in writing by the County Planning Authority. With regard to this the scheme shall either:
 - Demonstrate that the previous development parcel made attenuation

storage allowance to manage runoff volumes generated by an unlimited discharge from the school site or if such allowance was not made or this cannot be demonstrated, the proposed drainage scheme shall include but not be limited to:

- Restricting discharge rates to 1:1 Greenfield runoff rates for all storm events up to and including the 1 in 100 year rate plus 40% allowance for climate change;
- Providing sufficient storage on-site to ensure no off-site flooding as a result of the development during all storm events up to and including the 1 in 100 year plus 40% climate change event;
- Demonstration that all storage features can half empty within 24 hours for the 1 in 30 plus 40% climate change critical storm event;
- Final modelling and calculations for all areas of the drainage system;
- The appropriate level of treatment for all runoff leaving the site, in line with the Simple Index Approach in chapter 26 of the CIRIA SuDS Manual C753;
- Detailed engineering drawings of each component of the drainage scheme;
- A final drainage plan which details exceedance and conveyance routes, FFL and ground levels, and location and sizing of any drainage features; and
- A written report summarising the final strategy and highlighting any minor changes to the approved strategy.

The drainage strategy subsequently approved shall be fully implemented prior to beneficial occupation of the development.

Reason: To prevent flooding by ensuring the satisfactory storage of/disposal of surface water from the site, to ensure the effective operation of SuDS features over the lifetime of the development, to provide mitigation of any environmental harm which may be caused to the local water environment, failure to provide the above required information before commencement of works may result in a system being installed that is not sufficient to deal with surface water occurring during rainfall events and may lead to increased flood risk and pollution hazard from the site and to comply with policies S2 – Addressing Climate Change and Flood Risk, S9 – Infrastructure Requirements, DM18 – Flooding/SUDS, DM20 – Delivering Community Facilities, DM23 – High Quality and Inclusive Design, DM24 – Design and Place Shaping in Major Developments, DM25 – Sustainable Buildings and DM29 – Protecting Living and Working Environments and DM30 – Contamination and Pollution of the Chelmsford Local Plan (2020).

11. Prior to beneficial occupation of the development hereby permitted, a maintenance plan detailing the maintenance arrangements, including who is responsible for different elements, of the surface water drainage system and the maintenance activities/frequencies, shall be submitted to the County Planning Authority for review and approval in writing.

Reason: To ensure appropriate maintenance arrangements are put in place to enable the surface water drainage system to function as intended and to ensure mitigation against flood risk as failure to provide the above required information prior to occupation may result in the installation of a system that is not properly maintained and may increase flood risk or pollution hazard from the site and to comply with policies S2 – Addressing Climate Change and Flood Risk, S9 – Infrastructure Requirements, DM18 – Flooding/SUDS, DM20 – Delivering Community Facilities, DM23 – High Quality and Inclusive Design, DM24 – Design and Place Shaping in Major Developments, DM25 – Sustainable Buildings and DM29 – Protecting Living and Working Environments and DM30 – Contamination and Pollution of the Chelmsford Local Plan (2020).

- 12. No development of the natural turf playing field shall commence until the following documents have been submitted to and approved in writing by the County Planning Authority, after consultation with Sport England:
 - A detailed assessment of ground conditions (including drainage and topography) of the land proposed for the playing field which identifies constraints which could affect playing field quality; and
 - Based on the results of the assessment to be carried out pursuant to the above, a detailed scheme which ensures that the playing field will be provided to an acceptable quality. The scheme shall include a written specification of soils structure, proposed drainage, cultivation and other operations associated with grass and sports turf establishment and a programme of implementation.

The approved scheme shall be carried out in full and the land shall thereafter be maintained and made available for playing field use in accordance with the details of the development approved.

Reason: To ensure that the playing field is prepared to an adequate standard and is fit for purpose.

- 13. No development shall take place until an updated Construction Management Plan has been submitted to and approved in writing by the County Planning Authority. The approved Plan shall be adhered to throughout the construction period and provide for:
 - a) the proposed layout of the construction compound inclusive of areas proposed for the parking of vehicles of site operatives and visitors, the loading and unloading of plant and materials and the storage of plant and machinery used in constructing the development;
 - b) wheel and underbody cleaning facilities;
 - c) routing of vehicles;
 - d) measures proposed to reduce the potential for amenity impacts or nuisance:
 - e) measures proposed to minimise the risk of offsite flooding caused by surface water run-off and groundwater; and
 - f) mechanisms for liaising with other developers in the vicinity to coordinate construction activity and reducing the impact on the network.

The Plan shall also be supported by a condition survey of roads proposed to be used by construction vehicles with a commitment to undertake a further survey once the development is complete. The results of the latter survey shall be submitted to the County Planning Authority for review and approval in writing no later than one month after beneficial occupation of the development and in the event of identified damage to the highway this should be accompanied by a resolution strategy. The development shall be

implemented in accordance with the approved Plan/strategy.

Reason: In the interests of highway safety and amenity, that construction works may lead to excess water being discharged from the site and to comply with policies S9 – Infrastructure Requirements, DM18 – Flooding/SUDS, DM20 – Delivering Community Facilities, DM23 – High Quality and Inclusive Design, DM24 – Design and Place Shaping in Major Developments, DM29 – Protecting Living and Working Environments and DM30 – Contamination and Pollution of the Chelmsford Local Plan (2020).

14. No development beyond damp proof membrane on either the primary school or nursery building shall take place until an updated parking plan has been submitted to the County Planning Authority for review and approval in writing. The car parking arrangement as shown on drawing titled 'Site Plan'. drawing number: 120098-CDP-ZZ-XX-DR-L-2001 P6, dated 08/06/21 shall be revised to clearly show the three spaces which would have charging points for electric vehicles. The parking area shall subsequently be constructed and laid out as approved. In addition to this, the cycle/scooter parking, as shown on the same drawing, for the avoidance of doubt, shall also be provided prior to beneficial occupation of both the primary school or nursery building. The specification for the cycle/scooter parking is to be as shown on drawings titled 'Cycle Shelter', drawing number: 120098-CDP-ZZ-XX-DR-L-6006 P2, dated 24/02/21; 'Cycle Hoops', drawing number: 120098-CDP-ZZ-XX-DR-L-6004-P3, dated 24/02/21; and 'Scooter Racks', drawing number: 120098-CDP-ZZ-XX-DR-L-6005 P2, dated 24/02/21. The car parking areas and cycle and scooter racks/shelters shall be permanently retained for the lifetime of the school and shall not be used for any other purpose.

Reason: To provide a suitable level of parking on-site, to provide appropriate facilities to store cycles and scooters on-site, in the interest of highway safety and to comply with policies S2 – Addressing Climate Change and Flood Risk, S9 – Infrastructure Requirements, DM20 – Delivering Community Facilities, DM23 – High Quality and Inclusive Design, DM24 – Design and Place Shaping in Major Developments, DM25 – Sustainable Buildings and DM27 – Parking Standards of the Chelmsford Local Plan (2020).

15. No development beyond damp proof membrane on either the primary school or nursery building shall take place until exact details of the carbon/energy saving measures outlined in Section 5 of the 'Design & Access Statement' (V3), produced by Concertus, dated 04/02/2021 and section 6.42 of the 'Planning Statement', produced by Strutt & Parker, dated February 2021 have been submitted to the County Planning Authority for review and approval in writing. Such detail shall, for the avoidance of doubt, include but not be limited to the exact layout of the solar arrays proposed on both building roofs, shown in principle on drawings titled 'Primary School Roof Plan', drawing number: 120098-CDP-ZZ-XX-DR-A-2010 P2, dated 07/06/21 and 'Nursery Roof Plan', drawing number: 120098-CDP-ZZ-XX-DR-A-2011 P2, dated 07/06/21.

Reason: In the interests of energy efficiency, delivering the carbon savings suggested as part of the proposals and to comply with policies S2 – Addressing Climate Change and Flood Risk, DM20 – Delivering Community Facilities, DM23 – High Quality and Inclusive Design, DM24 – Design and Place Shaping in Major Developments and DM25 – Sustainable Buildings of the Chelmsford Local Plan (2020).

16. The development shall be implemented in accordance with recommendations outlined within the Site Investigation Report, produced by Ground Engineering, report reference: C15191, dated December 2020. If, during development, contamination not previously identified is found to be present at the site then no further development (unless otherwise agreed in writing with the County Planning Authority) shall be carried out until a remediation strategy detailing how this contamination will be dealt with has been submitted to and approved in writing by the County Planning Authority. The remediation strategy, in such an event, shall be implemented as approved.

Reason: To ensure that the development is not put at unacceptable risk from, or adversely affected by, unacceptable levels of pollution from previously unidentified contamination sources in line with paragraph 170 of the NPPF and to comply with policy DM30 – Contamination and Pollution of the Chelmsford Local Plan (2020).

Informative

Prior to the beneficial occupation of the development a finalised school travel should be prepared, in liaison with the Highway Authority, and this should be subsequently implemented, managed and monitored in perpetuity.

BACKGROUND PAPERS

Consultation replies Representations

THE CONSERVATION OF HABITATS AND SPECIES REGULATIONS 2017 (AS AMENDED)

The proposed development would not be located adjacent to a European site. Therefore, it is considered that an Appropriate Assessment under Regulation 63 of The Conservation of Habitats and Species Regulations 2017 is not required.

EQUALITIES IMPACT ASSESSMENT

This report only concerns the determination of an application for planning permission. It does however take into account any equality implications. The recommendation has been made after consideration of the application and supporting documents, the development plan, government policy and guidance, representations and all other material planning considerations as detailed in the

body of the report.

STATEMENT OF HOW THE LOCAL AUTHORITY HAS WORKED WITH THE APPLICANT IN A POSITIVE AND PROACTIVE MANNER

In determining this planning application, the County Planning Authority has worked with the applicant in a positive and proactive manner based on seeking solutions to problems arising in relation to dealing with the planning application by liaising with consultees, respondents and the applicant/agent and discussing changes to the proposal where considered appropriate or necessary. This approach has been taken positively and proactively in accordance with the requirement in the NPPF, as set out in the Town and Country Planning (Development Management Procedure)(England) Order 2015.

LOCAL MEMBER NOTIFICATION

CHELMSFORD - Stock

DR/09/21

Report to: DEVELOPMENT & REGULATION (25 June 2021)

Information Item: - Enforcement of Planning control update

Report author: Chief Planning Officer (County Planning and Major Development)

Enquiries to: Suzanne Armstrong – Telephone: 03330 136 823

The full applications can be viewed at: http://planning.essex.gov.uk/

1. PURPOSE OF THE ITEM

To update members of enforcement matters for the period 01 November 2020 to 31 March 2021 (Quarterly Period 4).

2. DISCUSSION

A. Outstanding Cases

As at 31 March 2021 there are 33 outstanding cases. Appendix 1 shows the details of sites (14) where, after investigation, a breach of planning control is considered to have occurred.

B. Closed Cases

21 cases were resolved during the period 01 November 2020 to 31 March 2021

Local Member notification

Countywide

District: Braintree

Location: Straits Mill Bocking, Braintree CM7 9RP

Nature of problem: Carpet Recycling

Remarks: A material change of use of the land to a waste transfer facility. The importation and processing of the waste has ceased, and the operators have vacated the land, however the waste remains. Whilst the EA will continue to pursue the operators under their Legislation the WPA served an enforcement notice on the 7th January 2020. An appeal was lodged against the notice served. With regard to this, and in particular the extant enforcement notice, the appellant and the Council have negotiated revised terms of compliance to the effect that the previous enforcement notice issued by the Council has been withdrawn and a replacement Notice issued. The new notice which takes effect on 29 July 2020 requires the importation of waste to cease; the removal of all waste materials and machinery within 18 months; and the restoration of the land within 24 months.

District: Braintree

Location: Bluegate Farm Braintree Road, Great Bardfield

Nature of problem: Importation of waste

Remarks: Land is currently being used as a material recovery/recycling facility. The current activities on the Land represent a change of use with activities principally relating to recovering, treating, storing, processing, sorting, transferring and depositing waste. Large stockpiles of material on site, screener in use and a crusher used as and when required, a wheel washer in situ. An environmental Permit was issued by the EA in March 2020 to which the company are compliant. Landowner and operator advised that planning permission is required, and they are currently considering their options, i.e. to submit a retrospective application or to cease the use and remove all material from the Land. Ongoing negotiations.

District: Brentwood

Location: Land at Fingrith Hall Lane High Ongar

Nature of problem: Importation of waste

Remarks: Importation of waste. Multi Agency investigation ECC and EA. A PCN was issued

on the 22nd February 2021 for further information as to activities on the Land.

District: Chelmsford

Location: Land at Hollow Lane, Hollow Lane, Broomfield, Chelmsford CM1 7HG

Nature of problem: Waste activities

Remarks: The unauthorised Importation, deposition and spreading of waste, mainly soils and builder's waste. A TSN was served on the 4th November 2019 to prevent any further importation or spreading of the waste. An enforcement notice was served on the 14th January 2020 for the removal of all waste material, full compliance with the notice served was due by the 11th September 2020. Further updates to follow.

District: Chelmsford

Location: Land at Meadow Lane Runwell SS11 (Various plots G T)

Nature of problem: Waste activities

Remarks: Multi Agency investigations ECC, EA and CCC. Importation and deposition of mixed

waste on various plots of Land.

District: Chelmsford

Location: Laceys Farm, Old Barn Lane, Rettendon, Chelmsford CM3 8HA

Nature of problem: Importation of waste

Remarks: Importation of waste. The Land at Laceys Farm is adjacent to Morelands Industrial

Estate and the waste is to be removed as part of the redevelopment of the site. Ongoing

monitoring.

District: Chelmsford

Location: Morelands Industrial Estate Tile Works Lane Rettendon Chelmsford CM3 8HA

Nature of problem: Importation of waste

Remarks: Unauthorised importation of a large quantity of waste. Outline planning permission was granted in 2020 by Chelmsford City Council for the construction of 92 homes. There are a number of conditions attached to the application that have not yet been discharged. The Land was formerly Industrial use and a contamination report, as required by condition, has been submitted to CCC for consideration. The waste is to be removed as part of the residential development. Ongoing monitoring ECC and EA to ensure all waste is removed from the Land.

District: Maldon

Location: Bradwell Wicks Leisure Plots Maldon Road CM0 7HZ

Nature of problem: Importation of waste

Remarks: Importation, deposition. spreading and burning of waste in various locations on the Land. Multi Agency investigation, collected evidence including cataloguing the waste on site by type, volume, and location. ECC as WPA did serve a TSN on the 25th June 2020 which required to cease the importation, spreading, and burning of waste. The TSN expired on the 28th July 2020. Following any multi agency visit we have to consider the next steps and the best use of available powers to address any breaches of planning or environmental legislation disclosed by the site inspection. When it is apparent that enforcement action may be required by more than one body, ECC and the EA need to ensure there is no duplication of action and therefore a decision is made as to which authority has the appropriate powers to take the lead on a case. Due to the severity of the case as environmental waste crime, it is considered that the EA are the appropriate authority to lead any action in this case.

District: Maldon

Location: Lower Barn farm Lower Burnham Road Latchingdon CM3 6HQ

Nature of problem: Importation of waste

Remarks: Without the benefit of planning permission, a material change of use of the Land to use for the importation, deposition, processing/treating, burning, and spreading of waste (including soils, wood, building waste, concrete, hardcore and other mixed waste). On the 3rd December 2020 ECC did serve a TSN on the Land. Following the expiry of the TSN ECC did on the 26th January 2021 serve an enforcement notice. The notice requires to Cease, and do not resume the importation, deposition, storing processing/treating, burning and spreading of waste materials on the Land, remove from the Land all waste materials including soils, wood, building waste, concrete, hardcore and other mixed waste, remove from the Land all plant and machinery associated with the unauthorised development and to restore the Land t its condition prior to the commencement of the unauthorised development. Full compliance with the notice is required by 24th July 2021. Site continues to be monitored.

District: Maldon

Location: Wicks Manor Farm Tolleshunt Major Maldon CM9 8JU

Nature of problem: Inerts recycling facility

Remarks: A material change of use of the Land to Land used for the importation, deposition, and processing of waste. On the 10th March 2021 ECC as Waste Planning Authority did serve a TSN on the Land to prevent further importation and processing of waste. The TSN expires on the 7th April 2021. A timescale has been agreed with the Landowner and operator to cease the use and remove all waste from the Land. A further visit is scheduled.

District: Rochford

Location: Urban Environ Unit 2 Plot C Rochehall Way, Purdeys Industrial Estate, Purdeys Way,

Rochford SS4 1ND

Nature of problem: Skip Company

Remarks: Multi Agency visit. Skip Company operating from Land. This site appears to have general B2 use and a waste transfer facility is a sui generis (Waste)use. It is considered there is a material change of use of the Land and planning permission is required. Landowner and Operator advised. Follow up visit scheduled.

District: Rochford

Location: 3 Murrels Lane (Off Church Road) Hockley

Nature of problem: Importation of waste

Remarks: Works have commenced to clear the Land. Material are continuing to be removed to ensure compliance with the notice served. Due to COVID restrictions and wet weather there have been a number of occasions were works have stopped. Whilst compliance was due some months ago COVID restrictions and the winter months have restricted full compliance, however the Landowner is in regular contact with ECC and updating on progress. Further visits are scheduled.

District: Uttlesford

Location: New Farm, Elsenham Road, Stansted, CM24 8SS

Nature of problem: Importation of waste

Remarks: Importation, depositing, storing, and spreading of waste materials on the land. On the 5th October 2015 an enforcement notice was served. The landowner and tenant appealed the enforcement notice. The Planning Inspectorate issued their decision in relation to the appeal on the 1st July 2016. The appeal against the enforcement notice was allowed on ground (g) such that 12 months has been given for the removal of the waste and restore the land, which commences from the 1st July 2016. The removal was required by the 1st July 2017. A site visit confirmed that the enforcement notice had not been complied with. The case remained with ELS due to new information that came to light. Following on from this the case was, once again, listed for prosecution in July 2020. Due to COVID-19 all matters that were provisionally listed for prosecution have now been put back to a holding court. Case remains with ELS.

District: Uttlesford

Location: Land at Armigers Farm, Thaxted, Great Dunmow CM6 2NN

Nature of problem: Working outside of CLUED

Remarks: Waste soil stored outside the permitted area. Some material had been processed ready to be removed. In accordance with ECC and the EA's joint working protocol the EA have agreed a suitable timescale in order for the waste to be removed and the land remediated. A timeframe of 6 months was agreed by the EA as a realistic amount of time to remove the waste soil, taking into consideration the winter weather. Due to COVID-19 the EA have extended the timescale for the removal of the waste. Deadline being the 19th May 2021.

DR/10/21

Report to: DEVELOPMENT & REGULATION (25 June 2021)

INFORMATION ITEM - Applications, Enforcement and Appeal Statistics

Report author: Chief Planning Officer (County Planning and Major Development)

Enquiries to: Emma Robinson – tel: 03330 131512

The full application can be viewed at: http://planning.essex.gov.uk/

1. PURPOSE OF THE ITEM

To update Members with relevant information on planning applications, appeals and enforcements, as at the end of the previous month, plus other background information as may be requested by Committee.

BACKGROUND INFORMATION

None.

Ref: P/DM/Emma Robinson/

MEMBER NOTIFICATION

Countywide.

| MAJOR PLANNING APPLICATIONS | SCHEDULE |
|---|----------|
| Nº. Pending at the end of February | 36 |
| Nº. Decisions issued in March | 3 |
| Nº. Decisions issued this financial year | 35 |
| Overall % in 13 weeks or in 16 weeks for EIA applications or applications within the agreed extensions of time this financial year (Target 60%) | 100% |
| Nº. Delegated Decisions issued in March | 0 |
| No. applications where Section 106 Agreements pending at the end of March | 6 |

| MINOR APPLICATIONS | SCHEDULE |
|--|----------|
| Nº. Pending at the end of February | 7 |
| Nº. Decisions issued in March | 3 |
| Nº. Decisions issued this financial year | 38 |
| % of minor applications in 8 weeks or applications within the agreed extensions of time this financial year (Target 70%) | 100% |
| Nº. Delegated Decisions issued in March | 3 |

| ALL APPLICATIONS | SCHEDULE |
|---|----------|
| Nº. Delegated Decisions issued in March | 3 |
| Nº. Committee determined applications issued in March | 3 |
| Nº. of Submission of details pursuant to conditions/legal conditions dealt with this financial year | 184 |
| Nº. of Submission of details pursuant to conditions/legal conditions pending at the end of March | 99 |
| Nº. of referrals to Secretary of State under delegated powers in March | 0 |

| APPEALS | SCHEDULE |
|---|----------|
| Nº. of outstanding planning and enforcement appeals at end of March | 0 |
| Nº. of appeals allowed in the financial year | 0 |
| Nº. of appeals dismissed in the financial year | 0 |

| ENFORCEMENT | SCHEDULE |
|---|----------|
| Nº. of active cases at end of last quarter | 33 |
| Nº. of cases cleared last quarter | 9 |
| Nº. of enforcement notices issued in March | 0 |
| Nº. of breach of condition notices issued in March | 0 |
| Nº. of planning contravention notices issued in March | 0 |
| Nº. of Temporary Stop Notices issued in March | 1 |
| Nº. of Stop Notices issued in March | 0 |

DR/11/21

Report to: DEVELOPMENT & REGULATION (25 June 2021)

INFORMATION ITEM - Applications, Enforcement and Appeal Statistics

Report author: Chief Planning Officer (County Planning and Major Development)

Enquiries to: Emma Robinson – tel: 03330 131512

The full application can be viewed at: http://planning.essex.gov.uk/

1. PURPOSE OF THE ITEM

To update Members with relevant information on planning applications, appeals and enforcements, as at the end of the previous month, plus other background information as may be requested by Committee.

BACKGROUND INFORMATION

None.

Ref: P/DM/Emma Robinson/

MEMBER NOTIFICATION

Countywide.

| MAJOR PLANNING APPLICATIONS | SCHEDULE |
|---|----------|
| Nº. Pending at the end of March | 31 |
| No. Decisions issued in April | 2 |
| Nº. Decisions issued this financial year | 2 |
| Overall % in 13 weeks or in 16 weeks for EIA applications or applications within the agreed extensions of time this financial year (Target 60%) | 100% |
| Nº. Delegated Decisions issued in April | 1 |
| Nº. applications where Section 106 Agreements pending at the end of April | 6 |

| MINOR APPLICATIONS | SCHEDULE |
|--|----------|
| Nº. Pending at the end of March | 12 |
| Nº. Decisions issued in April | 0 |
| Nº. Decisions issued this financial year | 0 |
| % of minor applications in 8 weeks or applications within the agreed extensions of time this financial year (Target 70%) | N/A |
| Nº. Delegated Decisions issued in April | 0 |

| ALL APPLICATIONS | SCHEDULE |
|---|----------|
| Nº. Delegated Decisions issued in April | 1 |
| Nº. Committee determined applications issued in April | 1 |
| Nº. of Submission of details pursuant to conditions/legal conditions dealt with this financial year | 52 |
| Nº. of Submission of details pursuant to conditions/legal conditions pending at the end of April | 61 |
| Nº. of referrals to Secretary of State under delegated powers in April | 0 |

| APPEALS | SCHEDULE |
|---|----------|
| Nº. of outstanding planning and enforcement appeals at end of April | 0 |
| Nº. of appeals allowed in the financial year | 0 |
| Nº. of appeals dismissed in the financial year | 0 |

| ENFORCEMENT | SCHEDULE |
|---|----------|
| Nº. of active cases at end of last quarter | 31 |
| Nº. of cases cleared last quarter | 10 |
| Nº. of enforcement notices issued in April | 0 |
| Nº. of breach of condition notices issued in April | 0 |
| Nº. of planning contravention notices issued in April | 0 |
| Nº. of Temporary Stop Notices issued in April | 0 |
| Nº. of Stop Notices issued in April | 0 |

DR/12/21

Report to: DEVELOPMENT & REGULATION (25 June 2021)

INFORMATION ITEM - Applications, Enforcement and Appeal Statistics

Report author: Chief Planning Officer (County Planning and Major Development)

Enquiries to: Emma Robinson – tel: 03330 131512

The full application can be viewed at: http://planning.essex.gov.uk/

1. PURPOSE OF THE ITEM

To update Members with relevant information on planning applications, appeals and enforcements, as at the end of the previous month, plus other background information as may be requested by Committee.

BACKGROUND INFORMATION

None.

Ref: P/DM/Emma Robinson/

MEMBER NOTIFICATION

Countywide.

| MAJOR PLANNING APPLICATIONS | SCHEDULE |
|---|----------|
| Nº. Pending at the end of April | 38 |
| No. Decisions issued in May | 6 |
| Nº. Decisions issued this financial year | 8 |
| Overall % in 13 weeks or in 16 weeks for EIA applications or applications within the agreed extensions of time this financial year (Target 60%) | 100% |
| Nº. Delegated Decisions issued in May | 6 |
| No. applications where Section 106 Agreements pending at the end of May | 6 |

| MINOR APPLICATIONS | SCHEDULE |
|--|----------|
| Nº. Pending at the end of April | 11 |
| Nº. Decisions issued in May | 2 |
| Nº. Decisions issued this financial year | 2 |
| % of minor applications in 8 weeks or applications within the agreed extensions of time this financial year (Target 70%) | 100% |
| Nº. Delegated Decisions issued in May | 2 |

| ALL APPLICATIONS | SCHEDULE |
|---|----------|
| No. Delegated Decisions issued in May | 8 |
| Nº. Committee determined applications issued in May | 0 |
| Nº. of Submission of details pursuant to conditions/legal conditions dealt with this financial year | 69 |
| Nº. of Submission of details pursuant to conditions/legal conditions pending at the end of May | 52 |
| Nº. of referrals to Secretary of State under delegated powers in May | 0 |

| APPEALS | SCHEDULE |
|---|----------|
| Nº. of outstanding planning and enforcement appeals at end of May | 0 |
| Nº. of appeals allowed in the financial year | 0 |
| Nº. of appeals dismissed in the financial year | 0 |

| ENFORCEMENT | SCHEDULE |
|---|----------|
| Nº. of active cases at end of last quarter | 30 |
| Nº. of cases cleared last quarter | 11 |
| Nº. of enforcement notices issued in May | 0 |
| Nº. of breach of condition notices issued in May | 0 |
| Nº. of planning contravention notices issued in May | 0 |
| Nº. of Temporary Stop Notices issued in May | 0 |
| Nº. of Stop Notices issued in May | 0 |